# ORANGE COUNTY FIRE AUTHORITY Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2015









Orange County, California
Business Services Department - Finance Division



## **Orange County Fire Authority Comprehensive Annual Financial Report** Year ended June 30, 2015

#### **Board of Directors**

As of June 2015

#### Al Murray, Chair City of Tustin

(Board Member Since 2011)

Phillip Tsunoda

City of Aliso Viejo

(Board Member Since 2011)

Elizabeth Swift

City of Buena Park

(Board Member Since 2011)

**Rob Johnson** 

City of Cypress

(Board Member Since 2013)

Joseph Muller

City of Dana Point

(Board Member Since 2015)

**Jeffrey Lalloway** 

City of Irvine

(Board Member Since 2013)

**Gerard Goedhart** 

City of La Palma

(Board Member Since 2013)

Don Sedgwick

City of Laguna Hills

(Board Member Since 2015)

Jerry McCloskey

City of Laguna Niguel

(Board Member Since 2013)

#### Noel Hatch

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City of Placentia (Board Member Since 2015)

City of Rancho Santa Margarita (Board Member Since 2011)

#### **Bob Baker**

City of San Clemente (Board Member Since 2012)

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#### Gene Hernandez, Vice Chair

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(Board Member Since 2013)

City of Lake Forest

City of Mission Viejo

#### Craig Green

#### **Carol Gamble**

(Board Member Since 2015)

#### Jeff Bowman

Fire Chief

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#### Angelica Amezcua

City of Santa Ana (Board Member Since 2015)

#### David Sloan

City of Seal Beach (Board Member Since 2010)

#### **David Shawver**

City of Stanton (Board Member Since 1995)

#### **Rick Barnett**

City of Villa Park (Board Member Since 2013)

#### Tri Ta

City of Westminster (Board Member Since 2009)

#### Lisa Bartlett

County of Orange (Board Member Since 2015)

#### Todd Spitzer

County of Orange (Board Member Since 2013)

## **Orange County Fire Authority**



#### **Mission**

We enhance public safety and meet the evolving needs of our communities through education, prevention, and emergency response.

#### Vision

OCFA is a premier public service agency providing superior services that result in no lives or property lost. We reach this through exceptional teamwork and strong partnerships in our community.

## **Guiding Principles**

The Board, management, and members of OCFA are committed to upholding the following guiding principles in how we run our organization and work with each other:

- Service
- Safety
- Financial Responsibility
- Teamwork
- Trust
- Excellence

- Ethics
- Personal Responsibility
- Care and Respect
- Honesty and Fairness
- Reliability
- Diversity
- Integrity

### **Customer Service Motto**

We visualize problems and solutions through the eyes of those we serve.

# **ORANGE COUNTY FIRE AUTHORITY**Comprehensive Annual Financial Report

#### Year ended June 30, 2015

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#### ORANGE COUNTY FIRE AUTHORITY

P. O. Box 57115, Irvine, CA 92619-7115 • 1 Fire Authority Rd., Irvine, CA 92602

Jeff Bowman, Fire Chief (714) 573-6000 www.ocfa.org

October 7, 2015

The Board of Directors Orange County Fire Authority 1 Fire Authority Road Irvine, California 92602

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Orange County Fire Authority (OCFA) for the fiscal year ended June 30, 2015. This report consists of management's representations concerning the finances of the OCFA and is presented using the financial reporting model outlined in the Governmental Accounting Standards Board (GASB) Statement No. 34. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

To provide a reasonable basis for making its representations, OCFA management has established a comprehensive internal control framework. This framework is designed to provide reasonable assurance that assets are safeguarded against loss from unauthorized use or disposition and that accounting transactions are executed in accordance with management's authorization and properly recorded so that the financial statements can be prepared in conformity with generally accepted accounting principles (GAAP). The objective of the internal control framework is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. The design and operation of internal controls also ensures that federal and state financial assistance funds are expended in compliance with applicable laws and regulations related to those programs.

OCFA's financial statements have been audited by Lance, Soll & Lunghard, LLP, a firm of certified public accountants. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion ("clean") that the OCFA's financial statements for the fiscal year ended June 30, 2015, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The Management's Discussion and Analysis (MD&A) narrative provides "financial highlights" and interprets the financial reports by analyzing trends and by explaining changes, fluctuations and variances in the financial data. The MD&A is also intended to disclose any known significant events or decisions that affect the financial condition of the OCFA. The MD&A complements, and should be read in conjunction with, this letter of transmittal.

Serving the Cities of: Aliso Viejo • Buena Park • Cypress • Dana Point • Irvine • Laguna Hills • Laguna Niguel • Laguna Woods • Lake Forest • La Palma • Los Alamitos • Mission Viejo • Placentia •Rancho Santa Margarita • San Clemente • San Juan Capistrano • Santa Ana • Seal Beach • Stanton • Tustin • Villa Park • Westminster • Yorba Linda and Unincorporated Areas of Orange County

#### **Background Information on the OCFA**

OCFA was formed on March 1, 1995, transitioning from the Orange County Fire Department to a joint powers authority (JPA) as allowed by California State Government Code 6500 et seq. OCFA is an independent organizational entity similar to a special district, and is the largest regional service organization in Orange County and one of the largest in California. The service area includes twenty-three member cities and the unincorporated areas of Orange County, California. A twenty-five member Board of Directors governs the OCFA. This Board includes an elected official appointed to represent each of the twenty-three member cities and two representatives from the County Board of Supervisors. OCFA is managed by an appointed Fire Chief who reports to the Board of Directors.

The annual budget serves as the foundation for OCFA's financial planning and control. The budget development process begins in November. The budget team compiles the input received from the section/division managers who follow the policies and guidelines established by Executive Management. The results are presented to Executive Management for review and prioritization. The draft budget is further refined through various committee reviews, including a City Managers' Budget and Finance Committee, a Capital Improvement Program Ad Hoc Committee, and the OCFA Budget and Finance Committee. The OCFA Budget and Finance Committee recommends the budget for approval by the Board of Directors in May or June. The Board has the option of holding a public hearing on the proposed budget, and is required to adopt a final budget by no later than June 30, the close of the OCFA's fiscal year.

The appropriated budget is allocated by fund and department. Department Chiefs may make transfers of appropriations between sections within a department. Transfers of appropriations between departments require the approval of Executive Management, and transfers between funds require the approval of the Board. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. Budgetary Comparison Statements for the General Fund and all major special revenue funds, if any, are presented in the governmental funds section of the accompanying financial statements. Budgetary Comparison Schedules for all remaining governmental funds with appropriated annual budgets are presented in the supplementary schedules section of the accompanying financial statements.

#### **Information on Orange County and the Local Economy**<sup>1</sup>

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the local economic environment within which the OCFA operates.



#### Orange County Profile:

Orange County is located along the southern coast of California, with Los Angeles County to the north; San Diego County to the south; and Riverside and San Bernardino counties to the east. Orange County covers an area of 799 square miles, with 42 miles of coastline along the Pacific Ocean, and is home to over 3.1 million people. There are thirty-four cities in Orange County. OCFA provides regional fire services to twenty-three of those cities, along with the unincorporated areas throughout the county.

Portions throughout this section obtained from the 2015 Community Indicators Report published by the Children & Families Commission of Orange County, released July 2015 and revised August 2015. The report may be viewed in its entirety at <a href="https://www.ocgov.com/about/infooc/facts/indicators">www.ocgov.com/about/infooc/facts/indicators</a>.

#### Population and Demographics:

Orange County's population continues to grow; however the proportion of seniors is increasing as compared to the proportion of children. Residents over the age of sixty-five currently comprise 14% of Orange County's population, a number that is expected to rise to 24% by the year 2040. This change in the county's demographics is projected to continue, and may impact the long-term ability to sustain schools, pensions, and other government support to members of the community.

Overall, Orange County is comparable to state and national averages in regards to the financial stability of its residents. However, the county does experience geographic concentrations of wealth and poverty. Approximately 41% of neighborhoods throughout Orange County have high concentrations of families that are considered financially unstable based on their income, employment, and housing expenses, including the cities of Anaheim, Stanton, La Habra, Santa Ana, and Westminster. Approximately 24% of Orange County's residents live in poverty.

#### **Employment and Housing:**

As Orange County's economy continues to recover from the U.S. "Great Recession" that began in December 2007, it has returned to its long-time condition of being "job rich" and "housing poor." The unemployment rate has fallen from a ten-year high of 9.9% in January 2010 down to 4.4% in December 2014, and the job market is made up of a greater proportion of well-paid jobs than before the recession. However, there is still a shortfall of 50,000 to 60,000 homes for the workforce, especially homes available for those who are low income, young professionals, or families just starting out. In 2014, the minimum household income needed for a first-time homebuyer to purchase a single-family home priced at 85% of the Orange County median was \$83,230. Approximately 44% of Orange County households could afford to purchase at this price. Many younger and middle-aged adults are leaving the county in search of more affordable housing.

#### **Property Taxes:**

The most significant local economic factor directly impacting OCFA is Orange County's housing market, including fluctuations in new construction activities and housing prices. Property taxes derived from these activities comprised 60.0% of the OCFA's total governmental funds revenues in Fiscal Year 2014/15. As shown in the chart below, OCFA's property tax revenues have been steadily increasing for the last four fiscal years. Property tax revenues in Fiscal Year 2014/15 totaling \$205 million surpassed the pre-recession peak from Fiscal Year 2008/09 by over \$20 million (11.1%). This increase is attributed primarily to appreciation in Orange County's housing prices and an increase in new housing development.



New Construction Activities – Construction activity increased in 2014 as compared to 2013. Residential building activity was greater than nonresidential building activity. Completed residential building permits accounted for approximately \$600.2 million in new valuation added to the property tax rolls.

Housing Prices – Orange County's real estate market continues to improve. Housing prices have risen substantially, although they have not yet reached the same levels that existed prior to the 2007 housing downturn. In January 2015, Orange County's median single family home price was \$674,340. For comparison purposes, the price peak was \$747,260 in April 2007, and the price low was \$432,100 in January 2009. The December 2014 Chapman Economic Forecast, which provides a reliable annual forecast for Orange County based on the comparison of projected versus actual growth rates over the past decade and beyond, projects an additional 4% increase in housing prices in the upcoming year. The forecast cites an increasing supply of new and resale housing units, lower housing affordability, and a decline in investor home purchases.<sup>2</sup>

#### **Long-term Financial Planning**

Since its formation in 1995, the OCFA has been preparing multi-year projections of its revenues and expenditures. For the past nineteen years, a firm of property tax consultants has been retained to assist in the projection of the OCFA's single largest revenue source – property taxes. With these projections and a collection of conservative assumptions, the OCFA forecasts its financial condition five years into the future. Various scenarios can be developed from the forecast to assess the impact of proposed or impending changes to the budget, the economy or the underlying assumptions. As a result, this tool provides an early warning of potential financial difficulties.

Historically, OCFA's method of projecting its property tax revenue was to increase the value of existing structures by the 2% constitutional maximum, increase these values to account for re-sales, and add in the value of any new development. During the recession, those techniques were adjusted to incorporate the appreciation or depreciation rate set by the State Board of Equalization, the potential for the County Assessor to reassess existing structures, and the possibility that re-sales might actually decrease the assessed values. However, with the recession now ended and housing showing signs of modest recovery, OCFA has returned to its previous practice for estimating property tax growth.

#### **Relevant Financial Policies**

The OCFA Board of Directors has adopted the following formal budgetary and fiscal policies:

Financial Stability Budget Policy - This policy is intended to guide the OCFA budget actions toward maintaining long-term financial stability and to establish fund balance levels and annual funding targets for the General Fund and Capital Improvement Program (CIP).

Fiscal Health Plan – The purpose of this plan is to establish a framework for ensuring an ongoing focus on fiscal health and a general process to ensure timely and appropriate response to adverse fiscal circumstances. The cornerstones of this plan are a set of strong fiscal policies and a comprehensive system for monitoring OCFA's fiscal performance. Financial indicators are monitored through frequent updates of the OCFA's fiveyear financial forecast to evaluate stability, strength, or weaknesses of OCFA's finances.

<sup>&</sup>lt;sup>2</sup> Rosenow Spavacek Group, Inc. (RSG) 2014-15 Five Year Property Tax Revenue Projections dated April 9, 2015; Orange County Fire Authority Budget & Finance Committee Agenda Item No. 4C on May 13, 2015

**Investment Policy** – This policy is updated annually to reflect changes in legislation and the changing needs of the OCFA. It specifies the types of investments allowed in the OCFA portfolio, as well as the diversification and maturity requirements for investments.

**Roles/Responsibilities/Authorities for the OCFA** – This document identifies those roles and responsibilities that have been retained by the Board, as well as responsibilities that have been delegated. All authority rests with the Board unless it is delegated by statute or Board action. When delegated, these authorities are further defined by contracts, resolutions, policies and/or other Board actions.

**Accounts Receivable Write-off Policy for Uncollectible Accounts** – This policy establishes the criteria and procedures for requesting uncollectible amounts to be written off.

**Short-term Debt Policy** – This policy establishes guidelines for managing the OCFA's cash flow position in a fiscally conservative manner through the issuance of short-term debt.

**Emergency Appropriations Policy** – This policy, which was adopted in September 2008, establishes guidelines for increasing appropriations in the event of extraordinary fire or emergency activity following the last Board meeting of the fiscal year.

**Assigned Fund Balance Policy** – This policy, which was adopted in April 2011 and amended effective July 2014, establishes the authority by which OCFA may set aside cumulative resources in fund balance for an intended future use.

**Grants Management Policy** – This policy, which was effective January 2012, establishes an overall framework for guiding OCFA's use and management of grant resources.

Capital Projects Fund Policy – This policy, which was effective July 2014, defines the types of allowable activities that may be accounted for in OCFA's capital projects funds, as defined by Governmental Accounting Standard Board (GASB) Statement No. 54.

#### Major Initiatives and Accomplishments for Fiscal Year 2014/15

#### Community Outreach:

Smoke Alarm Installations – OCFA increased the outreach efforts of its Smoke Alarm Program after a devastating fire in San Juan Capistrano resulted in the loss of three lives. During Fiscal Year 2014/15, smoke alarm installation events were held in San Juan Capistrano, Tustin, and Westminster, installing a total of 971 alarms in 304 homes. The smoke alarms were donated by Kidde to the OCFA Foundation, which supports OCFA with additional resources needed to enhance safety services to the citizens of Orange County. The smoke alarms were installed by hundreds of volunteers from throughout the community, including OCFA staff, the Orange County Sheriff's Department, the American Red Cross, and other church and community groups.

**New Website** – A new public-facing website (<u>www.ocfa.org</u>) was launched as Fiscal Year 2014/15 was coming to a close. This launch was the culmination of months of hard work during the year from the Communications & Public Affairs and Information Technology divisions, as well as numerous other staff who reviewed the structure, content, and links embedded in the website to ensure a successful launch. The new website is easier to read and provides better access to information that is important to members of the public.

**Fire Safe Council Grant** – In February 2015, OCFA completed a grant-funded project that included removal of hazardous vegetation in Peters Canyon; vegetation reduction and native vegetation replanting in Bent Tree County Park; a series of community chipper days; and the initial phase of a fire safe, drought-tolerant garden at Fire Station No. 8 (Skyline).

#### **Long-term Liabilities:**

Pay-Down of OCFA's Unfunded Pension Liability with the Orange County Employees Retirement System – In September 2013, the Board of Directors approved several strategies to accelerate funding OCFA's Unfunded Actuarial Accrued Liability (UAAL) with the Orange County Employees Retirement System (OCERS). Those strategies, referred to as the "Snowball Plan" include: (1) using unencumbered fund balance available at the close of each fiscal year to make annual lump sum payments; (2) including savings from reduced retirement rates resulting from the implementation of the Public Employees' Pension Reform Act in the annual budget to make bi-weekly additional payments; and (3) budgeting an additional \$1 million UAAL payments for five years beginning in Fiscal Year 2016/17. During Fiscal Year 2014/15, OCFA made a lump-sum payment toward the UAAL totaling \$3 million utilizing the strategies described above. An additional \$18.3 million lump-sum payment was made to OCERS as a result of a previously negotiated term in MOU's with the Orange County Professional Firefighters Association (OCPFA) and Orange County Employees Association (OCEA) to use available cash flows for pension liabilities. A recent estimate received from the OCERS actuary indicated that the "Snowball Plan," along with the additional \$18.3 million payment, have shortened the timeline to pay down the UAAL from an original twenty-nine years to thirteen years. The Board of Directors is updated annually on the status of the pay-down plan.

**Standard and Poor's SP1+ Rating** – On May 28, 2015, the Board of Directors authorized the issuance of Fiscal Year 2015/16 Tax and Revenue Anticipation Notes (TRAN). The purpose of this short-term debt financing is to provide cash liquidity in anticipation of property tax and cash contract revenues to be received later in the year. The TRAN covers temporary cash flow deficits in the General Fund that result from timing differences between the receipt of revenues and payment of disbursements. After a comprehensive analysis, the rating agency Standard and Poor's Rating Services assigned the obligations the highest short-term rating of SP1+. An SP1+ rating indicates that an issue is determined to possess a very strong capacity to pay debt service.

#### **Facilities and Capital Improvements:**

Construction of Fire Station No. 56 (Village of Sendero) – New Fire Station No. 56 (Village of Sendero) in Rancho Mission Viejo was the first OCFA fire station built using the design/build concept, which allows a single contractor to bid for all aspects of the project in order to provide a single source of accountability, better budget management and communication between design and construction personnel, faster completion, and better quality control. Architectural design began during Fiscal Year 2013/14, and station construction commenced in August 2014. The station was completed and placed into service in July 2015.

Partial Completion of the Public Safety System Project – OCFA is in the process of a major, multi-year project to replace its Public Safety System (PSS). This system is comprised of the Computer Aided Dispatch (CAD) system application, Orange County Fire Incident Reporting System (OCFIRS), and the Integrated Fire Prevention (IFP) application, which have been in use since the 1980's. Implementation of the new CAD portion of the project began with a request for proposals in January 2011, and system development commenced in June 2012. The new CAD system was completed and went live on September 9, 2014, marking a tremendous milestone for the PSS project as a whole.

Purchase of New Urban Search & Rescue (US&R) Warehouse – California Task Force Five (CA-TF5) is sponsored by OCFA as one of twenty-eight national task forces funded by a US&R grant from the Federal Emergency Management Agency (FEMA). The grant equips and trains task force members for responding to natural disasters or incidents involving weapons of mass destruction, and for rescuing victims in collapsed structures. US&R equipment "cache" is stored on vehicles purchased by the grant, including five tractor-trailer trucks, six light duty vehicles, and eight cargo trailers. This vehicle fleet is used to transport and support equipment utilized in task force deployments that occur locally and throughout the United States. OCFA must maintain the vehicle fleet and cache in a secured, climate controlled environment. The storage requirement was previously accomplished by housing vehicles among seven OCFA fire stations. During FEMA's 2013 Administrative Readiness Review, OCFA was graded down for not possessing a central warehouse. In April 2015, OCFA purchased a warehouse in Lake Forest that met the needs of CA-TF5 in regards to FEMA storage compliance requirements, and is in the process of completing some minor repairs and improvements. The cache will be relocated to the warehouse once all improvements are completed in Fiscal Year 2015/16.

#### Personnel and Board of Directors:

**Board Member Orientations** – Beginning in Fiscal Year 2014/15, OCFA initiated several orientation days for its Board of Directors called a "Day in the Life Demo." These in-depth presentations included mock emergency medical and fire suppression calls meant to illustrate the difference in patient care and deployment requirements between handling calls with three or four employees. These orientations have been very well received, and feedback from Board members indicates that the information was valuable and instructive, leaving them better-positioned to understand the impact of the decisions they make while serving on the Board.

**Labor Negotiations for Expiring and New Contracts** – During Fiscal Year 2014/15, OCFA's Memorandum of Understanding (MOU) with the Orange County Employees Association (OCEA) expired and a new three-year term was successfully negotiated. Negotiations were also completed for a one-year extension of the Orange County Professional Firefighters Association (OCPFA) MOU, and a three-year agreement with the newly formed Orange County Fire Authority Management Association (OCFAMA), which now represents OCFA's Administrative Managers.

Completed and Implemented the Alternative Dispute Resolution Process – Management and labor collaborated to develop a Workers' Compensation Alternative Dispute Resolution Program (ADR), which was approved by the Board of Directors on June 26, 2014. As required by Labor Code 3201.7, OCFA sought approval from the State of California Division of Industrial Relations. Since approval, the ADR Program has streamlined the time it takes for industrially injured workers to receive appropriate medical evaluations and treatment; provided an opportunity for early involvement of a nurse case manager to assist the injured workers to navigate more quickly through the workers' compensation process; and instituted a mediation process to reduce court appearances and resolve certain disputed matters in an expedited fashion. Although it's still early in the program implementation, it is expected that these improvements will help reduce long-term workers' compensation costs.

**Academies** – Academies are completed as part of the ongoing succession plan to replace retiring employees. In December 2014, twenty-three new firefighters graduated as part of Career Firefighter Academy No. 40.

**Hiring Freeze** – A hiring freeze for positions that do not provide front line service to the public has been in effect since Fiscal Year 2008/09. Each position that becomes vacant is reviewed by Executive Management to determine whether the workload can be reassigned or if it will be necessary to fill the position. A total of 97 authorized positions were frozen as of June 30, 2015, as summarized below.

Frozen Positions  • Recommendations from the 2008 Santiago After Action Report included the addition of	<u>June</u> 2015		<u>+/-</u>
a fourth firefighter on twelve wildland engines, to be phased in over multiple fiscal years. Phase one authorized the addition of 9 positions, which were subsequently frozen in Fiscal Year 2008/09 pending improved financial condition.	9	9	_
• The addition of a four-person truck company at Fire Station No. 20 (Irvine) was deferred in Fiscal Year 2008/09 until development activity and service demand increases (12 positions). In addition, the station's 3-person engine and 2-person paramedic van were transitioned to a single 4-person paramedic engine during Fiscal Year 2010/11, resulting in 3 frozen firefighter positions.	15	15	_
• Six staff captain positions (two training officers and Administrative Captains for Divisions 1, 3, 4 and 5) have been frozen since Fiscal Year 2010/11, with personnel transitioning to fill vacant suppression field positions.	6	6	-
• As a result of a service reduction request by the City of Stanton in July 2012, the four-person truck company at Fire Station No. 46 (Stanton) was reconfigured and replaced by a two-person paramedic van, resulting in 3 frozen fire apparatus engineer and 3 frozen fire captain positions since Fiscal Year 2012/13.	6	6	-
• In November 2012, the OCFA's agreement for Aircraft Rescue Firefighting services at John Wayne Airport was amended to reduce daily staffing from seven to six personnel, resulting in 3 frozen fire apparatus engineer positions since Fiscal Year 2012/13.	3	3	-
• Vacancies remain frozen for an additional thirty-four suppression positions, including: Fire Apparatus Engineers (15 positions, backfilled with overtime); Fire Captains (15 positions, backfilled with overtime); Staff Battalion Chiefs (2 positions); Heavy Fire			
Equipment Operator (1 position); and Fire Pilot (1 position).  Subtotal – Suppression	73	73	
	13	13	
<ul> <li>Vacancies remain frozen for twenty-four non-suppression positions.</li> <li>✓ Executive Management/Human Resources</li> </ul>	3	4	(1)
✓ Operations	1	1	-
✓ Community Risk Reduction	12	14	(2)
✓ Business Services	4	4	-
✓ Support Services	4	4	
Subtotal – Non-Suppression	24	27	(3)
Total frozen positions	97	100	(3)

#### **Other Strategic Initiatives:**

Emergency Medical Services (EMS) Deployment Study – During Fiscal Year 2014/15, efforts were made to research, define, and develop recommendations identifying the most efficient and effective deployment models to enhance the quality and safety of OCFA's employees and citizens. The Board of Directors approved phase one enhancements for service reconfigurations in Dana Point, Laguna Niguel, Tustin, and Yorba Linda, effective as of new Fiscal Year 2015/16. These service reconfigurations were intended to improve levels of service and firefighter safety, reduce response times on medical calls, reduce the number of responding units, and reduce the burden placed on neighboring fire jurisdictions to respond and assist with OCFA calls.

#### Additional Major Initiatives and Goals for the Future

#### **Community Outreach:**

**Drowning Prevention** – Children and adults of all ages are at risk for drowning, which is the leading cause of accidental injury and death in children under the age of five. OCFA's Summer 2015 drowning prevention campaign includes announcements in theaters and swim lessons for children and adults in Santa Ana (sponsored by the OCFA Foundation). In addition, a task force began in August 2015 to develop strategies to reduce drowning incidents and fatalities in Orange County. The task force includes the heads of government and nonprofit organizations, parents of victims, and Olympic swimmers.

#### **Long-term Liabilities:**

Continue to Address OCFA's Liabilities – OCFA staff will continue to work with the Board of Directors to identify strategies for addressing and reducing the cost of pensions, workers' compensation, compensated absences, and debt financing.

#### Facilities and Capital Improvements:

Continue Progress on the Public Safety System Project – Building on the successful CAD implementation, OCFA will continue to work in Fiscal Year 2015/16 toward establishing timelines and objectives for the replacement of the Records Management System (RMS) portion of the Public Safety System, which includes the Orange County Fire Incident Reporting System (OCFIRS) and Integrated Fire Prevention (IFP) applications.

#### Personnel and Board of Directors:

Continue to Foster Positive Labor/Management Relationships – In an effort to establish and maintain good working relationships between labor and management, periodic Joint Labor-Management (JLM) meetings are held to promote open communications and transparency relating to various issues that may arise during the course of daily operations of the organization. This will continue to be a priority during Fiscal Year 2015/16.

**Establish a Professional Standards Unit** – To facilitate accountability and consistency in approaching disciplinary issues, OCFA is in the planning phase of establishing a Professional Standards Unit during Fiscal Year 2015/16. The unit will assume responsibility for investigating complaints (both internal and external), reports of rule violations, and employee misconduct.

**Organization-wide Training Initiatives** –With the creation of the new Organizational Planning Department in Fiscal Year 2014/15, OCFA is now positioned to focus some much-needed attention on internal employee development. During Fiscal Year 2015/16, OCFA plans to develop and implement leadership training, succession planning, and employee on-boarding programs for new hires.

**Reinforce a Customer Service Mindset** – OCFA has always emphasized high-quality customer service, and recently developed a new motto "We visualize problems and solutions through the eyes of those we serve." During Fiscal Year 2015/16, a new JLM working group will be created to provide activities and reminders for employees to build and reinforce this customer service mindset.

**Improve Risk Management Outcomes** – A workers' compensation injury analysis will be completed in Fiscal Year 2015/16 in an attempt to reduce annual claims, expenses, and backfill costs as a result of work-related injuries. OCFA's goal is to return 75% of injured employees who are released by a physician to light duty work within four days. OCFA also plans to address safety and security at its headquarters facility by conducting at least two emergency drills and an active shooter drill for staff and Board members.

**Firefighter Recruit Academies** – In order to keep pace with anticipated retirements of frontline suppression personnel, OCFA is planning to have at least one firefighter academy consisting of approximately thirty trainees each fiscal year. Carrying too many vacancies can put undue strain on the existing work force by requiring extensive overtime to provide the necessary 24/7 coverage for emergency response.

#### Other Strategic Initiatives:

Continue Appeals Process for Second Amendment to the JPA – In response to concerns from OCFA member agencies about the relationship of financial contributions to level of service received, the Board of Directors empowered an Equity Ad Hoc Committee to identify methods for mitigating equity concerns. In September 2013, the Board approved a solution presented by the Committee which requires OCFA to issue equity payments to qualifying Structural Fire Fund (SFF) agencies, based on a calculation of average SFF Tax Rate. The solution requires that equity payments be made from unrestricted revenue sources (non-property tax revenues). A Second Amendment to the JPA was ratified by member agencies in November 2013, and concurrently the Board approved requesting a judicial review of the Second Amendment to seek court validation. On August 7, 2014, the Second Amendment was declared invalidated. OCFA and the City of Irvine have appealed the decision, as the Second Amendment is very important to the long-term stability of OCFA and all member agencies. OCFA plans to continue the legal process through its conclusion, which could take the entirety of Fiscal Year 2015/16, and depending on the outcome will either implement the Second Amendment or reconvene the Equity Ad Hoc Committee.

Continue to Pursue Grant Funding – OCFA will continue to pursue state and federal grants to assist in obtaining critical resources such as emergency vehicles, protective equipment, and materials required to implement or enhance fire safety programs.

Continuity of Operations Plan – OCFA will be developing a Continuity of Operations Plan (COOP) during Fiscal Year 2015/16 to ensure that the organization is able to continue functioning in the event of a disaster. The plan's development will involve meeting with stakeholders to identify needs, followed by generating any required policy changes.

#### **Awards and Acknowledgments**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the OCFA for its Fiscal Year 2013/14 Comprehensive Annual Financial Report (CAFR), the seventeenth consecutive year OCFA has received this prestigious award. In order to be awarded this certificate, a government must publish an easily readable and efficiently organized CAFR that satisfies both GAAP and applicable legal requirements. The certificate is valid for a period of one year. We believe our Fiscal Year 2014/15 CAFR continues to meet the program's requirements, and we are submitting it to the GFOA to determine its eligibility for this year's award. The timely preparation of the CAFR was made possible by the dedicated efforts of the staff of the Finance Division. We acknowledge the support and direction provided to OCFA staff by the accounting firm of Lance, Soll & Lunghard, LLP. We would also like to express our appreciation to the Board of Directors and Budget and Finance Committee for their leadership and support in planning and conducting the financial operations of the OCFA in a responsible and progressive manner.

Respectfully submitted,

Jeff Bowman, Fire Chief

Lori Zeller, Assistant Chief of Business Services

#### ORANGE COUNTY FIRE AUTHORITY **Organization Chart**

As of June 30, 2015

The Public

**Board of Directors** 



**Human Resources Division** Jeremy Hammond Director

- ~ Employee Benefits
- ~ Employee Relations
- ~ Risk Management



Fire Chief Jeff Bowman



**Legal Counsel** 

Communications & Public Affairs Sandy Cooney Director

- ~ Community Relations & Education
- ~ Legislative Services
- ~ Multimedia
- ~ Public Information Office



**Operations Department** Dave Thomas **Assistant Chief** 



**Community Risk Reduction Dept.** Lori Smith **Assistant Chief** 



**Business Services Department** Lori Zeller **Assistant Chief** 



**Support Services Department** Mike Schroeder **Assistant Chief** 



**Organizational** Planning Dept. Brian Young **Assistant Chief** 

#### Operations Training & Safety

#### Division I

~ Battalion 1

#### **Division II**

~ Battalion 5, JWA, UCI **Division III** 

~ Battalions 6 & 7

#### **Division IV**

~ Battalions 2 & 3

~ CVS

#### Division V

~ Battalion 4

~ US&R

~ Swift Water Rescue

#### **Division VI**

~ Battalion 9

~ EMS

~ Hazardous Materials

#### **Division VII**

~ Battalion 8 ~ Air Operations **Investigation Services** 

Planning & Development

**Pre-Fire Management** 

Safety & Environmental Services

Clerk of the Authority

Finance

Purchasing

~ Materiel Management

Treasury & Financial **Planning** 

**Emergency Command** Center

Fleet Services

**Information Technology** 

**Property Management** 

Emergency Planning & Coordination

Organizational Training & Development

Strategic Services

#### ORANGE COUNTY FIRE AUTHORITY Management Staff and Appointed Officials As of June 30, 2015

Jeff Bowman	Fire Chief
Dave Thomas	Assistant Chief Operations Department
Lori Smith	Assistant Chief Community Risk Reduction Department
Lori Zeller	Assistant Chief Business Services Department
Mike Schroeder	Assistant Chief Support Services Department
Brian Young	Assistant Chief Organizational Planning Department
Jeremy Hammond	Director Human Resources Division
Sandy Cooney	Director Communications & Public Affairs
Sherry A.F. Wentz	Appointed – Clerk of the Authority
Jim Ruane	Appointed – Auditor
Patricia Jakubiak	Appointed – Treasurer
Woodruff, Spradlin, & Smart	General Counsel

# ORANGE COUNTY FIRE AUTHORITY Organization of Board of Directors As of June 30, 2015

The Orange County Fire Authority Board of Directors has twenty-five members. Twenty-three of the members represent partner cities and two members represent the county unincorporated area. The Board of Directors meets monthly. Following are descriptions of each committee that has been established by the Board of Directors:

The **Executive Committee** meets monthly and conducts all business of the OCFA, with the exception of policy issues, including labor relations, budget issues and other matters specifically retained by the Board of Directors. The Executive Committee consists of no more than nine members of the Board of Directors. The committee membership is comprised of the following designated positions: the Chair and Vice Chair of the Board of Directors, the immediate past Chair of the Board, and the Chair of the Budget and Finance Committee. In addition, the Chair appoints five at-large members, subject to the approval of the Board of Directors. At least one member of the Board of Supervisors serves on this committee. In addition, the ratio of committee members representing cash contract cities to the total committee membership will be as close as reasonably possible to the ratio of the number of cash contract cities to total member agencies. The Chair of the City Managers Technical Advisory Committee serves as an ex officio non-voting member of the Executive Committee.

The **Budget and Finance Committee** meets monthly and advises staff and makes recommendations to the Board of Directors on matters related to financial and budget policies, development of budgets for the General Fund and capital expenditures, assignment of fund balances, budget balancing measures, evaluation and development of plans to meet long-term financing needs, investment oversight and purchasing policies. The Chair of the Board makes appointments to the Committee on an annual or as-needed basis. The Chair of the City Manager Budget and Finance Committee serves as an ex officio non-voting member of this committee. The Budget and Finance Committee is also designated to serve as the OCFA's audit oversight committee.

The Claims Settlement Committee has the authority to settle claims and lawsuits and pre-litigation claims for amounts above \$50,000, not to exceed \$250,000, including insurance pool settlements, workers' compensation settlements, and the initiation and settlement of subrogation claims. Settlements of lawsuits in amounts exceeding \$250,000 are approved by the Board of Directors. The Claims Settlement Committee meets monthly and consists of the Board Chair and Vice Chair, the Budget and Finance Committee Chair, the Fire Chief, and the Human Resources Director.

The **Human Resources Committee** advises OCFA staff and makes recommendations to the Board of Directors on matters regarding human resources policies; job class specifications; compensation programs; benefit changes and renewals; staff training, development and recognition programs; succession planning; risk management and workers' compensation policies; and development of management/performance evaluation and information systems. The committee consists of five members of the Board of Directors, all of which are appointed by the Chair of the Board.



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Orange County Fire Authority California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2014

Executive Director/CEO

# Financial Section





- David E. Hale, CPA, CFP Deborah A. Harper, CPA
- . Donald G. Slater, CPA
  - · Gary A. Cates, CPA
- Richard K. Kikuchi, CPA
   Michael D. Mangold, CPA
- Susan F. Matz, CPA · David S. Myers, CPA
- . Brvan S. Gruber, CPA

#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors Orange County Fire Authority Irvine, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Orange County Fire Authority, (OCFA) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the OCFA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Board of Directors
Orange County Fire Authority

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Orange County Fire Authority, as of June 30, 2015, and the respective changes in financial position and the respective budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As discussed in Note 3 to the financial statements, in 2015 the OCFA adopted new accounting guidance, GASB Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net pension liability and related ratio, the schedule of contributions, the schedule of investment returns, the schedule of net pension liability and the schedule of proportionate share of the net pension liability be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Prior Year Comparative Information

The financial statements include (partial or summarized) prior-year comparative information. Such information does not include all of the information required or sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2014, from which such partial information was derived.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the OCFA's basic financial statements. The introductory section and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.



## To the Board of Directors Orange County Fire Authority

The combining and budget comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and budget comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 7, 2015, on our consideration of the OCFA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the OCFA's internal control over financial reporting and compliance.

Brea California October 7, 2015

Lance, Soll & Lunghard, LLP



## Orange County Fire Authority Safety Message

# Home Escape Plans (Part 1 of 4)

Nationwide, more than 4,000 people die each year and more than 20,000 people are injured in fires. In the event of a fire, time is of the essence and every second counts! Escape plans help you get out of your home quickly. Once a fire starts in a home, there is no time to plan on how to get out. You may have only 1-2 minutes to get out safely. Sit down with your family and make a step-by-step plan for escaping a fire in your home.

#### Draw a Floor Plan

✓ Show two ways out of every room. Discuss it with your family.

#### **Select an Outside Meeting Place**

- ✓ Select a safe place where every member of your home will gather outside after escaping a fire. This is a spot where you can wait for the fire department and let them know if anyone is missing or trapped inside.
- ✓ After everyone is out safely, this is when you would call 9-1-1.

(Continued on Page 27)











Management's Discussion & Analysis

## ORANGE COUNTY FIRE AUTHORITY Management's Discussion and Analysis

Year ended June 30, 2015

As management of the Orange County Fire Authority (OCFA), we offer readers of the OCFA's financial statements this overview and analysis of the financial activities for the fiscal year ended June 30, 2015.

#### **Financial Highlights**

Governmental Activities: OCFA's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$169,124,373 at the end of the current fiscal year. Net position consisted of net investment in capital assets totaling \$190,800,116; restricted for capital projects and other purposes totaling \$588,770; and an unrestricted deficit totaling \$360,513,259. The result of current fiscal year operations caused total net position to decrease by \$50,103,101 from the prior fiscal year.

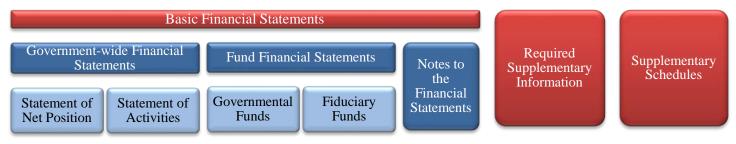
**Governmental Funds:** As of the close of the current fiscal year, the OCFA's governmental funds showed combined ending fund balances totaling \$176,889,786, a decrease of \$4,283,725 from the prior fiscal year. Of the total ending fund balance, \$19,116,476 (10.8%) was available for funding future operational needs.

**General Fund:** At the end of the current fiscal year, total fund balance for the General Fund was \$120,273,257, and was categorized as follows:

**	Nonspendable	\$ 31,127,148
*	Restricted	55,538
*	Committed	691,265
*	Assigned	69,282,830
**	Unassigned	19,116,476
	Fund balance of the General Fund as of June 30, 2015	\$120,273,257

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the OCFA's basic financial statements. The basic financial statements are comprised of the following three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This financial report also contains required and other supplementary information in addition to the basic financial statements.



Government-wide Financial Statements: The government-wide financial statements are designed to provide readers with a broad overview of OCFA's finances, in a manner similar to a private-sector business. Public safety activities are reported as governmental activities, since they are principally supported by taxes and intergovernmental revenues. The government-wide financial statements can be found on pages 28-31.

**Statement of Net Position:** The statement of net position presents information on all of the OCFA's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the net differences reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the OCFA is improving or deteriorating.

Statement of Activities: The statement of activities presents information showing how the OCFA's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

**Fund Financial Statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. OCFA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. OCFA's funds can be divided into two categories – governmental funds and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of government funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the OCFA's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide reconciliations to facilitate this comparison.

OCFA reports five individual governmental funds, one of which was closed during Fiscal Year 2014/15. Information is presented separately in the fund financial statements for all five governmental funds, since OCFA has elected to classify all governmental funds as major funds. The OCFA adopts an annual appropriated budget for each governmental fund. Budgetary comparison statements and schedules have been provided for the governmental funds to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 34-42.

*Fiduciary Funds:* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the OCFA's own programs. Combined basic fiduciary fund financial statements can be found on pages 43-44.

**Notes to the Financial Statements and Required Supplementary Information (RSI):** The notes and RSI provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45-92, while RSI can be found on pages 95-102.

**Supplementary Schedules:** The budgetary schedules referred to earlier in connection with governmental funds are presented in the supplementary schedules section. Combining and individual fund statements and schedules can be found on pages 104-115.

#### **Government-wide Financial Analysis**

**Net Position:** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of OCFA, net position totaled a deficit of \$169,124,373 at the end of the most recent fiscal year, a 169.4% decrease from the prior fiscal year. Following is a summary of the OCFA's net position as of June 30, 2015 and 2014:

#### **ORANGE COUNTY FIRE AUTHORITY's Net Position**

			Increase (D	ecrease)
Governmental Activities	June 30, 2015	June 30, 2014	Amount	<u>%</u>
Assets:				
Current and other assets	\$ 208,723,950	\$205,053,294	\$ 3,670,656	1.8%
Capital assets	199,246,842	191,641,343	7,605,499	4.0%
Total assets	407,970,792	396,694,637	11,276,155	2.8%
Deferred outflows of resources:				
Related to pensions	85,763,924	-	85,763,924	n/a
Total deferred outflows of resources	85,763,924	<u> </u>	85,763,924	n/a
Liabilities:				
Long-term liabilities	611,877,324	131,771,369	480,105,955	364.3%
Other liabilities	29,787,326	21,168,653	8,618,673	40.7%
Total liabilities	641,664,650	152,940,022	488,724,628	319.6%
Deferred inflows of resources:				
Related to pensions	21,194,439	-	21,194,439	n/a
Total deferred inflows of resources	21,194,439		21,194,439	n/a
Net position:				
Net investment in capital assets	190,800,116	180,917,654	9,882,462	5.5%
Restricted for capital projects	533,232	1,044,040	(510,808)	-48.9%
Restricted for other purposes	55,538	32,282	23,256	72.0%
Unrestricted	(360,513,259)	61,760,639	(422,273,898)	-683.7%
Total net position	\$(169,124,373)	<u>\$243,754,615</u>	\$(412,878,988)	-169.4%

- At June 30, 2015, the largest portion of OCFA's net position reflects its investment in capital assets, less related outstanding debt used to acquire those assets. OCFA uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the OCFA's investment in its capital assets is reported net of related debt, it should be noted that the repayment of any debt issued to acquire capital assets must be from other sources. The OCFA cannot sell the assets to obtain funding.
- An additional portion of OCFA's net position represents resources that are subject to external restrictions on how they may be used. As of June 30, 2015, restricted net assets relate to CALFIRE contract revenues that are legally restricted for new fire station development or improvements to existing fire stations, as well as donations received for specific programs and unperformed purchase orders for grant-funded programs.
- The remaining balance of net position is considered unrestricted. A positive unrestricted balance, which was reported on June 30, 2014, represents amounts that may be used to meet the OCFA's ongoing obligations to citizens and creditors. A deficit unrestricted balance, as reported on June 30, 2015, indicates that OCFA's obligations (liabilities and deferred inflows of resources) currently exceed its resources (assets

and deferred outflows of resources). Unrestricted net position decreased by over \$420 million (-683.7%) between the prior and current fiscal years. This significant decline was due to the implementation of new Governmental Accounting Standards Board (GASB) Statement No. 68 during Fiscal Year 2014/15, which required that OCFA begin reporting its net pension liabilities (\$467 million) on the Statement of Net Position. Although the situation surrounding OCFA's pension plans has not changed, the way in which they are accounted for and reported in the financial statements has changed based on the new guidance provided in GASB Statement No. 68.

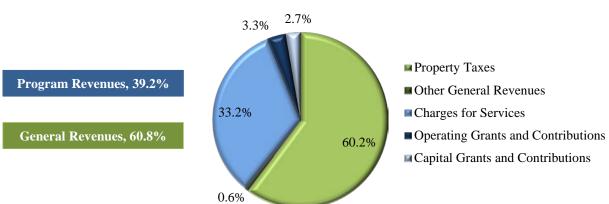
Changes in Net Position: Governmental activities decreased the OCFA's net position by \$412,878,988 during the most recent fiscal year, an indication that the OCFA's financial position has deteriorated. However, as previously noted, the reason for this decline in net position is due to a change in financial reporting requirements under GASB Statement No. 68, not the result of a change in OCFA's financial situation.

Governmental activities are divided into two categories – program and general. Program revenues are those derived directly from a government program itself, or from parties outside the government's taxpayers, and thus reduce the net cost of providing that program. Any program expenses that are not offset by program revenues must essentially be financed by general revenues, such as taxes and investment earnings. Following is a summary of the OCFA's changes in net position for Fiscal Year 2014/15 and Fiscal Year 2013/14, followed by explanations for the increases or decreases in revenues and expenses between fiscal years.

#### **ORANGE COUNTY FIRE AUTHORITY's Changes in Net Position**

			Increase (D	ecrease)
Governmental Activities	June 30, 2015	June 30, 2014	Amount	<u></u> %
Program revenues:				
Charges for services	\$ 113,150,325	\$106,874,513	\$ 6,275,812	5.9%
Operating grants and contributions	11,410,019	10,339,966	1,070,053	10.3%
Capital grants and contributions	9,182,195	1,462,540	7,719,655	527.8%
Total program revenues	133,742,539	118,677,019	15,065,520	12.7%
General revenues:				
Property taxes	205,141,237	190,873,689	14,267,548	7.5%
Investment income	839,864	823,010	16,854	2.0%
Gain on sale of capital assets	63,953	21,834	42,119	192.9%
Miscellaneous	1,235,004	1,200,195	34,809	2.9%
Total general revenues	207,280,058	192,918,728	14,361,330	7.4%
Total revenues	341,022,597	311,595,747	29,426,850	9.4%
Public safety expenses:				
Salaries and benefits	335,419,737	266,764,367	68,655,370	25.7%
Services and supplies	46,073,201	47,912,808	(1,839,607)	-3.8%
Depreciation and amortization	9,050,195	9,612,453	(562,258)	-5.8%
Interest on long-term debt	582,565	311,327	271,238	87.1%
Total expenses	391,125,698	324,600,955	66,524,743	20.5%
Change in net assets	(50,103,101)	(13,005,208)	(37,097,893)	
Net position, beginning of year	243,754,615	257,564,704	(13,810,089)	
Prior period adjustment	(362,775,887)	(804,881)	(361,971,006)	
Net position, end of year	<u>\$(169,124,373)</u>	<u>\$243,754,615</u>	<u>\$(412,878,988)</u>	-169.4%





Program revenues, which totaled \$133,742,539 for Fiscal Year 2014/15 and accounted for 39.2% of total revenues, increased by \$15,065,520 (12.7%) from the prior fiscal year. Following is a description of each program revenue type, followed by an explanation of what contributed to the net increase or decrease from the prior fiscal year.

• Charges for services include amounts received from those who purchase, use or directly benefit from or are affected by a program. These revenues increased by \$6,275,812 (5.9%) over the prior fiscal year.

Amount	Reason for Increase / Decrease
+\$4,800,000	Fire service contracts increased for cash contract city charges per terms of the Joint Powers Agreement (+\$4.3 million); OCFA's contract with California Department of Forestry (CALFIRE) for the protection of State Responsibility Area (SRA) lands (+\$400,000); and the Airport Rescue Firefighting (ARFF) Services contract with John Wayne Airport, per terms of an amended contract that went into effect in December 2012 (+\$100,000). The increase in cash contract city contract revenues includes accrual-based adjustments for revenues from the City of Santa Ana to reimburse OCFA for usage of employee
	general leave balances.
-\$710,000	Fee-based fire prevention revenues decreased primarily due to permit activity for the Los Olivos and Rancho Mission Viejo projects in the prior fiscal year, as well as a delay in the number of assembly inspections completed in the current fiscal year. These decreases were offset by an increase in fees for false alarm incidents.
+\$1,300,000	Reimbursements for state and federal incidents vary each year depending on fire and emergency response activity. State assistance by hire services performed for CALFIRE and the California Emergency Management Agency (CAL EMA) increased by \$1.1 million. Reimbursements for state incidents were higher in the current fiscal year due to major Fiscal Year 2014/15 incidents such as the SHU Eiller, July Complex, King, and Lodge Complex fires that occurred in July through September 2014. Federal assistance by hire services performed for Cleveland National Forest increased by \$300,000 due to the Silverado Fire in September 2014. Federal responses to national incidents decreased by \$100,000 due to responses in Fiscal Year 2013/14 for the Washington landslides and Lyons Colorado floods.
+\$750,000	Revenues for ambulance transport and supplies reimbursement were higher in Fiscal Year 2014/15 due to increased transport activity.
+\$130,000	Road maintenance, fuel reduction, and other contract revenues generated by the hand crew increased due to an increase in the amount of work performed for Southern California Edison.
+\$6,270,000	Program Revenues: Charges for Services – Net Increase

• Operating grants and contributions include grants, contributions, donations, and similar items that are restricted to one or more specific program. These revenues increased by \$1,070,053 (10.3%) from the prior fiscal year.

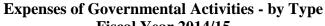
Amount	Reason for Increase / Decrease
+\$1,660,000	Tax increment passed through from member cities increased by over \$1.1 million, and one-time tax
	increment passed through from the County of Orange increased by \$500,000. In Fiscal Year 2011/12,
	the State of California dissolved its sixty year-old redevelopment program, and city redevelopment
	agencies were replaced with successor agencies to manage the wind-down of the program. Property tax
	increment that was formerly passed through to OCFA by various member cities has now been deposited
	into the newly formed Redevelopment Property Tax Trust Fund, from which the County of Orange
	Auditor/Controller makes disbursements.
-\$440,000	Federal operating grants decreased primarily due to a Fiscal Year 2013/14 federal grant passed through
	the Orange County Sherriff's Department for medical supplies funded by a Metropolitan Medical
	Response System (MMRS) grant.
-\$150,000	Other miscellaneous operating revenues decreased, primarily due to a decline in the number of
	reimbursable instructional hours per a contract with Santa Ana College, as well as a decline in the
	number of projects submitted for reimbursement from the California Joint Apprenticeship Committee.
+\$1,070,000	<b>Program Revenues: Operating Grants and Contributions – Net Increase</b>

• Capital grants and contributions include grants, contributions, donations, and similar items that are restricted to one or more specific capital-related programs. These revenues increased by \$7,719,655 (527.8%) from the prior fiscal year.

Amount	Reason for Increase / Decrease					
+\$7,050,000	Revenues from developers increased per the terms of various Secured Fire Protection Agreements.					
	During Fiscal Year 2014/15, OCFA received over \$4.5 million from various developers as					
	reimbursement for construction of new Fire Station No. 56 (Village of Sendero) in Rancho Mission					
	Viejo, as well as a new type 1 engine to be placed into service at the station. Contributions varied					
	between the prior and current fiscal years based on construction projects in the cities of Irvine, Mission					
	Viejo, Laguna Niguel, Lake Forest, and Yorba Linda, resulting in a net \$2.5 million increase. This net					
	increase included a significant \$3.1 million contribution in Fiscal Year 2014/15 from Heritage Fields El					
	Toro LLC for development at the Great Park in the City of Irvine.					
+\$670,000						
	project for improvements at four fire stations in the City of Santa Ana commenced in Fiscal Year					
	2013/14 and was completed in April 2015, resulting in an \$800,000 increase to capital-related federal					
	grant reimbursements. During Fiscal Year 2014/15, OCFA also received a \$10,000 State Homeland					
	Security Grant passed through the Orange County Sheriff's Department for the purchase of gas					
	monitors. Capital grants were lower in Fiscal Year 2013/14, with \$140,000 from the Assistance to					
	Firefighters grant program for the purchase of twenty-two thermal imaging cameras.					
+\$7,720,000	Program Revenues: Capital Grants and Contributions – Net Increase					

General revenues, which totaled \$207,280,058 for Fiscal Year 2014/15 and accounted for 60.8% of total revenues, increased by \$14,361,330 (7.4%) over the prior fiscal year. Following is a description of each general revenue type and an explanation of what contributed to the net increase or decrease from the prior fiscal year.

Amount	Reason for Increase / Decrease						
+\$14,270,000							
	primarily due to increases in secured property taxes.						
+\$15,000	Investment income increased by \$16,854 (2.0%). A relatively static rate of return on the investment						
	portfolio attributed to approximately \$50,000 of the increase. The OCFA's year-to-date effective rate of						
	return as of June 30, 2015, was 0.27%, as compared to 0.30% as of June 30, 2014. In addition, in						
	accordance with GASB Statement No. 31, OCFA adjusts its investments to market value as of June 30						
	each year. This resulted in an overall investment gain in Fiscal Year 2014/15, but attributed to a						
	\$300,000 decline in total investment income since the market value gain in the prior fiscal year was						
	substantially higher. The market value adjustment is a "paper only" transaction, and no actual						
	investment losses have been recognized since OCFA typically holds its investments to maturity. In						
	addition, during Fiscal Year 2014/15 OCFA issued short-term debt in the form of Tax and Revenue Anticipation Notes (TRAN), which generated a premium of approximately \$275,000. These						
	components of investment income are summarized below:						
	components of investment meet						
		FY 2014/15	FY 2013/14	Increase (Decrease)			
	Portfolio earnings	\$489,253	\$436,477	\$ 52,776			
	Market value gain (loss)	74,731	386,533	(311,802)			
	TRAN premium	275,880		275,880			
	Total investment income	\$839,864	\$823,010	\$ 16,854			
+\$45,000	Gain on sale of capital assets increased by \$42,119 (192.9%), primarily due to proceeds received at						
	public auction for various fully-depreciated vehicles in Fiscal Year 2014/15, including a dozer at loader that sold for a combined \$53,000.						
+\$35,000	r 2014/15 increases pertained	to					
	bankruptcy proceeds from the County of Orange, as well as various SB90 claims reimbursed from						
	State of California. These revenue sources vary from year to year. A variety of other revenue sources were higher in Fiscal Year 2013/14, including insurance settlements received in conjunction with the Engine 61 vehicle accident and Fire Station No. 62 (Buena Park) kitchen fire, and tenant rent at from the Fullerton Airport hangar.						
+\$14,365,000	<b>General Revenues – Net Incre</b>	ase					





Total expenses increased by \$66,524,743 (20.5%) over the prior fiscal year. Following is an explanation of what contributed to the net increase or decrease of each expense type from the prior fiscal year.

• Salaries and benefits increased by \$68,655,370 (25.7%) over the prior fiscal year.

Amount	Reason for Increase / Decrease				
+64,400,000	Retirement costs for contributions remitted to the Orange County Employees Retirement System				
	(OCERS) increased by \$24.5 million. Reasons for the increase in actual plan contributions are further				
	explained in the Major Governmental Funds – General Fund portion of this Management's Discussion				
	and Analysis. With the implementation of GASB Statement No. 68 in Fiscal Year 2014/15, an additional				
	\$39.9 million in pension expense was recognized in order to fully capture OCFA's share of the net				
	pension liability and related pension expense in its governmental activities, as determined by an actuarial				
	valuation completed for the plan as a whole.				
+\$4,350,000	Reasons for increases and decreases to the following categories of salaries and benefits are further				
	explained in the <i>Major Governmental Funds</i> – <i>General Fund</i> portion of this Management's Discussion				
	and Analysis: regular pay (+\$2,125,000); employee health insurance and other benefits (+\$1,500,000);				
	other pay (+\$375,000); and sick leave payouts (+\$350,000).				
-\$300,000	Other post-employment benefit (OPEB) cost for the defined benefit Retiree Medical Plan decreased by				
	\$300,000. Annual OPEB cost is equal to an annual required contribution, as determined by an actuarial				
	valuation, plus adjustments for cumulative interest and actual contributions to the plan. An updated				
	actuarial study is completed every other year.				
+\$200,000	The net change in long-term liabilities for various employee leave balances increased by \$200,000 as				
	compared to the prior fiscal year, and is recognized as an expense in the governmental activities. The net				
	increase is primarily related to a decline in the use of general leave balances for employees who				
	transitioned from the City of Santa Ana in April 2012.				
+\$68,650,000	Salaries and Benefits – Net Increase				

• Services and supplies decreased by \$1,839,607 (3.8%) from the prior fiscal year.

Amount	Reason for Increase / Decrease		
+\$1,030,000	In September 2013, the Board of Directors approved issuance of equity payments from unrestric		
	revenue sources to qualifying Structural Fire Fund member agencies, based on a calculation of average		
	Structural Fire Fund Tax rate. The first equity payments were due to the City of Irvine during Fiscal		
	Year 2013/14. In Fiscal Year 2014/15, equity payments plus accrued interest were due to the County of		
	Orange and the cities of Irvine, Rancho Santa Margarita, Laguna Woods, and Lake Forest.		
-\$1,145,000			
	losses, as determined by an actuarial valuation and the "confidence level" set by the Board of Director		
	The change in the actuarial liability estimate, plus actual cash claims paid, is recognized as an exper	ase.	
	Workers' compensation expense decreased as follows:		
	FY 2014/15 FY 2013/14 Increase (Decrease)		
	Actual claims paid \$ 6,450,000 \$ 5,450,000 \$ 1,000,000		
	Change in actuarial estimate 5,605,000 7,750,000 (2,145,000)		
	Total fiscal year expense \$12,055,000 \$13,200,000 \$(1,145,000)		
-\$900,000	Effective July 2013, the Hazardous Materials Disclosure and Cal ARP programs were transitioned by	ack	
	to the County of Orange Health Care Agency. Fee-funded amounts that had been budgeted for use	e in	
	these programs were instead returned to the County during Fiscal Year 2013/14.		
+\$800,000	During Fiscal Year 2014/15, OCFA used proceeds of a federal Community Development Block Grant	for	
	kitchen and bathroom remodel projects at four city-owned fire stations in the City of Santa Ana.		
+400,000	OCFA uses contracted professional services to supplement day-to-day operations in the Informat		
	Technology Division. During Fiscal Year 2014/15, there was an increase in the number of contract		
	providing service. In addition, the cost for certain contractors had been previously capitalized as part		
	the development of the new Computer Aided Dispatch (CAD) system. Those contractors beg		
	performing day-to-day maintenance once the system was placed into service in September 20	)14,	
	resulting in an increase in professional services expense.		
	(Continued on next pa	ıge)	

Amount	Reason for Increase / Decrease
(Continued)	
-\$355,000	More medical, dental and lab supplies were purchased in Fiscal Year 2013/14, primarily due to additional medical supplies funded by the Metropolitan Medical Response System (MMRS) grant. Other purchases were made in the prior fiscal year for needles and respirator masks.
-\$300,000	Professional services for legal counsel were higher in Fiscal Year 2013/14, primarily due to the validation of an amendment to the Joint Powers Agreement and other ongoing legal matters.
-\$240,000	During Fiscal Year 2013/14, \$240,000 was incurred to repair Engine 61, which had been involved in a significant solo vehicle accident while responding to an emergency incident in March 2013.
-\$215,000	Transportation costs decreased due to an overall drop in the price of diesel and regular fuels throughout Fiscal Year 2014/15.
-\$200,000	The Board of Directors has authorized certain amounts to be set aside to fund OCFA-related service or resource enhancement projects in certain structural fire fund cities. Expenditures vary each year as projects are completed by the cities and submitted to OCFA for reimbursement. Reimbursable projects were \$400,000 higher in Fiscal Year 2013/14, and included the purchase of a bi-directional amplifier (City of Irvine) and the installation of a sprinkler system at the Theo Lacy Facility jail complex (County of Orange). During Fiscal Year 2014/15, the City of Irvine was reimbursed \$200,000 for an additional bi-directional amplifier that was funded with general donations received from a member of the public.
-\$200,000	The cost of specialty items purchased by the Service Center decreased primarily due to the purchase of fifty self-contained breathing apparatus (SCBA) in Fiscal Year 2013/14.
-\$130,000	During Fiscal Year 2013/14, \$130,000 was incurred to repair or replace items damaged during an accidental kitchen fire at Fire Station No. 62 (Buena Park). Costs included demolition, asbestos removal, a full kitchen replacement, and the replacement of various household items such as appliances, mattresses, kitchen supplies, and furniture.
-\$120,000	The annual property tax administration fee assessed by the County of Orange decreased \$120,000 from the prior fiscal year.
-\$110,000	Customer support for the Santa Ana portion of the CAD system decreased when the new OCFA-wide CAD system went live in September 2014. Support costs are not expected to be incurred again until after the one-year warranty period ends in September 2015.
-\$100,000	Several one-time or infrequent professional service contracts pertaining to employee relations were entered into during Fiscal Year 2013/14, including an interim Human Resources Director; various background investigations; a Fair Labor Standards Act (FLSA) compliance audit; workplace investigations; and executive recruitments.
-\$55,000	The cost of various Information Technology Division operating and project costs decreased:
	➤ During Fiscal Year 2014/15, OCFA made its first \$250,000 "partnership cost" payment toward the 800 MHz Countywide-Coordinated Communications System (CCCS) Replacement project, which is administered by the Orange County Sheriff's Department (OCSD). Project costs are being shared proportionately among all participating agencies and reimbursed to the OCSD annually through Fiscal Year 2018/19.
	➤ The MDC and Mobile Data Network Upgrade project was a multi-year project consisting of the purchase of modems and their subsequent installation onto fire apparatus. Costs were \$235,000 lower in the current fiscal year, since most of the modems were purchased and installed in Fiscal Year 2013/14.
	> During Fiscal Year 2013/14, twenty tablets utilized by field personnel were purchased at a cost of \$70,000.
-\$1,840,000	Services and supplies – Net Decrease

- Depreciation and amortization expense, which had no impact on the OCFA's cash balances, decreased by \$562,258 (5.8%), and pertained primarily to depreciation on vehicles and equipment. During the prior fiscal year, several assets reached the end of their estimated useful lives, including three ambulances, one box truck, one crew-carrying vehicle, and the original cubicle workstations at the Regional Fire Operations and Training Center (RFOTC). These assets remained in service during Fiscal Year 2014/15, but no depreciation expense was recognized since they were considered fully depreciated as of June 30, 2014.
- Interest on long-term debt increased by \$271,238 (87.1%) from the prior fiscal year. Interest expense on the 2008 helicopter lease purchase agreement decreased by approximately \$60,000 as principal was paid down per the debt-to-maturity schedule. This was offset by an increase totaling approximately \$330,000 for interest on Tax and Revenue Anticipation Notes (TRAN) issued during Fiscal Year 2014/15.

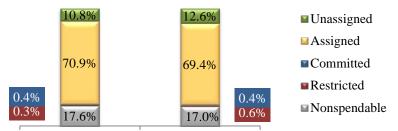
#### **Financial Analysis of the OCFA's Funds**

**Governmental Funds:** As noted earlier, the OCFA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the OCFA's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the OCFA's financing requirements. Fund balance is divided into the following five categories:

Category	Description	
Nonspendable	Not in a spendable form, or legally or contractually required to remain intact	
Restricted	Subject to externally enforceable legal restrictions	
Committed	Use is constrained by specific limitations that the Board of Directors imposes upon itself	
Assigned	Intended to be used by the government for specific purposes, as established by the governing	
	body itself	
Unassigned	Residual amounts in the General Fund available for any purpose (may serve as a useful	
	measure of a government's net resources available for funding future operational needs)	

At the end of Fiscal Year 2014/15, OCFA's governmental funds reported combined ending fund balances of \$176,889,786, a decrease of \$4,283,725 in comparison with the prior fiscal year. Approximately 10.8% constitutes unassigned fund balance, which is available for spending for any purpose. The remaining 89.2% of fund balance is not available for spending on any new purpose, because it has already been restricted, committed or assigned for specific purposes, or it is in a nonspendable form.

#### **Fund Balances of Governmental Funds**



As of June 30, 2015 As of June 30, 2014

**Major Governmental Funds:** If the assets, liabilities, revenues or expenditures of a governmental fund exceed 10% of the total of all governmental funds, that fund is reported as a major governmental fund in the fund financial statements. Because the OCFA has elected to classify all of its governmental funds as major, regardless of the calculation, the OCFA has reported five major funds during the current fiscal year.



The *General Fund* is the chief operating fund of the OCFA. At the end of Fiscal Year 2014/15, the General Fund's fund balance totaled \$120,273,257. Unassigned fund balance totaling \$19,116,476 (15.9%) is available for future spending. The remaining \$101,156,781 (84.1%) is not available for spending on any new purpose, because it has already been restricted, committed or assigned for specific purposes, or is in a nonspendable form.

Total fund balance of the OCFA's General Fund increased by \$4,768,968 during the current fiscal year. The prior fiscal year's fund balance increased by \$7,919,145, a difference of \$3,150,177.

Effective July 1, 2014, fund balance totaling \$2,710,702 in the *Facilities Maintenance and Improvements Fund* was transferred to the General Fund. The fund was subsequently closed and fund balance at the end of Fiscal Year 2014/15 was \$0. Fund balance decreased by \$2,710,702 during the current fiscal year due to this single transfer. The prior fiscal year's fund balance increased by \$126,018, a difference of \$2,836,720. Activities that were accounted for in the Facilities Maintenance and Improvements Fund during Fiscal Year 2013/14 were accounted for in the General Fund during Fiscal Year 2014/15. For comparison purposes only, the funds have been presented together below to demonstrate the impact on fund balance as a combined total.

General	Facilities Maintenance and Improvements	Combined Impact on Fund Balance	Decorintion
<b>Fund</b> +\$14,270,000	Fund	+\$14,270,000	Revenue from property taxes increased primarily due to secured
+\$4,450,000		+\$4,450,000	The most significant increase in intergovernmental revenue was tax increment passed through from member cities and the County of Orange. Other increases included state and federal assistance by hire revenues for increased emergency response activity; a federal grant for Santa Ana fire station kitchen and bathroom remodels; contract revenues for the protection of State Responsibility Area (SRA); and SB90 claims reimbursed from the State of California. These increases totaled \$5.2 million, but were offset by decreases for Fiscal Year 2013/14 federal grants and responses to national incidents such as the Washington landslides and Lyons Colorado floods.
+\$4,510,000	-\$240,000	+\$4,270,000	The most significant increases in charges for services were for operating and facilities charges to cash contract cities per terms of the Joint Powers Agreement. Other increases included ambulance transport and supplies reimbursements; contract work generated by the hand crew; the Airport Rescue Firefighting (ARFF) Services contract with John Wayne Airport; and fees for false alarm incidents. These increases totaled just over \$5 million, but were offset by decreases for permit and inspection fees. Permit fees were higher in Fiscal Year 2013/14 due to the Los Olivos and Rancho Mission Viejo projects. Inspection fees were lower in Fiscal Year 2014/15 due to delayed assembly inspections.

( Caratizaria a d			
(Continued)	Facilities	Combined	
IV.	Maintenance and	Combined Impact on	
General In	nprovements	Fund	
Fund	Fund	Balance	Description
+\$110,000	-\$20,000	+\$90,000	The most significant increases in use of money and property pertained
τφ110,000	-ψ20,000	1 ψ 20,000	to the premium on for the Fiscal Year 2014/15 TRAN issuance
			(+\$275,000). This was offset by a decrease in the market value
			investment gain allocated to the funds (-\$185,000).
-\$230,000	-\$40,000	-\$270,000	The decrease in miscellaneous revenue was primarily due to a decline
-φ230,000	-ψ+0,000	-ψ270,000	in the number of reimbursable instructional hours per a contract with
			Santa Ana College. Other miscellaneous revenues that were higher in
			Fiscal Year 2013/14 included rent at the Fullerton Airport hangar for
			four tenants as compared to only one in the current year; reimbursable
			projects from the California Joint Apprenticeship Committee; and
			reimbursement from the City of Tustin for various household items
			necessary to outfit new Fire Station No. 37. These decreases totaled
			\$350,000, but were offset by an increase in bankruptcy proceeds
			received from the County of Orange in Fiscal Year 2014/15.
+\$23,110,000	-\$300,000	+\$22,810,000	Subtotal – Impact of Revenues
-\$24,500,000		-\$24,500,000	Retirement costs increased due to one-time employer contributions
			made toward the net unfunded pension liability (-\$18.3 million);
			pension contributions based on changes to employee compensation
			negotiated during Fiscal Year 2014/15, net of a decline in the annual
			savings achieved by pre-paying a portion of the subsequent fiscal year's
			contributions to OCERS (-\$8.4 million); and additional payments made
			toward the unfunded pension liability during Fiscal Year 2013/14,
			which was achieved by carrying forward the higher safety member
42.427.000		45.457.000	retirement rates from Fiscal Year 2012/13 (+\$2.2 million).
-\$2,125,000		-\$2,125,000	An increase in regular pay was due primarily to labor contracts
			negotiated with the Firefighter Unit and General and Supervisory
			Management Units during Fiscal Year 2014/15, which resulted in 2.0%
\$1,500,000		¢1.500.000	and 2.75% base salary increases, respectively.
-\$1,500,000		-\$1,500,000	Employee health insurance and other benefits increased due to
			firefighter health insurance premiums. Monthly rates per employee increased from \$1,598 to \$1,742 effective January 1, 2015.
-\$375,000		-\$375,000	Other pay – which includes pay to employees on workers'
Ψ575,000		Ψ373,000	compensation, educational incentives, paramedic/EMT bonuses,
			bilingual pay, and other specialty pay – increased primarily due to
			changes in employee compensation negotiated during Fiscal Year
			2014/15. There was also an increase in "on call" pay for the Data
			Center. On call duties previously assigned to a manager exempted from
			this type of compensation were re-assigned to other professional staff
			upon his retirement. These increases were offset by a significant one-
			time taxable payment made to long-term employee who terminated
			employment during Fiscal Year 2013/14.
-\$350,000		-\$350,000	Sick leave payouts increased primarily due to the retirement of several
ψ330,000		Ψ330,000	long-term personnel during Fiscal Year 2014/15.
			100g verm personner daring ribbar roar 201 1/10.
			(Continued on next page)
-\$28,850,000		-\$28,850,000	Subtotal – Impact of Salaries and Benefits

(Continued)	Facilities		
	Maintenance		
General	and Improvements	Combined Impact on	
Fund	Fund	Fund Balance	Description
-\$1,325,000		-\$1,325,000	Significant increases in professional services pertained to workers
			compensation claims paid; contract support in the Information
			Technology Division, which increased as key contractors previously
			assigned to the CAD implementation project transitioned to day-to-day maintenance in the General Fund; support and maintenance of the
			intranet/internet calendaring project, which had previously been
			accounted for in the Communications and Information Systems Fund;
			and new partnership costs paid for the 800 MHz Countywide-
			Coordinated Communications System (CCCS) replacement. These
			increases totaled approximately \$1.9 million, but were partially offset by decreases for legal fees associated with cases that had greater
			activity in the prior fiscal year; the annual property tax administration
			fee; and various employee relations costs that were incurred in the prior
			fiscal year for an interim Human Resources Director, background
φ1 000 000	Φ.Σ.Ο.Ο.Ο.Ο.	<b>#1.140.000</b>	investigations, an FLSA compliance audit, and executive recruitments.
+\$1,090,000	+\$50,000	+\$1,140,000	Decreases in special department expenditures pertained to higher costs in Fiscal Year 2013/14 for the return of hazardous materials disclosure
			and Cal ARP fees back to the County of Orange Health Care Agency;
			reimbursements to the City of Irvine, the County of Orange, and other
			structural fire fund cities for resource enhancement projects; and
			purchase of fifty self-contained breathing apparatus (SCBA). These
			decreases totaled \$1.3 million, but were partially offset by Fiscal Year 2014/15 purchases of fire hose stock and portable 800 MHz radios.
-\$1,030,000		-\$1,030,000	Miscellaneous expenditures increased for equity payments due to the
, , , , , , , , , , , ,		, , ,	County of Orange and the cities of Irvine, Rancho Santa Margarita,
			Laguna Woods, and Lake Forest.
-\$1,610,000	+\$930,000	-\$680,000	Increases in building maintenance were attributed to a grant-funded
			kitchen and bathroom remodel project at four fire stations in the City of Santa Ana; a hardscape remodel project at Fire Station No. 8 (Skyline);
			and the maintenance of doors, gates, and HVAC systems at various fire
			stations. These increases totaled \$975,000, but were offset by
			decreases in other maintenance costs at fire stations and the RFOTC for
			flooring, lockers and partitions, roofing, painting, AQMD, and UPS
-\$590,000	+\$50,000	-\$540,000	systems and batteries.  Office supplies increased primarily due to the annual cost of operating
42,0,000	, 450,000	φε το,σσσ	Microsoft Office products and an increase in the number of desktop
			computers, monitor, tablets and cases, and I-pads purchased in Fiscal
			Year 2014/15. Similar purchases had been accounted for in the
+\$340,000	+\$90,000	+\$430,000	Communications and Information Systems Fund in the prior fiscal year.  Equipment and vehicle maintenance were higher in Fiscal Year
T. \$3+0,000	¬-φ <i>&gt;</i> υ,υυυ	±φ <del>+</del> υ,000	2013/14 primarily due to the major repair of Engine 61. Also, customer
			support for the Santa Ana portion of the CAD system decreased when
			the new OCFA-wide CAD system went live in September 2014.
			(Continued on next page)

(Continued)	Facilities	G 11 1	
	Maintenance	Combined	
General	and Improvements	Impact on Fund	
Fund	Fund	Balance	Description
+\$355,000	Tunu	+\$355,000	More medical, dental and lab supplies were purchased in Fiscal Year
Ι Ψ333,000		ι ψ333,000	2013/14, including needles, medical equipment supplies, respirator
			masks, and various medical supplies funded by the Metropolitan
			Medical Response System (MMRS) grant.
-\$190,000		-\$190,000	An increase in utilities and communications charges was primarily due
Ψ1>0,000		Ψ1>0,000	to rising electricity rates and the upgrade of AVL modem accounts to
			include full broadband communication.
+\$150,000		+\$150,000	Transportation costs decreased due to an overall drop in fuel prices
Ψ120,000		14120,000	(+\$215,000). Fiscal Year 2013/14 fuel prices averaged \$3.58 and \$3.52
			per gallon for diesel and regular, respectively. Fiscal Year 2014/15 fuel
			prices were 15-20% lower with an average price of \$2.84 and \$2.93 per
			gallon for diesel and regular, respectively. These decreases were offset
			by an increase in the cost of employee travel, training, and meetings,
			primarily due to a change in the number of employees utilizing the
			Target Solutions system (-\$65,000).
+\$70,000		+\$70,000	More small tools and instruments were purchased in Fiscal Year
			2013/14, including eighty-six handheld GPS devices and various hand
			tools used by fleet maintenance staff.
+\$60,000		+\$60,000	The decrease in food costs related primarily to the in-county Baker Fire
. 400,000		. \$00,000	that occurred in October 2013.
-\$50,000		-\$50,000	The cost of insurance premiums for excess workers' compensation and
1		1 4	general liability coverage increased during Fiscal Year 2014/15.
-\$150,000	+\$130,000	-\$20,000	The cost of household items increased primarily due to various
			appliances (ranges, hoods, refrigerators, etc.) purchased as part of
			grant-funded kitchen remodel projects at Fire Stations No. 72 and 74
			(Santa Ana), and workspace reconfigurations at Fire Station No. 34
			(Placentia). These increases were offset by a decline in costs pertaining
			to the Fiscal Year 2013/14 repair and replacement of items damaged
			during an accidental kitchen fire at Fire Station No. 62 (Buena Park).
-\$2,880,000	+\$1,250,000	-\$1,630,000	Subtotal – Impact of Services and Supplies
-\$250,000		-\$250,000	Capital outlay increased in Fiscal Year 2014/15 due to the purchase of
		•	two servers, a helicopter hoist, a portable restroom facility, two sheds,
1			various extrication tools, twelve portable 800 MHz radios, and various
			audio visual equipment. The most significant purchases in Fiscal Year
			2013/14 were twenty-two thermal imaging cameras, two rapid
			deployment kits, and one flashover container.
-\$220,000		-\$220,000	Interest and fiscal charges increased due to the issuance of the Fiscal
			Year 2014/15 Tax and Revenue Anticipation Notes (-\$330,000), offset
1			by a decline in interest charged to the General Fund for temporary
			internal borrowing from capital projects funds (+\$110,000).
1			
1			
4.5.5		4	(Continued on next page)
-\$32,200,000	+\$1,250,000	-\$30,950,000	Subtotal – Impact of Expenditures

(Continued)	Facilities	~	
	Maintenance and	Combined Impact on	
General	Improvements	Fund	
Fund	Fund	Balance	Description
+\$6,210,000	-\$3,790,000	+\$2,420,000	Net interfund transfers increased as follows:
			➤ Transfers are made from the General Fund to the capital projects funds to fund current and future projects in the Capital Improvement Program. Transfers from the General Fund to the Communications and Information Systems Fund increased during Fiscal Year 2014/15 (-\$550,000). In Fiscal Year 2013/14, amounts were transferred from the General Fund to the Fire Apparatus Fund (+\$1.84 million), but no transfers between those funds occurred in the current fiscal year.
			When the <i>Capital Projects Fund Policy</i> was implemented in Fiscal Year 2014/15, certain projects within the Capital Improvement Program were moved from the Communications and Information Systems Fund to the General Fund, resulting in corresponding increases in transfers in Fiscal Year 2014/15 (+\$1.13 million).
+\$60,000		+\$60,000	There was an increase in the proceeds from sale of capital and other assets in Fiscal Year 2014/15, primarily due to the sale of a dozer and loader during Fiscal Year 2014/15.
-\$330,000		-\$330,000	Insurance recoveries decreased due to amounts recovered in Fiscal Year 2013/14 for a kitchen fire at Fire Station No. 62 (Buena Park) and a vehicle accident involving Engine 61.
+\$5,940,000	-\$3,790,000	+\$2,150,000	Subtotal – Impact of Other Financing Sources and Uses
-\$3,150,000	-\$2,840,000	-\$5,990,000	Combined – Net Impact on Fund Balance



The *Communications and Information Systems Fund* had total fund balance of \$18,655,855 at the end of Fiscal Year 2014/15. Fund balance pertaining to prepaid items (\$32,946) was classified as nonspendable. Remaining fund balance was assigned to the Capital Improvement Program (\$18,528,376) and communications and information technologies projects (\$94,533).

Total fund balance increased by \$604,103 during the current fiscal year. The prior fiscal year's fund balance decreased by \$1,027,374, a difference of \$1,631,477.

Impact on	
Fund	
Balance	Description
-\$50,000	Revenues for use of money and property decreased primarily due to the market value investment gain
	allocated to the fund (-\$30,000). Also, the General Fund temporarily borrowed \$8 million during Fiscal
	Year 2013/14, which earned the fund \$20,000 of interfund interest. There was no interfund borrowing
	between the funds during Fiscal Year 2014/15.
+\$120,000	Miscellaneous revenues pertaining to bankruptcy proceeds increased during Fiscal Year 2014/15.
+\$2,140,000	Expenditures for services and supplies and capital outlay decreased primarily due to two significant, multi-year capital improvement projects that were completed during Fiscal Year 2014/15.
	➤ The MDC and Mobile Data Network Upgrade project consisted of the purchase of approximately 350 modems and their subsequent installation onto fire apparatus over the course of three fiscal years. Fiscal Year 2013/14 project costs were higher since they included the purchase of 250 modems and related accessories (+\$230,000).
	(Continued on next page)

(Continued)	
Impact on Fund	
Balance	Description
	➤ The development of a new Computer Aided Dispatch (CAD) system began in Fiscal Year 2011/12 and was placed in service September 2014. Fiscal Year 2013/14 project costs were higher than the current fiscal year since a significant number of project milestones were completed and costs were incurred at the peak of the project's activity, including acquisition of hardware; software licenses; system design; coding; data development; and user training (+\$820,000).
<b>\$</b> 700.000	When a new <i>Capital Projects Fund Policy</i> was implemented in Fiscal Year 2014/15, certain projects within the Capital Improvement Program were moved from the Communications and Information Systems Fund to the General Fund, resulting in a decrease in expenditures totaling nearly \$2 million pertaining to the following projects: Microsoft software enterprise agreement (+\$250,000); computer, laptop, and printer replacements (+\$190,000); intranet/internet calendaring (+\$160,000); Installation of communications equipment on fire apparatus (+\$160,000); network systems (+\$85,000); portable VHF and 800 MHz radios (+\$75,000); field data collection devices (+\$70,000); 900 MHz pagers, fax machines, and other communications equipment (+\$40,000); centralized server storage and backup recovery (+\$30,000); and fire station phone, alarm, and sound systems (+\$30,000).
-\$580,000	Net transfers in and out of the General Fund funds decreased as follows:  Transfers in from the General Fund for current and future projects in the Capital Improvement Program increased by \$550,000 over the amount transferred in the prior fiscal year.
	➤ When a new <i>Capital Projects Fund Policy</i> was implemented in Fiscal Year 2014/15, certain projects within the Capital Improvement Program were moved from the Communications and Information Systems Fund to the General Fund, resulting in a corresponding increase in transfers out and a negative impact to balance in Fiscal Year 2014/15 totaling \$1,130,000.
+\$1,630,000	Communications and Information Systems Fund – Net Impact on Fund Balance



The *Fire Apparatus Fund* had total fund balance of \$25,440,432 at the end of Fiscal Year 2014/15. Fund balance was assigned to the Capital Improvement Program (\$17,409,649) and purchase of fire apparatus and vehicles (\$8,030,783). Total fund balance decreased by \$4,056,449 during the current fiscal year. The prior fiscal year's fund balance decreased by \$1,378,368, a difference of \$2,678,081.

Impact on Fund	
Balance	Description
+\$525,000	Developer contribution revenue increased due to a Fiscal Year 2014/15 reimbursement from Rancho
	Mission Viejo Community Development for the type 1 engine to be placed into service at new Fire
	Station No. 56 (Village of Sendero).
+\$85,000	The decrease in services and supplies expenditures pertained primarily to the annual warranty cost on
	eighty-eight defibrillators that were purchased in May 2010. Beginning in Fiscal Year 2014/15, those
	costs were accounted for in the General Fund upon adoption of the new Capital Projects Fund Policy.
-\$1,450,000	Capital outlay expenditures to purchase and outfit vehicles increased during Fiscal Year 2014/15 due to
	significant purchases of five type 1 engines, nineteen sport utility vehicles (Tahoes and Suburbans), and
	four mail delivery box trucks. Significant purchases in Fiscal Year 2013/14 included four type 1
	engines.
-\$1,840,000	Transfers in from the General Fund to fund current and future projects in the Capital Improvement
	Program decreased during Fiscal Year 2014/15.
-\$2,680,000	Fire Apparatus Fund – Net Impact on Fund Balance



The *Fire Stations and Facilities Fund* had total fund balance of \$12,520,242 at the end of Fiscal Year 2014/15. Amounts pertaining to CALFIRE revenues received for future fire station construction (\$533,232) were classified as restricted. Remaining amounts were assigned to the Capital Improvement Program (\$11,987,010).

Total fund balance decreased by \$2,889,645 during the current fiscal year. The prior fiscal year's fund balance decreased by \$1,273,644, a difference of \$1,616,001.

Impact on	
Fund	
Balance	Description
+\$6,500,000	Developer contribution revenue increased because of new housing development throughout the county. During Fiscal Year 2014/15, OCFA received over \$4 million from various developers as reimbursement for construction of new Fire Station No. 56 (Village of Sendero) in Rancho Mission Viejo. In addition, \$3.1 million was received from Heritage Fields El Toro LLC related to development at the Great Park in the City of Irvine. Additional contributions were received from various developers for projects at Vireo Apartments, Kelvin Apartments, and Hyatt House in the City of Irvine. During Fiscal Year 2013/14, OCFA received contributions from various developers for projects at Baker Ranch, Metropolis Gardens, and Avalon Bay in the City of Irvine; Pacific Los Alisos in the City of Mission Viejo; and Cal I Crown
	Valley in the City of Laguna Niguel.
-\$8,100,000	Capital outlay expenditures increased primarily due to the purchase of a centralized Urban Search and Rescue warehouse during Fiscal Year 2014/15 at a cost of over \$6.2 million. The cost of a multi-year construction project to build new Fire Station No. 56 (Village of Sendero) also increased by approximately \$4.1 million. During Fiscal Year 2013/14, capital outlay included the purchase of the western portion of the hangar facility at Fullerton Municipal Airport for approximately \$2.2 million.
-\$1,600,000	Fire Stations and Facilities Fund – Net Impact on Fund Balance

#### **General Fund Budgetary Highlights**

The following table summarizes the changes in General Fund appropriations, as well as the variance between the final budget and actual amounts for Fiscal Year 2014/15.

				Variance	
	Original	Increase	Final	Positive	Actual
	<u>Budget</u>	(Decrease)	<b>Budget</b>	(Negative)	<b>Amounts</b>
Salaries and benefits	\$284,344,557	\$ 8,732,905	\$293,077,462	\$ 7,088,465	\$285,988,997
Services and supplies	36,777,318	8,098,909	44,876,227	4,559,085	40,317,142
Capital outlay	34,127	1,346,057	1,380,184	676,814	703,370
Interest and fiscal charges	895,000	(565,917)	329,083	(1,658)	330,741
Transfers out	584,592	2,416,314	3,000,906	<u>=</u>	3,000,906
	<u>\$322,635,594</u>	\$20,028,268	<u>\$342,663,862</u>	\$12,322,706	\$330,341,156

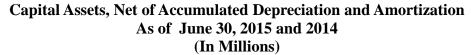
• Budgeted General Fund appropriations increased by \$20,028,268 from the time the original budget was adopted until the end of the fiscal year. Adjustments typically pertained to activities that occurred throughout the year but were either unknown or for which reliable estimates could not be determined at the time of the original budget adoption. Significant adjustments are listed below:

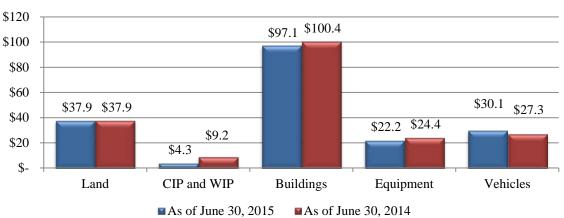
Reason for Adjustment to Original Budget	Amount
Various Capital Improvement Program (CIP) projects moved from the capital projects funds	
to the General Fund upon adoption of the Capital Projects Fund Policy	\$ 5,150,000
Equity payments	4,980,000
Workers compensation	(3,980,000)
Overtime and backfill for response to out-of-county incidents	3,200,000
Grant activities	3,025,000
One-time contribution toward unfunded pension liability	3,000,000
Transfers to Capital Improvement Program (CIP)	2,415,000
Staffing configurations and changes from new Memorandums of Understanding	1,080,000
Interest on Tax and Revenue Anticipation Notes (TRAN)	(570,000)
Helicopter components	300,000
Structural fire entitlement projects	215,000
Donations received	200,000
Program enhancements to Air Operations program	190,000
Various other appropriations	825,000
Total adjustments	\$20,030,000

- Final budgeted General Fund expenditures exceeded actual amounts by \$12,322,706.
  - o The \$7.1 million positive variance in salaries and benefits is attributed primarily to vacancies in the Operations, Support Services, and Community Risk Reduction departments.
  - The \$5.2 million positive variance in services and supplies and capital outlay is primarily attributed to the following:
    - The amount budgeted for workers' compensation is based on an actuarially-determined estimate. Actual expenditures for workers' compensation cases typically occur over multiple years, which often attributes to a difference between budgeted costs and actual expenditures during any given fiscal year. In Fiscal Year 2014/15, actual claims paid from the General Fund were \$400,000 less than the actuarial estimate.
    - Nearly \$2 million in various Information Technology Division (IT) operating costs and projects from the Capital Improvement Program (CIP) were budgeted but not completed during Fiscal Year 2014/15. Many of these projects involved the installation of communications equipment on fire apparatus, which was delayed when the vehicles were delivered later than originally planned. Other IT projects were not completed during Fiscal Year 2014/15 due to the timing and availability of staff resources. These expenditure savings, along with \$2.8 million in uncompleted projects from other areas of the organization, will be re-budgeted if needed to Fiscal Year 2015/16.

#### **Capital Assets and Debt Administration**

**Capital Assets:** The OCFA's investment in capital assets for its government activities at the end of Fiscal Year 2014/15 totaled \$190,800,116 (net of accumulated depreciation and amortization and related outstanding debt). This investment in capital assets includes land, buildings, equipment, vehicles, work in progress and construction in progress. Net capital assets increased from the prior fiscal year by \$7,605,499 (4.0%). Following is a summary of net capital assets by type for the current and prior fiscal years.





Major capital asset additions during Fiscal Year 2014/15 included the following:

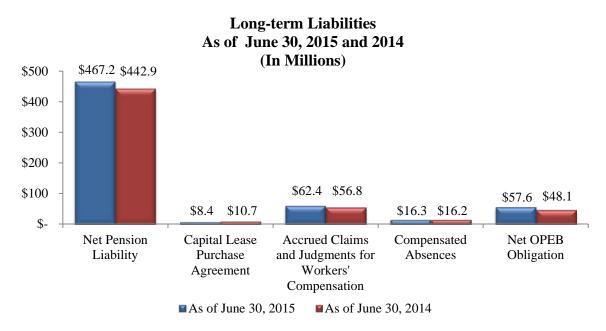
- Construction in progress (CIP) and work in progress (WIP) accounted for twenty-nine projects during Fiscal Year 2014/15, two of which were placed into service and twenty-seven of which were still in progress at year-end.
  - O Construction projects completed over the span of multiple fiscal years are classified as CIP at year-end if they are not yet completed and placed into service. Additions totaling \$4.6 included various construction costs for new Fire Station No. 56 (Village of Sendero) in Rancho Mission Viejo, as well as initial permits pulled for a remodel project at Fire Station No. 41 (Fullerton Airport). Both projects were in progress at fiscal year-end. Fire Station No. 56 was placed into service in July 2015, and construction work for the improvements at Fire Station No. 41 is expected to begin in late 2015.
  - Fire engines, trucks, and other vehicles are classified as WIP at year-end if they are in the process of being outfitted for operation and will be completed over the span of multiple fiscal years. The most significant additions during Fiscal Year 2014/15 were four type 1 engines (\$2.1 million), thirteen front-line Chevrolet Tahoes (\$470,000), and six front-line Chevrolet Suburbans (\$250,000), all of which were still in the process of being outfitted for operations at fiscal year-end.
  - o Communications and information system projects are also classified as WIP at year-end if they are implemented over the span of multiple fiscal years. Additions during the current fiscal year included the replacement Computer Aided Dispatch (CAD) system (\$820,000); a Fire Station Alerting system (\$650,000); a Service Center inventory system (\$10,000); and a winch addition to Heavy Rescue 6 (\$10,000). The CAD and Service Center inventory systems, which totaled nearly \$4 million and \$20,000, respectively, were both placed into service and transferred into the equipment category during Fiscal Year 2014/15.
- The most significant equipment additions during Fiscal Year 2014/15 were the CAD system (cumulative \$4 million), which was transferred in from WIP, two servers (\$160,000), and a helicopter hoist (\$160,000).
- Six vehicles were purchased and added to the OCFA's fleet during Fiscal Year 2014/15 one type 1 engine (\$530,000); four mail delivery box trucks (\$175,000); and one Caterpillar compact track loader (\$80,000).

Major capital asset deletions during Fiscal Year 2014/15 included the following:

- Thirty-five capital equipment items were sold, scrapped, or written off during Fiscal Year 2014/15, including the original CAD system and various related software components (\$2 million); twelve servers (\$160,000); and six thermal imaging cameras (\$50,000). The net book value of all equipment disposals was approximately \$32,000, as most items had reached the end of their useful service lives and were either fully or mostly depreciated. Most equipment was sold at public auction or sent to an e-waste recycling center. Other obsolete equipment items, including the "intangible" software pertaining to the old CAD system, were removed from service but could not be sold to a third party.
- Fifteen vehicles were removed from OCFA's fleet during Fiscal Year 2014/15 as part of OCFA's ongoing vehicle replacement plan. The net book value of all vehicle disposals was \$0, as all items had reached the end of their useful service lives and were fully depreciated. One 90' truck (\$500,000); two type 1 engines (\$380,000); two fire dozers (\$170,000); one fire command bus (\$150,000); four vans (\$150,000); one ambulance (\$100,000); and one sport utility vehicle (\$35,000) were sold at public auction. One type 1 engine (\$75,000) that was acquired from the City of Santa Ana during the April 2012 service transition was returned to the city for disposal. One sport utility vehicle and one van (\$20,000 each) were written off as total losses due to vehicle accidents that occurred during the fiscal year.

Additional information pertaining to the OCFA's capital assets can be found in Note 16 of the accompanying Notes to the Financial Statements.

**Long-term Debt:** Total long-term liabilities increased by net \$37,208,951 (6.5%) during Fiscal Year 2014/15.



The most significant increases and decreases to long-term liabilities pertained to the net pension liability for the Orange County Employees Retirement System (OCERS) pension plan, which is being reported in the financial statements as a long-term liability for the first time in conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 68. During Fiscal Year 2014/15, OCFA's share of the plan's net pension liability, as determined by an actuarial valuation for the plan as a whole, increased by \$112 million. This addition was offset by \$87 million in actual employer and employee contributions remitted by

OCFA to the plan. The increases and decreases reported for the long-term pension liability are reported using an "accounting-based approach" in order to fully capture OCFA's net liability and related pension expense incurred during each fiscal year. This differs from the "funding-based approach" used to calculate annual retirement rates and the amount of required employer and employee contributions due from OCFA to OCERS.

Additional information on the OCFA's long-term liabilities can be found in Note 17 of the accompanying Notes to the Financial Statements.

#### Next Year's Budget

The Fiscal Year 2015/16 General Operating Fund adopted expenditure budget is approximately \$322.4 million, which is a net increase of \$5.9 million (1.9%) from the final Fiscal Year 2014/15 General Operating Fund budget totaling \$316.5 million. (These amounts exclude one-time and grant-related items, as well as unspent, encumbered appropriations from the prior fiscal year that are effectually re-appropriated in the ensuing year's budget). Highlights of the Fiscal Year 2015/16 General Operating Fund Budget are as follow:

- Budgeted salaries and benefits increased by \$6.2 million. The budget reflects estimated \$1.4 million and \$1.3 million increases in annual costs resulting from the latest Memorandums of Understanding with the Firefighters Unit and General/Supervisory Management Unit, respectively. The Fiscal Year 2015/16 budget for salaries and benefits also reflects new positions for Fire Station No. 56 (Village of Sendero), which became operational in July 2015. The retirement budget for Fiscal Year 2015/16 is based on rates provided by the Orange County Employees Retirement System (OCERS). Those rates reflect a decrease as compared to Fiscal Year 2014/15, due to increasing employee retirement contributions.
- Budgeted services and supplies, capital outlay, and debt service decreased by \$300,000. Overall, budgets were held flat as compared to Fiscal Year 2014/15, and exclude one-time or grant-related expenditures. These projects are budgeted as-needed throughout the fiscal year and are not incorporated into the original base budget at the time of adoption.
- The total number of authorized positions in the Fiscal Year 2015/16 budget is 1,360, an increase of sixteen positions from the final, authorized position list as of June 30, 2015. However, the budget reflects funding for only 1,267 of those authorized positions, since frozen vacancies, grant-funded, and limited term positions are not included at the time the original budget is adopted. Changes in authorized positions by unit are summarized as follows:

	FY 2015/16	FY 2014/15	Increase
Unit	Budget	Final	(Decrease)
Firefighter Unit	1,020	1,011	9
Fire Management Unit	45	45	-
General Unit	213	205	8
Supervisory Management Unit	27	27	-
Supported Employment Unit	4	4	-
Administrative Management	43	44	(1)
Executive Management	8	8	-
Total authorized positions	1,360	1,344	16

#### **Requests for Information**

This financial report is designed to provide a general overview of the OCFA's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Manager, Orange County Fire Authority, 1 Fire Authority Road, Irvine, California 92602.











Government-wide Financial Statements



#### Orange County Fire Authority Safety Message

## **Home Escape Plans** (Part 2 of 4)

(Continued from Page 4)

#### **Practice Every Month**

- ✓ Practice your plan to ensure that children and adults react to the smoke alarm and know what to do.
- ✓ Make sure you know the primary and secondary exits.
- ✓ Make sure windows are not stuck, screens can be taken out quickly, and that security bars can be opened easily.

#### **Test Doors Before Opening**

✓ While kneeling or crouching at the door, use the back of your hand to feel the door, working from the bottom up. If it feels hot or warm, do not open the door. Use a secondary (window, sliding door, etc.) way out.

(Continued on Page 32)

#### Statement of Net Position June 30, 2015

(With Comparative Data for Prior Year)

		<b>Primary Government</b>		
		Governmental Activities		
		2015		2014
Assets:				
Cash and investments (Note 5)	\$	164,787,506	\$	160,237,038
Receivables:				
Accounts, net (Note 6)		3,976,952		2,117,990
Accrued interest		96,621		127,913
Prepaid costs and other assets		31,160,094		30,849,987
Due from other governments, net (Note 7)		8,702,777		11,720,366
Capital assets (Note 16):				
Land		37,887,850		37,887,850
Construction in progress		5,092,288		509,142
Work in progress		4,121,289		3,808,738
Capital assets, net of accumulated depreciation/amortization		152,145,415		149,435,613
Total assets		407,970,792		396,694,637
Deferred Outflows of Resources:		_		_
Deferred outflows of resources related to pensions (Note 17b)		85,763,924		-
Total deferred outflows of resources		85,763,924		_
Liabilities:	-	, , ,		
Accounts payable		3,602,338		6,488,835
Accrued liabilities		12,828,886		11,540,122
Accrued interest		4,737		6,015
Unearned revenue (Note 9)		3,278,818		3,065,827
Due to other governments (Note 8)		10,072,547		67,854
Long-term liabilities (Note 17):		10,072,017		07,00
Other due within one year		12,512,349		11,676,387
Other due in more than one year		74,603,168		72,009,665
Proportionate share net pension liability		467,208,681		
Net OPEB obligation		57,553,126		48,085,317
Total liabilities		641,664,650		152,940,022
Deferred Inflows of Resources:				, ,
Deferred inflows of resources related to pensions (Note 17b)		21,194,439		_
Total deferred outflows of resources		21,194,439		
Net position:				
Net investment in capital assets (Note 16b)		190,800,116		180,917,654
Restricted for (Note 11):		170,000,110		100,717,054
Capital projects		533,232		1,044,040
Other purposes		55,538		32,282
Unrestricted		(360,513,259)		61,760,639
Total net position	\$	(360,313,239) (169,124,373)	\$	243,754,615
-			Ψ	210,701,013
See Notes to the Financial State	ements	\$		

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OCFA Foundation					
	2015		2014		
\$	108,720	\$	95,341		
	-		-		
	723		15,168		
	-		-		
	-		-		
	-		-		
	109,443		110,509		
	_		_		
	-		-		
	4,529		-		
	-		-		
	-		6,000		
	-		-		
	-		-		
	4,529		6,000		
	-				
	-		-		
	- 50 500		- 54 100		
	52,583 52,331		54,123 50,386		
\$	104,914	\$	104,509		

#### Statement of Activities Year ended June 30, 2015 (With Comparative Data for Prior Year)

	Primary Government			
	<b>Governmental Activities</b>			
	2015	2014		
Expenses:		_		
Public safety:				
Salaries and benefits	\$ 335,419,737	\$ 266,764,367		
Services and supplies	46,073,201	47,912,808		
Depreciation and amortization (Note 16d)	9,050,195	9,612,453		
Interest on long-term debt	582,565	311,327		
Total program expenses	391,125,698	324,600,955		
Program revenues:				
Public safety:				
Charges for services	113,150,325	106,874,513		
Operating grants and contributions	11,410,019	10,339,966		
Capital grants and contributions	9,182,195	1,462,540		
Total program revenues	133,742,539	118,677,019		
Net program (expenses) revenues	(257,383,159)	(205,923,936)		
General revenues:				
Property taxes	205,141,237	190,873,689		
Investment income	839,864	823,010		
Gain on sale of capital assets	63,953	21,834		
Miscellaneous	1,235,004	1,200,195		
Total general revenues	207,280,058	192,918,728		
Change in net position	(50,103,101)	(13,005,208)		
Net position at beginning of year, as restated (Note 4)	(119,021,272)	256,759,823		
Net position at end of year	\$ (169,124,373)	\$ 243,754,615		

**See Notes to the Financial Statements** 

<b>Component Unit</b>				
OCFA Fo	oundation			
2015	2014			
\$ _	\$	-		
61,633	33,01	10		
-		-		
 		-		
61,633	33,01	10		
62,038	60,17	- 7/1		
02,030	00,1	, <del>-</del>		
62,038	60,17	74		
405	27,16			
-		-		
-		-		
-		-		
	-	_		
 		-		
405	27,16	54		
104,509	77,34	15		
\$ 104,914	\$ 104,50	)9		



#### Orange County Fire Authority Safety Message

### Home Escape Plans (Part 3 of 4)

(Continued from Page 27)

#### If You Are Trapped - Shelter in Place

- ✓ If smoke, heat, or flames block your exit routes, stay in the room with the door closed. Stuff the cracks around the doors with bedding, towels, clothing, or pillows to keep smoke out.
- ✓ Wait at the window and signal for help with a flashlight or by waving a light-colored cloth. If there is a telephone in the room, call 9-1-1 and report your exact location.

#### **Getting Out**

- ✓ Once a fire starts, it spreads rapidly. Normal exits may become filled with intense heat and blinding smoke.
- ✓ Because smoke and heat rise, cleaner air will be found near the floor. If you must exit through smoke, crawl on your hands and knees, keeping your head 12-24 inches above the floor.

(Continued on Page 33)











Fund Financial Statements



#### Orange County Fire Authority Safety Message

## **Home Escape Plans** (Part 4 of 4)

(Continued from Page 32)

#### Once You Are Out - Stay Out!

- ✓ Once you are out, do not go back in for any reason.
- ✓ If people are trapped, the firefighters have the best chance of rescuing them. Firefighters have the training, experience, and protective equipment needed to enter burning buildings.
- ✓ Do not go back in to find pets, money, or valuables.

#### Governmental Funds Balance Sheet June 30, 2015

(With Comparative Data for Prior Year)

	General Fund	Facilities Maintenance and Improvements
Assets:		
Cash and investments (Note 5)	\$ 109,157,641	\$ -
Receivables:		
Accounts, net (Note 6)	2,552,672	-
Accrued interest	27,902	-
Prepaid costs and other assets	31,127,148	-
Due from other governments, net (Note 7)	6,967,289	-
Total assets	\$ 149,832,652	\$ -
Liabilities:		
Accounts payable	\$ 3,106,977	\$ -
Accrued liabilities	12,828,886	-
Unearned revenue (Note 9)	3,234,898	-
Due to other governments (Note 8)	10,072,547	
Total liabilities	29,243,308	
Deferred Inflows of Resources:		
Unavailable revenue (Note 9)	316,087	-
Total deferred inflows of resources	316,087	-
Fund balances:		
Nonspendable - prepaid costs (Note 10)	31,127,148	-
Restricted for (Note 11):	, ,	
Capital improvement program	-	-
Operations Department	55,538	-
Community Risk Reduction Department	-	-
Committed to - SFF cities enhancements (Note 12)	691,265	-
Assigned to (Note 13):		
Capital improvement program	233,180	-
Workers' compensation	68,494,796	-
Executive Management	98,415	-
Operations Department	46,859	-
Community Risk Reduction Department	354	-
Business Services Department	66,963	-
Support Services Department	259,845	-
Organizational Planning Department	33,890	-
Communications and IT projects	48,528	-
Fire apparatus and other vehicles	-	-
Fire station construction	-	-
Unassigned (Note 14)	19,116,476	
Total fund balances	120,273,257	
Total liabilities, deferred inflows of resources, and fund balances	\$ 149,832,652	<u> </u>

Cap	ital Projects F	unds	ļ				Total Govern	men	ital Funds
and	nmunications Information Systems	Fir	re Apparatus		ire Stations nd Facilities		2015		2014
\$	19,002,170	\$	24,957,220	\$	11,670,475	\$	164,787,506	\$	160,237,038
	-		527,289		896,991		3,976,952		2,117,990
	9,231		950		58,538		96,621		127,913
	32,946		-		-		31,160,094		30,849,987
	-		-		-		6,967,289		10,003,360
\$	19,044,347	\$	25,485,459	\$	12,626,004	\$	206,988,462	\$	203,336,288
ф	200.402	ф	1 105	ф	105.750	ф	2 (02 220	Φ.	2 500 554
\$	388,492	\$	1,107	\$	105,762	\$	3,602,338	\$	3,500,754
	-		-		-		12,828,886		11,540,122
	-		43,920		-		3,278,818		3,065,827
	200 402		45.027		105.7(2		10,072,547		3,055,935
	388,492		45,027		105,762		29,782,589		21,162,638
	_		_		_		316,087		1,000,139
							316,087		1,000,139
							210,007		1,000,100
	32,946		-		-		31,160,094		30,844,987
	_		_		533,232		533,232		1,044,040
	-		-		-		55,538		32,015
	-		-		-		, -		267
	-		-		-		691,265		784,617
	18,528,376		17,409,649		11,987,010		48,158,215		55,012,800
	-		-		-		68,494,796		60,921,529
	-		-		-		98,415		90,529
	-		-		-		46,859		75,416
	-		-		-		354		-
	-		-		-		66,963		58,254
	-		-		-		259,845		119,678
	-		-		-		33,890		-
	94,533		-		-		143,061		1,610,018
	-		8,030,783		-		8,030,783		3,197,280
	-		-		-		-		4,491,421
					_		19,116,476		22,890,660
	18,655,855		25,440,432		12,520,242		176,889,786		181,173,511
\$	19,044,347	\$	25,485,459	\$	12,626,004	\$	206,988,462	\$	203,336,288

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2015

(With Comparative Data for Prior Year)

	2015	 2014
Fund balances of governmental funds	\$ 176,889,786	\$ 181,173,511
Capital Assets		
When capital assets that are to be used in governmental activities are purchased or constructed, their costs are recorded as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the OCFA as a whole, net of accumulated depreciation/amortization.  Capital assets	314,353,552	301,503,238
Accumulated depreciation/amortization	(115,106,710)	(109,861,895)

#### **Long-term Liabilities and Receivables**

Long-term liabilities applicable to governmental activities are not due and payable in the current period and, accordingly, are not reported as governmental fund liabilities. A portion of OCFA's long-term liability for compensated absences is reimbursable by the City of Santa Ana, and therefore offset by a long-term receivable. Long-term receivables are not available to fund the activities of the current period, and are likewise not reported as governmental fund assets. All assets and liabilities, both current and long-term, are reported in the Statement of Net Position.

OCERS pension plan	(402,392,752)	-
Extra Help pension plan	(246,444)	-
Capital lease purchase agreements	(8,446,726)	(10,723,689)
Accrued claims and judgments	(62,372,690)	(56,789,859)
Compensated absences	(16,296,101)	(16,172,504)
Long-term receivable for compensated absences	1,735,488	1,717,006
Net OPEB obligation	(57,553,126)	(48,085,317)

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position (Continued)

<u>.</u>	2015	2014
Accrued Interest		
Accrued interest payable for the current portion of interest due on long-term liabilities has not been reported in the governmental funds. Accrued interest was calculated and reported in the Statement of Net Position.	(4,737)	(6,015)
<u>Unavailable Revenues</u>		
Unavailable revenues are reported in the governmental funds if not collected or expected to be collected within the OCFA's availability period. However, amounts relating to unavailable revenues are not reported in the Statement of Net Position since revenue recognition is not based upon measurable and available criteria.		
Due from other governments - property tax increment	-	367,964
Due from other governments - Santa Ana start-up costs	316,087	632,175
Net position of governmental activities	\$ (169,124,373)	\$ 243,754,615

# Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2015 (With Comparative Data for Prior Year)

		Facilities Maintenance and
	<b>General Fund</b>	Improvements
Revenues:		
Taxes	\$ 205,141,237	\$ -
Intergovernmental	23,565,214	-
Charges for services	100,619,516	-
Use of money and property	651,975	-
Miscellaneous	1,120,697	-
Developer contributions		
Total revenues	331,098,639	
Expenditures:		
Current - public safety:		
Salaries and benefits	285,988,997	-
Services and supplies	40,317,142	-
Capital outlay	703,370	-
Debt service:		
Principal retirement	-	-
Interest and fiscal charges	330,741	
Total expenditures	327,340,250	
Excess (deficiency) of revenues over (under) expenditures	3,758,389	
Other financing sources (uses):		
Transfers in (Note 15)	3,844,414	-
Transfers out (Note 15)	(3,000,906)	(2,710,702)
Sale of capital and other assets	134,123	-
Insurance recoveries	32,948	
<b>Total other financing sources (uses)</b>	1,010,579	(2,710,702)
Net change in fund balances	4,768,968	(2,710,702)
Fund balances, beginning of year	115,504,289	2,710,702
Fund balances, end of year	\$ 120,273,257	\$ -

**See Notes to the Financial Statements** 

Capital Projects F	unds		Total Govern	mental Funds
Communications and Information Systems	Fire Apparatus	Fire Stations and Facilities	2015	2014
\$ -	\$ -	\$ -	\$ 205,141,237	\$ 190,873,689
<u>-</u>	-	-	23,565,214	19,111,811
-	1,381,161	-	102,000,677	97,705,183
57,488	87,984	44,075	841,522	932,284
253,528	155,579	150,172	1,679,976	1,677,853
-	527,289	7,779,918	8,307,207	1,271,400
311,016	2,152,013	7,974,165	341,535,833	311,572,220
-	_	_	285,988,997	257,134,030
132,460	3,072	37,696	40,490,370	40,187,878
1,441,647	3,673,667	10,826,114	16,644,798	7,681,418
-	2,276,963	-	2,276,963	2,219,152
-	254,760	-	585,501	421,845
1,574,107	6,208,462	10,863,810	345,986,629	307,644,323
(1,263,091)	(4,056,449)	(2,889,645)	(4,450,796)	3,927,897
3,000,906			6,845,320	5,370,375
(1,133,712)	-	-	(6,845,320)	(5,370,375)
(1,133,712)	_	_	134,123	(3,370,373)
_	_	-	32,948	360,803
1,867,194	_		167,071	437,880
604,103	(4,056,449)	(2,889,645)	(4,283,725)	4,365,777
18,051,752	29,496,881	15,409,887	181,173,511	176,807,734
\$ 18,655,855	\$ 25,440,432	\$ 12,520,242	\$ 176,889,786	\$ 181,173,511

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year ended June 30, 2015 (With Comparative Data for Prior Year)

	2015	2014
Net change in fund balances - total governmental funds	\$ (4,283,725)	\$ 4,365,777
Capital Assets		
Governmental funds report capital outlays as expenditures. In the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.		
Capital outlay	16,644,798	7,681,418
Capitalized labor, included in salaries and benefits	23,975	71,063
Depreciation/amortization expense	(9,050,195)	(9,612,453)
Capital assets received through grant or donation are recognized as revenue in the Statement of Activities at their estimated fair value at time of receipt.	37,736	36,000
Governmental funds report the proceeds from sale of capital and other assets as other financing sources. In the Statement of Activities, those proceeds are offset by the net book value of the asset, resulting in a gain or loss on the sale.		
Capital asset disposals	(3,856,195)	(1,125,501)
Accumulated depreciation/amortization on disposals	3,805,380	1,089,492
Long-term Liabilities and Receivables		
Repayment of long-term debt principal on the capital lease purchase agreements is reported as an expenditure in governmental funds. Principal payments reduce the long-term liability in the Statement of Net Position and do not result in an expense in the Statement of Activities.	2,276,963	2,219,152
Other long-term liabilities are reported in the Statement of Net Position. The net annual change in the liability is recognized as an expense in the Statement of Activities. Long-term liabilities do not require the use of current financial resources and are not reported as expenditures in the governmental funds.		
OCERS pension plan	(39,860,404)	-
Extra Help pension plan	(2,905)	-
Accrued claims and judgments - workers' compensation	(5,582,831)	(7,724,930)
Compensated absences - Santa Ana general leave	(18,482)	(270,788)
Compensated absences - other leave balances	(105,115)	(204,009)

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities (Continued)

	2015	2014
A long-term receivable has been established in the Statement of Net Position for the portion of compensated absences reimbursable by the City of Santa Ana. The receivable balance is reduced over time as leave balances are used by employees and subsequently reimbursed by the city. Those reimbursements are reported as revenue in the governmental funds.	18,482	270,788
Contributions to the defined benefit retiree medical plan are made on a pay-as-you-go basis in the governmental fund financial statements. If actual contributions are less than the actuarially-determined required amount, the difference is reported as an expense in the Statement of Activities.	(9,467,809)	(9,768,179)
Accrued Interest		
Interest expenditures are reported when paid in the governmental funds, while the net change in accrued interest incurred for the period is recognized as interest expense in the Statement of Activities.	1,278	1,244
<u>Unavailable Revenues</u>		
Certain receivables and grants that have been accrued but not collected are reflected as unavailable revenue in the governmental funds. All earned revenue is recognized in the Statement of Activities regardless of when collected.		
Intergovernmental revenue - property tax increment	(367,964)	367,964
Intergovernmental revenue - grants	-	(86,158)
Charges for services - Santa Ana start-up costs	(316,088)	(316,088)
Interfund Transactions		
Transactions between governmental funds are eliminated for presentation in the government-wide financial statements.		
Transfers in	(6,845,320)	(5,370,375)
Transfers out	6,845,320	5,370,375
Use of money and property	(1,658)	(109,274)
Interest and fiscal charges	1,658	109,274
Change in net assets of governmental activities \$	(50,103,101)	\$ (13,005,208)

#### **General Fund**

#### **Budgetary Comparison Statement Year ended June 30, 2015**

(With Comparative Data for Prior Year)

		20	15		2014
	Dudget	A	Actual	Variance with Final Budget Positive	Actual
	Original	Amounts Final	Actual Amounts	(Negative)	Actual Amounts
<b>Budgetary fund</b>	Original	Filial	Amounts	(Negative)	Amounts
balance, July 1	\$ 115,504,289	\$ 115,504,289	\$ 115,504,289	\$ -	\$ 107,585,144
<b>Resources (inflows):</b>					
Taxes	195,471,965	204,827,822	205,141,237	313,415	190,873,689
Intergovernmental	11,137,559	22,054,738	23,565,214	1,510,476	19,111,811
Charges for services	100,016,486	99,053,676	100,619,516	1,565,840	96,104,840
Use of money					
and property	1,031,646	570,261	651,975	81,714	540,980
Miscellaneous	950,700	1,145,842	1,120,697	(25,145)	1,352,043
Transfers in	-	3,844,414	3,844,414	-	-
Sale of capital					
and other assets	50,000	115,148	134,123	18,975	77,077
Insurance recoveries		5,135	32,948	27,813	360,803
<b>Total resources</b>					
(inflows)	308,658,356	331,617,036	335,110,124	3,493,088	308,421,243
Amounts available					
for appropriations	424,162,645	447,121,325	450,614,413	3,493,088	416,006,387
Charges to					
appropriation (outflow	(s):				
Salaries and benefits	284,344,557	293,077,462	285,988,997	7,088,465	257,134,030
Services and supplies	36,777,318	44,876,227	40,317,142	4,559,085	37,432,923
Capital outlay	34,127	1,380,184	703,370	676,814	455,496
Interest and					
fiscal charges	895,000	329,083	330,741	(1,658)	109,274
Transfers out	584,592	3,000,906	3,000,906		5,370,375
Total charges					
to appropriations	322,635,594	342,663,862	330,341,156	12,322,706	300,502,098
Budgetary fund balance, June 30	\$ 101,527,051	\$ 104,457,463	\$ 120,273,257	\$ 15,815,794	\$ 115,504,289
valuite, Julie 30	Ψ 101,521,051	Ψ 107,757,705	Ψ 120,213,231	Ψ 13,013,774	Ψ 113,507,207

# Fiduciary Funds Statement of Fiduciary Net Position June 30, 2015 (With Comparative Data for Prior Year)

	Pension Trust Funds Extra Help		<b>Total Pension Trust Funds</b>				
	Re	tirement		2015		2014	
Assets:							
Cash and investments (Note 5):							
Local Agency Investment Fund -							
Domestic fixed income securities	\$	73,031	\$	73,031	\$	64,464	
Total assets		73,031		73,031		64,464	
Net position restricted for pensions	\$	73,031	\$	73,031	\$	64,464	

**See Notes to the Financial Statements** 

# ORANGE COUNTY FIRE AUTHORITY

# Fiduciary Funds Statement of Changes in Fiduciary Net Position Year ended June 30, 2015 (With Comparative Data for Prior Year)

	P	ension				
	Tru	st Funds				
	Extra Help		<b>Total Pension Trust Fu</b>			st Funds
	Ret	irement		2015		2014
Additions:						
Contributions:						
Employer	\$	2,481	\$	2,481	\$	2,117
Plan members		11,831		11,831		13,542
Total contributions		14,312		14,312		15,659
Net investment income:						
Interest		714		714		586
Total net investment income		714		714		586
<b>Total additions</b>		15,026		15,026		16,245
<b>Deductions:</b>						
Benefits and refunds paid to						
plan members and beneficiaries		6,459		6,459		8,676
<b>Total deductions</b>		6,459		6,459		8,676
Change in net position		8,567		8,567		7,569
Net position, beginning of year		64,464		64,464		56,895
Net position, end of year	\$	73,031	\$	73,031	\$	64,464

**See Notes to the Financial Statements** 











Notes to the Financial Statements

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# ORANGE COUNTY FIRE AUTHORITY

# **Index to Notes to the Financial Statements**

# Year ended June 30, 2015

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# Orange County Fire Authority Safety Message

# Wildfire Preparedness

Ready, Set, Go! (Part 1 of 3)

Many residents have built their homes and landscaped without fully understanding the impact that could result from wildfire. There may not be a lot of time to figure out who is home, what to take, where or when to go. Take personal responsibility and learn what you can do today.

Firefighters train hard to prepare for wildfires. Residents need to do the same!

# Ready

✓ Take personal responsibility and prepare long before the threat of a wildfire so your home is ready in case of a fire.

(Continued on Page 94)

#### ORANGE COUNTY FIRE AUTHORITY

#### **Notes to the Financial Statements**

Year ended June 30, 2015

# (1) Summary of Significant Accounting Policies

#### (a) Description of the Reporting Entity

Effective March 1, 1995, the County of Orange (County) and the cities of Buena Park, Cypress, Dana Point, Irvine, Laguna Hills, Laguna Niguel, Lake Forest, La Palma, Los Alamitos, Mission Viejo, Placentia, San Clemente, San Juan Capistrano, Seal Beach, Stanton, Tustin, Villa Park and Yorba Linda entered into a joint powers agreement to create the Orange County Fire Authority (OCFA). Since the creation of the OCFA, the cities of Aliso Viejo, Laguna Woods, Rancho Santa Margarita, Santa Ana, and Westminster have joined the OCFA as members.

The purpose of OCFA is to provide fire suppression, protection, prevention, and related and incidental services including, but not limited to, emergency medical and transport services and hazardous materials regulation, as well as providing facilities and personnel for such services. The OCFA's governing board consists of one representative from each member city and two from the County.

The operations of the OCFA are funded with a portion of property taxes collected by the County (Structural Fire Fund) for the unincorporated area and on behalf of all member cities except for the cities of Buena Park, Placentia, San Clemente, Santa Ana, Seal Beach, Stanton, Tustin, and Westminster, which are considered to be cash contract cities. The County pays all Structural Fire Fund taxes it collects to the OCFA. The cash contract cities make cash contributions based on the OCFA's annual budget. Upon dissolution, all surplus money and property of the OCFA will be conveyed or distributed to each member in proportion to all funds provided to the OCFA by that member or by the County on behalf of that member during its membership. Each member must execute any instruments of conveyance necessary to effectuate such distribution or transfer.

As required by generally accepted accounting principles, these financial statements present both the OCFA and any component units. A component unit is an entity for which primary government entity is considered to be financially accountable.

- The primary government is considered to be financially accountable for an organization if it appoints a voting majority of that organization's governing body, and (1) if the primary government is able to impose its will on that organization or (2) there is a potential for that organization to provide specific financial benefits to or impose specific financial burdens on the primary government.
- The primary government may also be considered financially accountable for an organization if that organization is fiscally dependent on the primary government (i.e., the organization is unable to approve or modify its budget, levy taxes or set rates/charges, or issue bonded debt without approval from the primary government).

• In certain cases, other organizations are included as component units if the nature and significance of their relationship with the primary government are such that their exclusion would cause the primary government's financial statements to be misleading or incomplete, even though the primary government is not considered financially accountable for that organization under the criteria previously described. A legally separate, tax exempt organization is reported as a component unit if (1) the economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the primary government or its constituents; (2) the primary government is entitled to or has the ability otherwise access a majority of the economic resources received or held by the organization; and (3) the economic resources received or held by the organization are significant to the primary government.

Component units must be classified as either "blended" or "discrete" in the primary government's financial statements. A component unit is "blended" if the governing boards of the two organizations are substantially the same, or if the component unit provides services entirely or almost entirely to the primary government. Because of the closeness of its relationship with the primary government, a "blended" component unit is presented as though it is part of the primary government and, therefore, is included in both the government-wide and fund financial statements. Component units that do not meet either of these two criteria are considered "discrete" and are reported only in the government-wide financial statements.

A brief description of OCFA's component unit is as follows:

• The OCFA Foundation ("Foundation") was established by the OCFA Board of Directors in July 2010, and qualifies as a nonprofit corporation under Section 501(c)(3) of the Internal Revenue Code and Section 23701(d) of the California Revenue and Taxation Code. The purpose of the Foundation is to support the OCFA with the additional resources needed to provide an enhanced level of fire prevention, suppression, and emergency medical services to the citizens of Orange County. The Foundation assists the OCFA by conducting fundraising activities and securing non-government grant funds, services, materials, and contributions that support OCFA's mission. The OCFA provided \$50,000 from the General Fund as start-up funding for the Foundation. The tax exempt status of the Foundation was approved by the Internal Revenue Service on February 23, 2011, and the inaugural meeting of the Foundation Board was April 28, 2011.

The Foundation's Board of Directors consists of no less than three and no more than seven members, the exact number determined by resolution of the Foundation Board. Foundation Board members must have been active in or had significant prior experience in governmental or community organizations, or the fire service. The Foundation Board may consist of any combination of members of the public, OCFA employees, and/or past or current OCFA Board members. Initially, the Chair of the OCFA's Board appointed the first three Foundation Directors from among existing OCFA Board members. As of June 30, 2015, there were five non-OCFA Board members on the Foundation's Board. Additional members may be appointed by the Foundation Board at a future date via a simple majority vote.

The Foundation is considered a component unit of the OCFA, because the nature and significance of its relationship with the OCFA is such that its exclusion would cause the OCFA's financial statements to be misleading or incomplete. Within these financial statements, the Foundation is reported as a discrete component unit in the government-wide financial statements. The Foundation also issues separate, component unit financial statements that may be obtained through written request from the OCFA Finance Division at 1 Fire Authority Road, Irvine, California 92602.

#### (b) Measurement Focus and Basis of Accounting

#### Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities), report information about the OCFA as a whole, excluding its fiduciary activities. For the most part, the effect of the interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses of the given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# **Fund Financial Statements**

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The OCFA considers revenues to be available if they are typically collected within 180 days of the end of the current fiscal period, with the exception of property taxes, which are considered available if they are typically collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the OCFA.

Fiduciary fund financial statements are reported using the same *economic resources measurement* focus and the accrual basis of accounting described for the government-wide financial statements.

# (c) Major Funds and Other Fund Types

#### Major Governmental Funds

Major funds are those whose revenues, expenditures, assets, or liabilities are at least 10% of corresponding totals for all governmental funds. The General Fund is always a major fund. The OCFA has elected to report all of its governmental funds as major funds.

- The **General Fund** is the primary operating fund of the OCFA and is used to account for all financial resources not accounted for and reported in another fund. The General Fund accounts for the financial activities of providing fire suppression, protection, prevention and related services to the OCFA's member cities and unincorporated areas. The primary sources of revenue are property taxes for fire protection (Structural Fire Fund), cash contracts, intergovernmental reimbursements, and various user fees.
- The **Facilities Maintenance and Improvements Fund** is a capital projects fund used to account for significant capital projects that provide for either the maintenance or improvement of OCFA's facilities. During Fiscal Year 2014/15, the Board of Directors approved the closure of this fund effective July 1, 2014.
- The Communications and Information Systems Fund is a capital projects fund used to account for the significant acquisition, improvement, or replacement of specialized communications and information technology systems and/or equipment.
- The **Fire Apparatus Fund** is a capital projects fund used to account for the significant acquisition, improvement, or replacement of fire apparatus, including vehicles, trailers, and helicopters.
- The **Fire Stations and Facilities Fund** is a capital projects fund used to account for the significant acquisition, improvement, replacement, or construction of fire stations and facilities.

#### Fiduciary Fund Types

• **Pension Trust Funds** are used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, other post-employment benefit plans, or other employee benefit plans. The OCFA's pension trust fund accounts for the cost of the extra help post-employment defined benefit retirement plan.

#### (d) Deposits and Investments

The OCFA's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For financial statement presentation purposes, cash and cash equivalents are shown as both restricted and unrestricted cash and investments.

Investments are stated at fair value (the value at which a financial instrument could be exchanged, other than in a forced or liquidation sale), in accordance with GASB Statement No. 31. The OCFA's policy is generally to hold investments until maturity. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

#### (e) Receivables

All accounts receivable are shown net of an allowance for uncollectible amounts.

Under California law, counties assess and collect property taxes up to 1% of assessed value and can increase the property tax rate no more than 2% per year. The property taxes go into a pool and are then allocated to the cities and local government entities based on complex formulas. The County of Orange bills and collects the property taxes and distributes them to the OCFA in installments during the year. Accordingly, OCFA accrues only those taxes which are received from the county within 60 days after year-end. A summary of the property tax calendar is as follows:

Lien date January 1

Levy date Fourth Monday of September
Due dates November 1 and February 1
Delinquent dates December 10 and April 10

#### (f) Prepaid Costs and Inventories

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid costs in both the government-wide and fund financial statements. OCFA accounts for all prepaid items (i.e., warranties, annual maintenance fees, and professional memberships) under the "consumption method." This means that expenditures are recognized proportionately over the period that the services are provided. Nonspendable fund balance in an amount equal to prepaid costs is reported in the governmental fund types, since these amounts are not in a spendable form.

OCFA accounts for all supplies inventories (i.e., office supplies, automotive parts, vehicle and jet fuel, etc.) under the "purchase method." This means that expenditures are recognized at the time they are purchased, rather than when they are consumed or used.

# (g) Capital Assets

Capital assets of governmental activities, which include property, plant and equipment assets, are reported in the government-wide financial statements. Capital assets are defined by the OCFA as assets with an estimated useful life in excess of one year and with an initial, individual cost of \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated or developer-contributed capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. OCFA's capital assets are depreciated or amortized using the straight-line method over the following estimated useful lives:

Buildings and Improvements 45 years Equipment 3-40 years Vehicles 4-20 years

#### (h) Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position of governmental activities and the Balance Sheet of governmental funds may report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position or fund balance that apply to future period(s) and so will not be recognized as outflows of resources (expenses or expenditures) during the current fiscal year. OCFA currently reports deferred outflows pertaining to pensions on the Statement of Net Position of governmental activities.

In addition to liabilities, the Statement of Net Position of governmental activities and the Balance Sheet of governmental funds may report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position or fund balance that apply to future period(s) and so will not be recognized as inflows of resources (revenues) during the current fiscal year. Unavailable revenue in the governmental funds, which arises under the modified accrual basis of accounting, is currently the only item that qualifies for reporting as a deferred inflow. OCFA's governmental funds report unavailable revenues from two sources – intergovernmental and charges for services. These amounts will be recognized as an inflow of resources in the period that the amounts become available. OCFA also currently reports deferred inflows pertaining to pensions on the Statement of Net Position of governmental activities.

#### (i) Compensated Absences

The OCFA's policy permits employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay and unpaid sick leave to which employees are entitled has been accrued when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if it has matured (for example, as a result of employee resignations or retirements).

# (j) Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities of governmental activities in the government-wide Statement of Net Position, and issuance costs are recognized as an expense in the Statement of Activities in the period incurred. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### (k) Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Orange County Employees Retirement System (OCERS) plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by OCERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### (1) Fund Equity

The components of the fund balances of governmental funds reflect the component classifications described below.

- Nonspendable fund balance includes amounts that are not in a spendable form, such as
  prepaid items or supplies inventories, or that are legally or contractually required to remain
  intact, such as principal endowments.
- **Restricted** fund balance includes amounts that are subject to externally enforceable legal restrictions imposed by outside parties (i.e., creditors, grantors, contributors) or that are imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance includes amounts whose use is constrained by specific limitations that the government imposes upon itself, as determined by a formal action of the highest level of decision-making authority. The Board of Directors serves as the OCFA's highest level of decision-making authority and has the authority to establish, modify or rescind a fund balance commitment via a minutes order, which may or may not be documented by a written Board resolution.
- Assigned fund balance includes amounts intended to be used by the OCFA for specific purposes, subject to change, as established either directly by the Board of Directors or by management officials to whom assignment authority has been delegated by the Board of

Directors. OCFA's Board of Directors has established a *Fund Balance Assignment Policy* which establishes the authority by which OCFA may set aside cumulative resources in fund balance for an intended future use. The Board of Directors has the authority to assign fund balance, and has delegated its authority to assign amounts for workers' compensation and the capital improvement program to the Assistant Chief of Business Services, or her designee, in accordance with the parameters outlined in the policy and subject to annual review and concurrence by the Budget and Finance Committee.

• **Unassigned** fund balance is the residual classification that includes spendable amounts in the General Fund that are available for any purpose.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) fund balances are available, the OCFA's *Flow Assumptions Policy* specifies that restricted revenues will be applied first. When expenditures are incurred for purposes for which committed, assigned or unassigned fund balances are available, the OCFA's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

#### (m) Operating Contingency

In June 1998, the OCFA established a General Fund Contingency Reserve ("operating contingency") at 15% of budgeted operating revenues, which was subsequently revised to 10% of budgeted nongrant operating expenditures. The OCFA's policy states that the operating contingency be used only for operating contingencies, emergencies caused by calamitous events and economic uncertainty. The operating contingency's balance is included within the unassigned fund balance category of the General Fund.

#### (n) Prior Year Data

The information included in the accompanying financial statements for the prior year has been presented for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Certain minor reclassifications of prior year data have been made in order to enhance their comparability with current year figures. In addition, certain amounts pertaining to pension plans are not comparable due to the implementation of GASB Statements No. 68 and No. 71 as further described in Note 3.

#### (o) Use of Estimates

The financial statements are prepared in conformity with accounting principles generally accepted in the United States of America and, accordingly, include amounts that are based on management's best estimates and judgments. Actual results could differ from those estimates.

#### (2) Compliance and Accountability

#### (a) Budgetary Information

The OCFA establishes accounting control through formal adoption of an annual operating budget for the governmental funds. The operating budgets are prepared on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for all of the governmental funds.

Perspective differences occur when the framework used for budgeting differs from the fund structure used for financial reporting. The OCFA's General Fund consists of four separately-budgeted funds that have been combined and consolidated for financial statement presentation. The table below reconciles fund balance for the General Fund as reported on the budgetary basis to the presentation in the financial statements. The Supplementary Schedules section of this report includes additional General Fund combining schedules for balance sheet, budgetary data, and actual operating data for the year ended June 30, 2015.

	Fund Balance as of
	June 30, 2015
Budgetary basis:	
General Operating Fund	\$ 50,688,802
General Fund Capital Improvement Program (CIP)	398,394
Structural Fire Entitlement	691,265
Self Insurance	68,494,796
General Fund for financial statement presentation	<u>\$120,273,257</u>

The adopted budget can be amended by the Board to change both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Increases and decreases in revenue and appropriations and transfers between funds require the Board's approval; however, the Fire Chief may authorize changes within funds. Expenditures may not exceed total appropriations at the individual fund level. It is the practice of the OCFA to review the budgets mid-year and, if necessary, recommend changes to the Board. The following is a summary of the originally adopted expenditure budget (including carryovers of unexpended prior year encumbrances and transfers out) compared to the final budget by budgeted fund:

	Original	Increase/	Final
<u>Fund</u>	<b>Budget</b>	(Decrease)	<b>Budget</b>
General Fund	\$322,635,594	\$20,028,268	\$342,663,862
Facilities Maintenance and Improvements	1,303,812	1,406,890	2,710,702
Communications and Information Systems	4,322,107	4,632,583	8,954,690
Fire Apparatus	10,506,098	5,568,450	16,074,548
Fire Stations and Facilities	4,491,421	6,541,928	11,033,349
Total budgeted governmental funds	\$343,259,032	<u>\$38,178,119</u>	<u>\$381,437,151</u>

# (b) Emergency Appropriations Policy

In September 2008, the Board adopted the Emergency Appropriations Policy to provide a means of increasing budgeted appropriations in the event that extraordinary fire or emergency incident activity occurs after the last Board meeting of the fiscal year, which may cause expenditures to exceed the authorized General Fund budget. The contingency appropriation, which may not exceed \$3,000,000 each fiscal year, is established for unforeseen requirements, primarily salary and employee benefits for extraordinary fire or emergency response. No expenditures may be made directly against the contingency appropriations; however, OCFA management may recommend a transfer from the

contingency appropriations to a specific purpose appropriation. The Chair of the Board of Directors or the Vice Chair, in the absence of the Chair, must pre-approve any such transfers. Upon approval by the Chair or Vice Chair, notice of this transfer must be provided immediately to the full Board in writing. There were no transfers made from the contingency appropriations during the year ended June 30, 2015; therefore, the budgetary comparison statements and schedules included in the financial statements do not reflect any increase to the final budgeted expenditures.

#### (c) Encumbrance Accounting

Encumbrance accounting is employed in governmental funds. Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the OCFA's funds. Encumbrances outstanding at year-end are reported as restricted, committed, or assigned fund balance, depending on the type of revenue source associated with the encumbrance, and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. All appropriations lapse at year-end with the exception of encumbered appropriations, which are effectually re-appropriated in the ensuing year's budget.

# (3) Implementation of New Accounting Standards

During the year ended June 30, 2015, OCFA implemented the following new accounting standards as required by the Governmental Accounting Standards Board (GASB):

- GASB Statement No. 68 Accounting and Financial Reporting for Pensions; an amendment of GASB Statement No. 27. This statement replaces the requirements of Statements No. 27 and No. 50 related to pension plans that are administered through trusts and equivalent arrangements. The requirements of Statements No. 27 and No. 50 remain applicable for pensions that are not administered as trusts or equivalent arrangements.
- GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date; an amendment of GASB Statement No. 68. The provisions of this statement are required to be applied simultaneously with the provisions of Statement No. 68.

Prior to the implementation of GASB Statements No. 68 and 71, there was a close relationship between how governments funded pensions and how they accounted for and reported pension information in their financial statements. A pension liability was reported only if there was a cumulative difference between the required and actual contributions made to the pension plan. Prior to Fiscal Year 2014/15, OCFA did not report a long-term liability for pensions since all required contributions, as determined by actuarial valuation, were contributed annually. Under the new accounting standards, the funding of OCFA's pension liability is completely disconnected from how the liability and related pension expense is reported in the financial statements.

Although the factual situation of OCFA's pension plan has not changed in Fiscal Year 2014/15, the guidance provided in GASB Statements No. 68 and 71 is a definitive shift from a *funding-based approach* to an *accounting-based approach* in financial reporting for pensions.

The table below summarizes the impact of implementing GASB Statements No. 68 and 71 to the Statement of Net Position as of July 1, 2014:

			Net Impact to
			Beginning Net
			Position of
	OCERS	Extra Help	Governmental
	Pension Plan	Pension Plan	<u>Activities</u>
Net pension liability	\$(442,651,348)	\$(245,656)	\$(442,897,004)
Deferred outflows of resources	80,119,000	2,117	80,121,117
Total prior period adjustment	\$(362,532,348)	<u>\$(243,539)</u>	\$(362,775,887)

Additional accounting standards that became effective during the year ended June 30, 2015, but that were not applicable to OCFA's financial reporting included GASB Statement No. 69 *Government Combinations and Disposals of Government Operations*, and Statement No. 70 *Accounting and Financial Reporting for Nonexchange Financial Guarantees*.

# (4) Prior Period Adjustment

During the year ended June 30, 2015, OCFA restated beginning net position of governmental activities by a net decrease of \$362,775,887, in conjunction with the implementation of GASB Statements No. 68 and 71. Additional information regarding this new accounting standard is included in Note 3.

	Primary Government
	Net Position of
	Governmental Activities
As previously reported	\$ 243,754,615
Prior period adjustment	(362,775,887)
As restated	<u>\$(119,021,272)</u>

#### (5) Cash and Investments

#### (a) Financial Statement Presentation

The OCFA maintains a cash and investment pool that is available for use for all funds. Each fund's position in the pool is reported on the combined balance sheet as cash and investments.

Cash and investments as of June 30, 2015, are reported in the accompanying financial statements as follows:

Statement	of i	Net :	Pos	sition:

Governmental activities	\$164,787,506
Discretely presented component unit – OCFA Foundation	108,720
Statement of Fiduciary Net Position:	
Fiduciary funds	73,031
Total cash and investments	\$164,969,257

Cash and investments consist of the following as of June 30, 2015:

Petty cash / cash on hand	\$ 13,644
Demand deposits	1,136,591
Investments	163,819,022
Total cash and investments	\$164,969,257

# (b) Demand Deposits

At June 30, 2015, the carrying amount of the OCFA's demand deposits was \$1,136,591 and the bank balance was \$1,369,440. The \$232,849 difference represents outstanding checks and other reconciling items.

The California Government Code requires California banks and savings and loan associations to secure an entity's deposits by pledging government securities with a value of 110% of an entity's deposits. California law also allows financial institutions to secure entity deposits by pledging first trust deed mortgage notes having a value of 150% of an entity's total deposits. The entity's Treasurer may waive the collateral requirement for deposits which are fully insured by the FDIC. The collateral for deposits in federal and state chartered banks is held in safekeeping by an authorized agent of depository recognized by the State of California Department of Banking. The collateral for deposits with savings and loan associations is generally held in safekeeping by the Federal Home Loan Bank in San Francisco, California as an agent of depository. These securities are physically held in an undivided pool for all California public agency depositors. Under Government Code Section 53655, the placement of securities by a bank or savings and loan association with an "agent of depository" has the effect of perfecting the security interest in the name of the local governmental agency. Accordingly, all collateral held by California agents of depository are considered to be held for, and in the name of, the local government. The OCFA Treasurer may waive the collateral requirement for deposits that are fully insured up to \$250,000 by the FDIC.

#### (c) Investments Authorized by Government Code and OCFA Investment Policy

The table below identifies the investment types that are authorized by the OCFA's investment policy and by the California Government Code Section 53600 et seq. and Section 5922(d). The table also identifies certain provisions of the California Government Code (or the OCFA's investment policy, if more restrictive) that address interest rate risk, credit risk and concentration of credit risk. The table, however, does not cover investments of debt proceeds, if any, held by fiscal agent, which are governed by the provisions of debt agreements of the OCFA rather than the general provisions of the OCFA's investment policy. In addition, this table does not include other investment types that are allowable under the California Government Code but are not specifically authorized by the OCFA's investment policy.

		Maximum	Maximum
		% of OCFA's	% of OCFA's
	Maximum	Portfolio in	Portfolio in a
<u>Investment Types</u>	<b>Maturity</b>	Investment Type	Single Issuer
U.S. Treasury obligations	5 years	100%	100%
Federal agency securities	5 years	75% <sup>(1)</sup>	75% <sup>(1)</sup>
Bankers' acceptances	180 days	$25\%^{(1)}$	$25\%^{(1)}$
Commercial paper	270 days	15% <sup>(1)</sup>	$15\%^{(1)}$
Negotiable certificates of deposit	5 years	$25\%^{(1)}$	$25\%^{(1)}$
Repurchase agreements	14 days <sup>(1)</sup>	15% <sup>(1)</sup>	$15\%^{(1)}$
Money market mutual funds	n/a	$15\%^{(1,2)}$	$15\%^{(1,2)}$
Local Agency Investment Fund	n/a	75% <sup>(1)</sup>	75% <sup>(1)</sup>

- (1) Based on OCFA investment policy requirement, which is more restrictive than state law
- (2) No limit on automatic overnight sweep

#### (d) Investments Authorized by Debt Agreements

Proceeds of bonds or other indebtedness and any moneys set aside and pledged to secure payment of bonds may be invested in accordance with the resolution, indenture or statutory provisions governing the issuance of the indebtedness. The OCFA did not have any investments held by fiscal agent during Fiscal Year 2014/15.

#### (e) Investments in State Investment Pool

OCFA is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. LAIF is overseen by the Local Agency Investment Advisory Board which consists of five members, in accordance with State statute. The State Treasurer's Office audits the fund annually. The fair value of the position in the investment pool is the same as the value of the pool shares.

#### (f) GASB Statement No. 31

The OCFA adopted GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, as of July 1, 1997. GASB Statement No. 31 establishes fair value standards for investments in participating interest earning investment contracts, external investment pools, equity securities, option contracts, stock warrants and stock rights that have readily determinable fair values. Accordingly, the OCFA reports its investments at fair value in the balance sheet. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statement.

#### (g) Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required (where applicable) by the California Government Code, the OCFA's investment policy or debt agreements and the actual rating as of year-end for each investment type.

	Minimum		at Year-End		
	Rating	Aaa /			
	Required	AA+/AAA	P1 / A1+	<u>Unrated</u>	Fair Value
Federal agency securities	N/A	\$86,974,590 \$	- \$	-	\$ 86,974,590
Commercial paper	P1/A1/F1	- 8	8,573,368	-	8,573,368
Money market mutual funds	Aaa/AAA	-	-	18,252,265	18,252,265
LAIF	N/A	<u> </u>		50,018,799	50,018,799
Total		\$86,974,590 \$8	8,573,368	\$68,271,064	\$163,819,022

#### (h) Custodial Credit Risk

The custodial credit risk for *deposits* is the risk that in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The OCFA's investment policy requires that collateral be held by an independent third party with whom the OCFA has a current custodial agreement. The custodial credit risk for *investments* is the risk that in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The OCFA's investment policy requires that all security transactions are conducted on a delivery-versus-payment (DVP) method and that all securities are held by a qualified, third-party custodian, as evidenced by safekeeping receipts. The trust department of the OCFA's bank may act as third-party custodian, provided that the custodian agreement is separate from the banking agreement. As of June 30, 2015, none of the OCFA's deposits or investments was exposed to disclosable custodial credit risk.

#### (i) Concentration of Credit Risk

The OCFA's investment policy imposes restrictions for certain types of investments with any one issuer to 15% of the total investment pool with the following exceptions: U.S. Treasury obligations (100%), LAIF (75%), federal agency securities (75%), bankers' acceptances (25%) and negotiable certificates of deposit (25%). With respect to concentration risk as of June 30, 2015, the OCFA is in compliance with the investment policy's restrictions. In addition, GASB 40 requires a separate disclosure if any single issuer comprises more than 5% of the total investment value (exclusive of amounts held by fiscal agent). Investments guaranteed by the U.S. government and investments in mutual funds and external investment pools are excluded from this requirement. Investments with issuers exceeding 5% of the total investment portfolio at June 30, 2015, are summarized below.

<u>Issuer</u>	Fair Value	% of Portfolio
Federal Home Loan Bank (FHLB)	\$50,991,330	31.1%
Freddie Mac	17,995,770	11.0%
Federal Farm Credit Bank (FFCB)	17,987,490	11.0%
General Electric	8,573,368	5.2%

#### (i) Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the fair values of investments with longer maturities have greater sensitivity to changes in market interest rates. The OCFA's investment policy limits investment

maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The OCFA's investment policy states that at least 50% of the portfolio must mature in one year or less, and unless matched to a specific requirement and approved by the Executive Committee and the Board of Directors, no portion of the portfolio may exceed five years. The OCFA has elected to use the segmented time distribution method of disclosure for its interest rate risk. As of June 30, 2015, the OCFA had the following investments and maturities:

_	<b>Investment Maturities in Months</b>			<u></u>
	6 or Less	7 to 12	13 to 60	Fair Value
Federal agency securities	\$44,996,580	\$ 9,000,270	\$32,977,740	\$ 86,974,590
Commercial paper	8,573,368	-	-	8,573,368
Money market mutual funds	18,252,265	-	-	18,252,265
LAIF	<u> </u>	50,018,799	<del>_</del>	50,018,799
Total	<u>\$71,822,213</u>	<u>\$59,019,069</u>	\$32,977,740	<u>\$163,819,022</u>

As of June 30, 2015, the OCFA's investments included the following callable investments, which are considered to be exposed to interest rate risk:

<u>Issuer</u>	Call Date(s)	Yield to Call	<b>Maturity Date</b>	Fair Value
Federal Farm Credit Bank (FFCB)	Anytime	0.424%	4/22/2016	\$9,000,270
Federal Home Loan Bank (FHLB)	Anytime	0.624%	8/9/2017	6,000,600
Federal Home Loan Bank (FHLB)	7/9/2015	0.584%	11/9/2017	8,992,890
Federal Farm Credit Bank (FFCB)	7/22/2015	0.998%	1/22/2018	8,987,220
Freddie Mac	12/23/2015	0.904%	3/23/2018	8,997,030

#### (6) Accounts Receivable

Accounts receivable, net of an allowance for doubtful accounts, consists of the following as of June 30, 2015:

	Governmental Funds			
			Fire Stations	
	General Fund	Fire Apparatus	and Facilities	<u>Total</u>
Fire prevention/late fees	\$ 526,367	\$ -	\$ -	\$ 526,367
Ambulance/other reimbursements	2,140,629	-	-	2,140,629
Due from developers	-	527,289	896,991	1,424,280
Other/miscellaneous	<u>59,841</u>	<u>-</u>	<del>_</del>	<u>59,841</u>
Accounts receivable	2,726,837	527,289	896,991	4,151,117
Allowance for doubtful accounts	(174,165)		<del>_</del>	(174,165)
Accounts receivable, net	<u>\$2,552,672</u>	<u>\$527,289</u>	<u>\$896,991</u>	<u>\$3,976,952</u>

#### (7) **Due from Other Governments**

Amounts due from other governments, net of an allowance for doubtful accounts, consist of the following as of June 30, 2015:

	Governmental Funds	Governmental
	General Fund	Activities
Fire protection and other services:		
Cash contract cities – start-up costs	\$ 316,087	\$ 316,087
Cash contract cities – leave balances and other contract costs	12,137	1,747,625
State responsibility area	888,721	888,721
Airport rescue firefighting	358,485	358,485
Other services	<u>151,807</u>	<u>151,807</u>
Subtotal	1,727,237	3,462,725
Assistance by hire/activation	1,214,485	1,214,485
Grants	762,878	762,878
Property tax/tax increment	3,259,689	3,259,689
Other/miscellaneous	3,000	3,000
Due from other governments	6,967,289	8,702,777
Allowance for doubtful accounts	<u>-</u>	<u>-</u>
Due from other governments, net	\$6,967,289	\$8,702,777

#### (8) Due to Other Governments

Amounts due to other governments, as reported in both the governmental funds (General Fund) and governmental activities, consist of the following as of June 30, 2015:

	Jurisdictional	Accrued		
	<b>Equity Adjustment</b>	Interest on		
Government Agency	Payments (JEAP's)	Unpaid JEAP's	<u>Other</u>	<u>Total</u>
City of Irvine	\$9,501,321	\$15,861	\$ -	\$ 9,517,182
City of Laguna Woods	5,616	5	-	5,621
City of Lake Forest	155	-	-	155
City of Rancho Santa Margarita	135,571	128	-	135,699
County of Orange	335,293	317	78,280	413,890
Due to other governments	<u>\$9,977,956</u>	<u>\$16,311</u>	<u>\$78,280</u>	\$10,072,547

With the ratification of the OCFA's Second Amendment to the Joint Powers Agreement (JPA), Jurisdictional Equity Adjustment Payments (JEAP's) are required for qualifying structural fire fund members. On August 7, 2014, a Superior Court judge ruled the Second Amendment to the JPA invalid and OCFA has appealed the ruling. Since that time, JEAP amounts due to structural fire fund members, plus accrued interest, have not been disbursed pending resolution of the appeal.

#### (9) Unearned and Unavailable Revenue

Unavailable revenue in the governmental funds consists of amounts that are considered *unavailable* to finance the expenditures of the current fiscal period. Only the amounts that are *unearned* are reported as liabilities of governmental activities. Unearned and unavailable revenues consist of the following as of June 30, 2015:

	Governmental Funds			
	General	Fire		Governmental
	<u>Fund</u>	<u>Apparatus</u>	<u>Total</u>	<u>Activities</u>
Unearned revenue:				
City of Santa Ana contract – July 2015	\$3,065,246	\$43,920	\$3,109,166	\$3,109,166
Good faith deposit for				
Fiscal Year 2015/16 TRAN	150,000	-	150,000	150,000
Helicopter hangar rental deposits	10,862	-	10,862	10,862
Helicopter hangar rent – July 2015	8,515	-	8,515	8,515
Miscellaneous cash advances	275		275	275
Total	<u>\$3,234,898</u>	<u>\$43,920</u>	<u>\$3,278,818</u>	<u>\$3,278,818</u>
Unavailable revenue:				
City of Santa Ana start-up costs	<u>\$ 316,087</u>	<u>\$ -</u>	<u>\$ 316,087</u>	

# (10) Fund Balance of Governmental Funds – Nonspendable

Prepaid costs are reported as an asset until the expenditures are recognized proportionately over the future period in which the services are to be provided. An amount equal to the asset is reported as nonspendable fund balance in the governmental funds, since these amounts are not in a spendable form. Nonspendable fund balance consists of the following as of June 30, 2015:

		Communications	
	General	and Information	
Not in Spendable Form	<u>Fund</u>	<u>Systems</u>	<u>Total</u>
Retirement contributions:			
Fiscal Year 2015/16	\$29,539,884	\$ -	\$29,539,884
Fiscal Year 2014/15	1,123,647	-	1,123,647
Maintenance and support	252,869	17,091	269,960
Warranties	113,457	15,855	129,312
Subscriptions and memberships	50,018	-	50,018
Other	47,273	<del>_</del>	47,273
Total	\$31,127,148	<u>\$32,946</u>	\$31,160,094

In January 2014 and 2015, OCFA prepaid a portion of its retirement contributions to the Orange County Employees Retirement System (OCERS) totaling \$29,214,818 and \$29,539,884, respectively. The prepayments produced savings of over \$2.0 million in Fiscal Year 2014/15, and are expected to produce savings of over \$1.7 million in Fiscal Year 2015/16. Due to the timing of the pay period calendar, the unamortized balance of the January 2014 prepayment totaled \$1,123,647 as of June 30, 2015. The entire amount of the January 2015 prepayment was unamortized as of June 30, 2015. Other prepaid items as of

June 30, 2015, included various equipment warranties on mobile data computers, laptops, computers, pagers, tablets, and defibrillators; and other miscellaneous amounts such as annual maintenance and support fees, subscriptions, and professional memberships.

# (11) Fund Balance of Governmental Funds – Restricted

Restricted fund balance in the General Fund includes grant-funded or other restricted, unexpended encumbrances outstanding at year-end, as well as donations received for specific programs. Restricted fund balance in the Fire Stations and Facilities Fund includes CALFIRE contract revenues that are legally restricted for new fire station development or improvements to existing fire stations. Restricted fund balance consists of the following as of June 30, 2015:

		Fire Stations	
	General Fund	and Facilities	
		Capital	
	Operations	Improvement	
	<u>Department</u>	<u>Program</u>	<u>Total</u>
Purpose of encumbrances:			
USAR grant program	\$35,477	\$ -	\$ 35,477
California Joint Apprenticeship Committee	15,490	<del>_</del>	15,490
	50,967	-	50,967
Donations – disaster preparation academy	4,571	-	4,571
CALFIRE station(s)		533,232	533,232
	<u>\$55,538</u>	<u>\$533,232</u>	<u>\$588,770</u>

#### (12) Fund Balance of Governmental Funds – Committed

In July 1999, the Board of Directors authorized that \$4,405,086 be set aside to fund OCFA-related service or resource enhancement projects in certain structural fire fund cities. In January 2012, the Board of Directors authorized an additional \$622,106 to be set aside for the same purpose. As of June 30, 2015, the remaining unspent amount totaling \$691,265 was reported as a fund balance commitment in the General Fund. The funds are committed for projects in the following cities:

<u>City</u>	General Fund
Aliso Viejo	\$ 27,104
Dana Point	9,325
Irvine	584,265
Laguna Niguel	52,893
Rancho Santa Margarita	17,678
	\$691 265

# (13) Fund Balance of Governmental Funds – Assigned

Assigned fund balance includes the following as of June 30, 2015:

Capital Improvement Program	\$ 48,158,215
Workers' compensation	68,494,796
Assigned, unexpended encumbrances	8,680,170
-	\$125,333,181

The Board of Directors has established a *Fund Balance Assignment Policy* authorizing the assignment of fund balance to the Capital Improvement Program and self-insured workers' compensation claims.

- The assignment to the Capital Improvement Program reflects cumulative amounts transferred from the General Fund to the capital projects funds, net of actual cumulative project expenditures and other revenue sources accounted for in those funds. The assignment may also include net resources accumulated within the General Fund itself in order to fund purchases and projects that are capital in nature but do not necessarily meet the criteria to be reported in one of OCFA's capital projects funds. The assignment may not exceed the net cost of future identifiable projects. Fund balance assigned for the Capital Improvement Program totaled \$48,158,215 as of June 30, 2015, and is reported in the General Fund (\$233,180), Communications and Information Systems Fund (\$18,528,376), Fire Apparatus Fund (\$17,409,649) and Fire Stations and Facilities Fund (\$11,987,010).
- The assignment to workers' compensation reflects the cumulative difference between actual workers' compensation expenditures incurred and budgeted costs, which are based on an annual actuarial valuation prepared by an external actuary and a confidence level set by the Board of Directors. The assignment for workers' compensation is reported in the General Fund and totaled \$68,494,796 as of June 30, 2015.

Assigned fund balance pertaining to unexpended encumbrances outstanding as of June 30, 2015, totaled \$8,680,170 and is summarized below for each governmental fund:

	Communications and		
	Information Systems	Fire Apparatus	
Purpose of	Communications and	Fire Apparatus and	
<b>Encumbrance</b>	IT Projects	Other Vehicles	
100' tractor drawn aerials	\$ -	\$5,227,858	
Type 1 combo engines	-	2,138,153	
Sport utility vehicles	-	444,990	
Vehicle outfitting	-	151,146	
Brush bandit chipper	-	68,636	
Fire station alerting system	46,204	-	
RFOTC audio visual upgrade	48,329	<del>_</del>	
	<u>\$94,533</u>	<u>\$8,030,783</u>	

	General Fund							
Purpose of Encumbrance	Executive Management	Operations Department	Community Risk Reduction Department	Business Services	Support Services Department	Organizational Planning Department	Communications and IT Projects	Total
Sharepoint support	\$ -	\$ -	\$ -	\$ -	\$ 79,824	\$ -	\$ -	\$ 79,824
Clothing and supplies	-	-	-	66,963	-	-	-	66,963
Mobile lifting system	-	-	-	-	64,676	-	-	64,676
Facilities maintenance	-	-	-	-	52,061	-	-	52,061
Fire station alerting	-	-	-	-	-	-	48,528	48,528
Rescue harnesses/tools	-	-	-	-	-	33,890	-	33,890
Fixed asset appraisal	34,500	-	-	-	-	-	-	34,500
Exercise equipment	-	23,329	-	-	-	-	-	23,329
Community education	23,195	-	-	-	-	-	-	23,195
Labor negotiator	20,720	-	-	-	-	-	-	20,720
Other	20,000	23,530	354		63,284			107,168
	<u>\$98,415</u>	<u>\$46,859</u>	<u>\$354</u>	<u>\$66,963</u>	<u>\$259,845</u>	<u>\$33,890</u>	<u>\$48,528</u>	<u>\$554,854</u>

# (14) Fund Balance of Governmental Funds – Unassigned

Unassigned fund balance in the General Fund consists of the following as of June 30, 2015:

10% Operating Contingency	\$19,116,476
All other residual amounts available for any purpose	
Total	<u>\$19,116,476</u>

The total amount of the 10% Operating Contingency calculation was \$29,745,723 as of June 30, 2015, which exceeded the General Fund's total unassigned fund balance by \$10,629,247.

# (15) Interfund Transfers

Interfund transfers are used to move revenues from the fund required by statue or budget to collect them to the fund required by statute or budget to expend them. Interfund transfers for the year ended June 30, 2015, are as follows:

	Transfers		Transfers	
<u>Fund</u>	<u>In</u>		<u>Out</u>	
General Fund	\$3,844,414	(#2)	\$3,000,906	(#1)
Facilities Maintenance and Improvements	-		2,710,702	(#2)
Communications and Information Systems	3,000,906	(#1)	1,133,712	(#2)
Total	<u>\$6,845,320</u>		<u>\$6,845,320</u>	

(#1) Transfers totaling \$3,000,906 were made from the General Fund to the Communications and Information Systems Fund for current and future capital improvement projects identified in the Capital Improvement Plan.

(#2) The Board of Directors approved a new *Capital Projects Fund Policy* effective July 1, 2014. Under the new policy, the Facilities Maintenance and Improvements Fund was closed since it no longer met the criteria to be reported as a capital projects fund, resulting in transfers totaling \$2,710,702 to the General Fund. In addition, several projects were no longer considered eligible to be tracked in the Communications and Information Systems Fund, resulting in additional transfers totaling \$1,133,712 to the General Fund. Transfers back to the General Fund represent both ongoing operating costs and certain current and future projects from the Capital Improvement Plan that will be accounted for in the General Fund effective July 1, 2014.

#### (16) Capital Assets

# (a) Changes in Capital Asset Balances by Asset Class

Capital asset activity for the year ended June 30, 2015, was as follows:

Governmental Activities Capital assets	Beginning Balances	Increases	<u>Decreases</u>	<u>Transfers</u>	Ending Balances
not depreciated/amortized:					
Land	\$ 37,887,850	\$ -	\$ -	\$ -	\$ 37,887,850
Construction in progress	509,142	4,583,146	-	-	5,092,288
Work in progress	3,808,738	4,328,973	(18,272)	(3,998,150)	4,121,289
Total capital assets not					
depreciated/amortized	42,205,730	8,912,119	(18,272)	(3,998,150)	47,101,427
Capital assets depreciated/					
Buildings	131,528,877	6,243,557			137,772,434
Equipment	55,555,368	758,474	(2,235,381)	3,998,150	58,076,611
Vehicles	72,213,263	792,359	(2,233,361) (1,602,542)	3,770,130	71,403,080
Subtotal	259,297,508	7,794,390	(3,837,923)	3,998,150	267,252,125
Less accumulated depreciation/amortization for:					
Buildings	(34,385,300)	(2,937,393)	_	_	(37,322,693)
Equipment	(33,339,200)	, , , ,		_	(33,700,818)
Vehicles	(42,137,395)	(3,548,346)	1,602,542	_	(44,083,199)
Subtotal	(109,861,895)	(9,050,195)	3,805,380		(115,106,710)
Total capital assets depreciated/amortized, net	149,435,613	(1,255,805)	(32,543)	3,998,150	152,145,415
Governmental activities capital assets, net	<u>\$191,641,343</u>	<u>\$7,656,314</u>	<u>\$ (50,815)</u>	<u>\$</u> -	<u>\$199,246,842</u>

# (b) Net Investment in Capital Assets

The portion of the governmental activities net position that is invested in capital assets, net of related debt, is calculated as follows:

Capital assets, net of accumulated depreciation/amortization	\$199,246,842
Capital-related debt – 2011 aircraft lease refinance	(8,446,726)
Net investment in capital assets	<u>\$190,800,116</u>

# (c) Capital Assets Acquired Under Capital Lease

The above amounts include assets acquired by capital lease, classified as follows by major asset class:

Equipment	\$22,074,284
Vehicles	15,695,827
Total capital assets acquired under capital lease	<u>\$37,770,111</u>

# (d) Depreciation/Amortization Expense

Depreciation/amortization expense of \$9,050,195 was charged to Public Safety in the Statement of Activities.

# (17) Long-term Liabilities

# (a) Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2015, is summarized in the table below.

Governmental Activities	Beginning Balances, Restated	Additions	Deletions	Ending Balances	Due Within One Year
Net pension liability: OCERS pension plan	\$442,651,348	\$111,880,132	\$ (87,563,157)	\$466,968,323	
Extra Help pension plan	245,656 442,897,004	9,728 111,889,860	(15,026) (87,578,183)	240,358 467,208,681	
Capital lease purchase	442,077,004	111,009,000	(67,576,165)	407,200,001	_
agreement: Aircraft Lease Refinance-2011	10,723,689	-	(2,276,963)	8,446,726	2,336,279
Accrued claims and judgments:					
Workers' compensation	56,789,859	12,026,082	(6,443,251)	62,372,690	7,076,667
Compensated absences	16,172,504	13,067,593	(12,943,996)	16,296,101	3,099,403
Net OPEB obligation	48,085,317	13,704,972	(4,237,163)	57,553,126	
Total	<u>\$574,668,373</u>	\$150,688,507	<u>\$(113,479,556)</u>	\$611,877,324	\$12,512,349

Beginning balances have been restated to reflect net pension liabilities totaling \$442,897,004 as of July 1, 2014, in conjunction with the implementation of GASB Statements No. 68 and 71.

The capital lease purchase agreement is liquidated by the Fire Apparatus Fund. The extra help pension plan is liquidated by the Extra Help Retirement Fund. All other long-term liabilities are normally liquidated by the General Fund.

#### (b) Pension Plans

OCFA participates in two defined benefit pension plans that are administered through a trust or equivalent arrangement. Additional information is provided for these plans within these notes as Note 22 and Note 23. Following is a summary of plan activities as of and for the year ended June 30, 2015:

<u>Description</u> Net pension liability	OCERS <u>Pension Plan</u> \$466,968,323	Extra Help Pension Plan \$240,358	<u>Total</u> \$467,208,681
Deferred outflows of resources related to pensions	85,761,443	2,481	85,763,924
Deferred inflows of resources related to pensions	(21,185,872)	(8,567)	(21,194,439)
Pension expenditures associated with net pension liabilities (as reported in the fund financial statements)	87,563,156	6,459	87,569,615
Pension expense associated with net pension liabilities (as reported in the government-wide financial statements)	127,423,560	9,364	127,432,924

# (c) Capital Lease Purchase Agreement – Aircraft Lease Refinance (2011)

On December 22, 2008, the OCFA entered into a Master Aircraft Lease Agreement (Agreement) with SunTrust Equipment Finance & Leasing Corp. (SunTrust). Under the terms of the Agreement, \$21,515,238 was deposited into an escrow account with SunTrust Bank, Inc. (SunTrust Bank) to be used by the OCFA for the acquisition of certain aircraft equipment. The OCFA purchased two helicopters and related equipment for a total amount of \$21,538,675, using the original proceeds of the lease and \$23,437 of accrued interest. The helicopters and related equipment have been capitalized as equipment in the government-wide financial statements. Title to the equipment vests with the OCFA during the term of the Agreement; accordingly, the lease has been recorded as a capital lease liability of the OCFA.

On November 16, 2011, the terms of the Agreement were amended to reflect a reduction in the annual interest rate from 3.7609% to 2.58%. A 1.75% prepayment premium totaling \$286,599, plus accrued interest for the period September 22, 2011 through November 16, 2011 totaling \$92,386, were added to the outstanding principal balance to be repaid over the remaining life of the lease. Rental payments are payable quarterly commencing March 22, 2009, and terminating on December

22, 2018. During the year ended June 30, 2015, the OCFA made principal and interest payments totaling \$2,276,963 and \$254,760, respectively. The outstanding balance of the capital lease liability was \$8,446,726 as of June 30, 2015. Future annual lease payment requirements are as follows:

FYE June 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$2,336,279	\$195,444	\$2,531,723
2017	2,397,140	134,583	2,531,723
2018	2,459,589	72,134	2,531,723
2019	1,253,718	12,144	1,265,862
Total	\$8,446,726	\$414,305	\$8,861,031

#### (d) Compensated Absences

OCFA is obligated to its employees for the following accumulated earned but unused leave benefits as of June 30, 2015:

				Santa Ana	
	<b>Vacation</b>	Comp/Other	Sick Leave	General Leave	<u>Total</u>
Safety Members	\$ 9,491,201	\$164,816	\$1,425,560	\$1,711,455	\$12,793,032
General Members	1,729,935	307,143	1,441,958	24,033	3,503,069
	<u>\$11,221,136</u>	<u>\$471,959</u>	<u>\$2,867,518</u>	<u>\$1,735,488</u>	\$16,296,101

Sick leave includes only those amounts that OCFA is obligated to reimburse employees at the end of their active service life. On March 5, 2012, OCFA and the City of Santa Ana entered into an agreement to establish a general leave bank for transitioning personnel from the Santa Ana Fire Management Association and the Santa Ana Fire Benevolent Association with more than ten years of service. Under the terms of the agreement, transitioning employees are required to exhaust their respective OCFA accrued leave banks before utilizing general leave transferred from the city. OCFA will pay amounts due to transitioning employees who use time from the general leave bank, and the City of Santa Ana will then reimburse those amounts to OCFA. General leave is not eligible to be cashed out by employees in lieu of using the time, and is available for use through April 13, 2017. Any amounts remaining at that time will no longer be available for use by transitioning employees. The portion of OCFA's compensated absences long-term liability that is reimbursable by the City of Santa Ana is offset by a long-term receivable of an equal amount on the Statement of Net Position.

#### (18) Commitments and Contingencies

# (a) Second Amendment Ruling

In response to concerns from OCFA's member agencies about the relationship of financial contributions to level of service received, an Equity Working Group was established to identify methods for mitigating these equity concerns. In September 2013, the Board of Directors approved a solution presented by the Equity Working Group, which required the OCFA to issue equity payments from unrestricted revenue sources to qualifying Structural Fire Fund member agencies, based on a calculation of average Structural Fire Fund Tax rate. The solution also required that the City of Irvine, OCFA's largest Structural Fire Fund member in terms of property tax revenue,

remain a member of the OCFA until the year 2030. By November 2013, two thirds of the OCFA member agencies had approved the 2nd Amendment to the Joint Powers Agreement (JPA), and OCFA began to implement the new required equity measures. As of June 30, 2015, OCFA has either paid or accrued as a liability all equity payments due to Structural Fire Fund members under the provisions of the JPA.

The Board of Directors also approved requesting a judicial review of the 2nd Amendment to seek court validation. The validation process, which was initiated in December 2013, would affirm the ability to use unrestricted revenue sources for purposes of issuing equity payments to qualifying agencies, and would preclude any future challenges to the legality of the Amendment. In August 2014, an Orange County Superior Court judge ruled against the OCFA in a validation hearing, stating that the 2<sup>nd</sup> Amendment was invalid and unenforceable as a matter of law. OCFA has appealed the decision, and plans to continue the legal process through its conclusion.

#### (b) Outstanding Encumbrances / Commitments with Vendors

As of June 30, 2015, commitments for outstanding encumbrances (unperformed purchase orders and contracts for goods and services) by major governmental fund are as follows:

General Fund	\$ 605,821
Communications and Information Systems	94,533
Fire Apparatus	8,030,783
Total outstanding encumbrances	<u>\$8,731,137</u>

Significant individual commitments with vendors as of June 30, 2015 are identified below.

		Original	Spent-to-	Remaining
Fund / Vendor	<u>Description</u>	Commitment	<u>Date</u>	$\underline{Commitment}$
General Fund:				
6 <sup>th</sup> Street Consulting	Sharepoint support	\$118,204	\$38,380	\$79,824
Keystone Uniforms	Academy uniforms	66,500	-	66,500
Automotive Resources, Inc.	Mobile lifting system	64,676	-	64,676
Westnet	Fire station alerting system	48,528	-	48,528
	_			
Communications and Information	on Systems:			
Dell Marketing, L.P.	Dell storage system	48,329	-	48,329
Westnet	Fire station alerting system	163,343	117,139	46,204
Eine Ammonatus.				
Fire Apparatus:	4.400	<b>5.005</b> .050		<b>5 225</b> 0 <b>5</b> 0
KME Fire Apparatus	4 100' tractor drawn aerials	5,227,858	-	5,227,858
KME Fire Apparatus	4 Type 1 combo engines	2,138,153	-	2,138,153
Winner Chevrolet	17 Chevy Colorado SUV's	444,990	-	444,990
Johnson Equipment Company	Lightbars, sirens and lights	87,133	-	87,133
A-OK Power Equipment	Brush Bandit Chipper	68,637	-	68,637
DDL Traffic, Inc.	13 infrared emitters and GPS	56,290	-	56,290
	vehicle kits			

# (c) Pending Litigation

In June 2015, a former employee filed a lawsuit against OCFA in the Orange County Superior Court claiming various actions including racial discrimination, harassment, retaliation, and wrongful termination. The claim had been previously investigated and mediated in conjunction with the employee grievance process. In July 2015, OCFA filed its demurrer to the complaint, which is expected to be heard in October 2015. OCFA's legal counsel does not believe that a liability for OCFA is probable. However, if the plaintiff were to prevail at trial, he or she could possibly be entitled to damages estimated at \$1 million.

#### (19) Lessor in Operating Lease Agreements

# (a) Aircraft Hangar Leases

OCFA has entered into Aircraft Hangar Lease agreements to provide spaces to tenants in the western portion of the OCFA-owned aircraft hangar at Fullerton Municipal Airport. The original cost of the aircraft hangar's western was \$2,201,950, and the net book value was \$2,104,086 as of June 30, 2015. Fiscal Year 2014/15 depreciation expense totaled \$48,932. The terms of the agreements are as follows:

			Initial	Automatic
			Monthly	Annual Rent
Lessee/Tenant	Agreement Date	<u>Term</u>	Rent	<u>Increase</u>
Ladera Aircraft, LLC	October 30, 2013	Five Years	\$4,924	2.5%
Lidar America, LLC	June 1, 2015	Five Years	\$5,391	2.5%

Future potential rental revenue under the terms of the leases is as follows:

Fiscal Year	Ladera Aircraft, LLC	<u>Lidar America, LLC</u>	<u>Total</u>
2015/16	\$ 61,572	\$ 64,827	\$ 126,399
2016/17	63,108	66,450	129,558
2017/18	64,688	68,110	132,798
2018/19	21,740	69,817	91,557
2019/20	<del>_</del>	65,461	65,461
	<u>\$211,108</u>	<u>\$334,665</u>	<u>\$545,773</u>

#### (b) Wireless Communications Facilities Site Lease

On March 24, 2011, the OCFA entered into a Wireless Communications Facilities Site Lease with Vista Towers, LLC (Vista), to provide space at the OCFA-owned Regional Fire Operations and Training Center to install and operate a digital mobile radio communications site consisting of up to two wireless communication towers, equipment shelters and cabinets, for up to six cell phone carriers. Vista is responsible for the installation, construction, maintenance, repairs, replacement and operations of the towers and, if applicable, the removal of the towers upon termination of the lease. The lease term commenced on the earlier of the pulling of all permits necessary for construction, or September 24, 2012, and continues for five years from that date. The lease may be renewed for up to four consecutive five-year increments, for a total of twenty-five years. Rent is due the first of

each month and is determined based on the number of carriers being occupied by each of the towers. Vista pays \$1,250 for each month in which there is one or no carrier on one of the towers, and \$1,000 per month for each additional carrier occupied on each tower beyond the first carrier. Base rent automatically increases by 3% annually.

OCFA began collecting base rent in July 2012, with rent for a second and third carrier commencing in June and October 2013, respectively. Rental revenue totaled \$40,955 for Fiscal Year 2014/15. Future potential rental revenue, assuming rent for the three additional carriers will commence January 1, 2016, is as follows:

Fiscal Year(s)	Carriers 1-3	Carriers 4-6	<u>Total</u>
2015/16	\$ 42,380	\$ 19,674	\$ 62,054
2016/17	43,853	40,485	84,338
2017/18	45,173	41,709	86,882
2018/19	46,527	42,966	89,493
2019/20	47,929	44,262	92,191
2020/21 - 2024/25	262,050	242,022	504,072
2025/26 - 2029/30	303,747	280,566	584,313
2030/31 - 2034/35	352,179	325,296	677,475
2035/36 - 2037/38	159,453	147,276	306,729
	\$1,303,291	\$1,184,256	\$2,487,547

# (20) Lessee in Operating Lease Agreements

The OCFA is obligated under operating lease agreements for the rental of various fire stations, including a land lease at Fullerton Municipal Airport:

- Twenty-six city-owned stations are leased for \$1 per year through June 30, 2030. In addition, OCFA leases land from three cities for three OCFA-owned stations. The station land leases are for \$1 per year and extend through June 30, 2030 (Station 6); November 26, 2057 (Station 17); and April 30, 2045 (Station 36).
- On June 14, 2010, the OCFA entered into a land lease agreement with the City of Fullerton for a new space at Fullerton Municipal Airport. Monthly lease payments of \$2,886 for the eastern half of the building commenced January 2011. An additional monthly lease payment of \$2,070 for the western half of the building commenced July 2013. Total monthly rent will increase annually by an amount equal to the change in CPI, from a minimum of 3% to a maximum of 5%. The term of the agreement extends forty years through July 2050, with a fifteen year extension option through July 2065.
- On August 25, 2011, the OCFA Executive Committee approved the execution of a Lease Agreement with FW Aviation, LLC for a training tower at Fire Station No. 41 Air Operations and Maintenance Facility at Fullerton Airport, which includes a helicopter training prop, an additional restroom, and approximately 600 square feet of classroom/storage area. The lease term is for ten years commencing September 2011, with an optional ten-year extension. Initial monthly rent of \$1,575 will increase by \$18 each year.

Future minimum lease payments for the OCFA's operating lease obligations are as follows:

	City-Owned		Airport	
	Stations/	Airport	Training	
Fiscal Year(s)	<b>Land Leases</b>	<b>Land Lease</b>	<u>Tower</u>	<u>Total</u>
2015/16	\$ 29	\$ 68,952	\$ 19,728	\$ 88,709
2016/17	29	71,016	19,944	90,989
2017/18	29	73,140	20,160	93,329
2018/19	29	75,324	20,376	95,729
2019/20	29	77,592	20,592	98,213
2020/21 - 2024/25	145	424,272	24,282	448,699
2025/26 - 2029/30	145	491,880	-	492,025
2030/31 - 2034/35	11	570,264	-	570,275
2035/36 - 2039/40	10	661,104	-	661,114
2040/41 - 2044/45	10	766,356	-	766,366
2045/46 - 2049/50	6	872,749	-	872,755
2050/51 - 2054/55	5	112,691	-	112,696
2055/56 - 2059/60	3	<del>_</del>		3
	<u>\$480</u>	<u>\$4,265,340</u>	<u>\$125,082</u>	<u>\$4,390,902</u>

# (21) Insurance

# (a) Coverage Limits

OCFA has purchased commercial insurance coverage for general, auto, property, aviation, and pollution liabilities; public official and auto verifier bonds; and excess coverage for the self-insured workers compensation. Coverage limits include the following:

Type of Coverage	<u>Limit</u>
General Liability:	
Each Occurrence or Wrongful Act	\$1,000,000 each occurrence
General Annual Aggregate	\$2,000,000
Management Liability	\$1,000,000
Cyber Liability	\$1,000,000
Auto Liability – Combined Single Limit	\$1,000,000
Garage Keepers Legal Liability	\$250,000
Umbrella Liability	\$10,000,000
Property Liability:	
Buildings and Contents	Scheduled Replacement Cost
Crime – Employee Dishonesty Coverage	\$1,000,000
Aircraft Hull and Liability	\$50,000,000 (hull coverage
	applicable only to 2008 aircraft)
Pollution Liability	\$1,000,000
Public Official Bonds	\$1,000,000 each
Auto Verifier Bonds	\$5,000 each
Excess Workers Compensation	Statutory Limits

At June 30, 2015, the OCFA had no outstanding claims which exceed insurance coverage. There have been no significant changes in insurance coverage as compared to last year, and settlements have not exceeded coverage in each of the past three fiscal years.

#### (b) Self-Insurance

The OCFA transitioned its program for workers' compensation insurance from Guaranteed Cost to Self-Insurance effective March 1, 2002. The OCFA's self-insurance program covers workers' compensation claims up to \$50,000,000, subject to a \$2,000,000 self-insured retention (SIR) per incident. Workers' compensation claims in excess of the self-insured level are insured by the California State Association of Counties Excess Insurance Authority (CSAC-EIA) at statutory limits. The OCFA utilizes the services of a third-party claims administrator for administration of workers' compensation claims.

As of June 30, 2015, accrued claims and judgments for workers' compensation totaled \$62,372,690 and were recorded as a long-term liability in the government-wide financial statements. This liability reflects the present value of estimated outstanding losses at the 50% confidence level, as determined by an actuarial valuation dated December 31, 2014, and includes claims that have been incurred but not yet reported (IBNR's). A confidence level is the statistical certainty that an actuary believes funding will be sufficient. For example, a 50% confidence level means that the actuary believes funding will be sufficient in five years out of ten. On May 27, 2010, the Board of Directors authorized to change the OCFA's confidence level from 80% to 50%.

Following is a summary of changes in workers' compensation claims payable for the years ended June 30, 2015 and 2014, including the current and long-term portions at year-end.

	Fiscal Year En	ided June 30,
	<u>2015</u>	<u>2014</u>
Unpaid claims at beginning of fiscal year	\$56,789,859	\$49,064,929
Incurred claims (including IBNR's)	12,026,082	13,172,346
Claim payments	(6,443,251)	(5,447,416)
Unpaid claims at end of fiscal year	<u>\$62,372,690</u>	<u>\$56,789,859</u>
Current portion	\$ 7,076,667	\$ 6,305,074
Long-term portion	55,296,023	50,484,785
Unpaid claims at end of fiscal year	<u>\$62,372,690</u>	<u>\$56,789,859</u>
Confidence level at end of fiscal year	50%	50%

Because of the long-term nature of this liability, it is excluded from the OCFA's governmental fund financial statements under the modified accrual basis of accounting. However, the OCFA has established a fund balance assignment for workers' compensation in the General Fund in the amount of \$68,494,796. This assignment reflects the cumulative difference for multiple years between actual expenditures and budgeted costs, which are based on the annual actuarial valuation. Actual expenditures for workers' compensation cases often occur over multiple years, attributing to the cumulative difference between budgeted costs and expenditures.

#### (22) Retirement Plan for Full-Time Employees

# (a) General Information about the Plan

#### Plan Description and Administration

The OCFA participates in the Orange County Employees Retirement System (OCERS), a cost-sharing multiple-employer, defined benefit pension plan for the County of Orange, the City of San Juan Capistrano, and thirteen other agencies – Orange County Cemetery District; Orange County Children and Families Commission; Orange County Department of Education; Orange County Employees Retirement System; Orange County Fire Authority (OCFA); Orange County In-Home Supportive Services Public Authority; Orange County Local Agency Formation Commission; Orange County Public Law Library; Orange County Sanitation District; Superior Court of California; Orange County Transportation Authority; Transportation Corridor Agencies; and the University of California, Irvine Medical Center and Campus. The Orange County Department of Education and the University of California, Irvine Medical Center and Campus are closed to new member participation and only the latter has remaining active employees. Capistrano Beach, Cypress Recreation & Parks District, Orange County Vector Control District, and the City of Rancho Santa Margarita are no longer active plan sponsors, but retired members and their beneficiaries, as well as deferred members, remain in the OCERS system. OCERS is legally and fiscally independent of the County of Orange.

OCERS was established in 1945 under the provisions of the County Employees Retirement Law of 1937. OCERS is governed by a ten-member Board of Retirement, including nine voting members and one alternate member. Board membership consists of four members appointed by the County of Orange Board of Supervisors and five members elected by the members of the pension system – two by the general members, two by the safety members (one voting and one alternate), and one by the retired members. The County of Orange Treasurer-Tax Collector, who is elected by the voters registered in the county, serves as an ex-officio member.

OCERS issues a publicly available financial report that includes financial statements and required supplementary information for the cost-sharing plans that are administered by OCERS. The report can be obtained from OCERS at 2223 Wellington Avenue, Santa Ana, California 92701.

# Benefits Provided

OCERS provides retirement, disability, and death benefits to general and safety members. Safety membership includes those members serving in active law enforcement, fire suppression, and as probation officers. General membership applies to all other occupations. Plan retirement benefits are tiered based upon date of OCERS membership. Tier I members were hired prior to September 21, 1979, and use their highest one-year average salary to determine their retirement allowance. Tier II members were hired after September 21, 1979, and use their highest three-year average salary to determine their retirement allowance. Member rate groups are determined by employer, bargaining unit, and benefit plan. The benefit plan represents the benefit formula and tier that will be used in calculating a retirement benefit. All regular employees scheduled to work twenty hours or more per week become members of the plan upon commencing employment with one of OCERS' plan sponsors, with the exception of a provision adopted in 2014 that allows new members over the age

of 65 to opt out of the plan. Active members are vested in OCERS upon accumulating five years of accredited service or attaining the age of 70.

On September 12, 2012, California Governor Brown signed Assembly Bill 340, which created the California Public Employees' Pension Reform Act of 2012 (PEPRA) and amended sections of the 1937 Act under which OCERS operates. The law created a benefit tier for new employees entering public agency employment and public retirement system membership, effective January 1, 2013. One of the many changes brought about by PEPRA involved new retirement formulas for newly hired employees who do not establish reciprocity with OCERS. Those new formulas are 2.7% at age 57 for Safety Members and 2.5% at age 67 for General Members. Another change brought about by PEPRA requires employees who do not establish reciprocity to pay 50% of the normal retirement costs from the beginning of their employment.

In general, the retirement benefits received by members are determined by plan formula, age at retirement, years of service, and final average salary. Members are entitled to receive a retirement allowance upon reaching the following years of service and age criteria:

Years of Service Credit	Eligible Age
10 or more	Age 50
5 or more (PEPRA Members)	Age 52
30 or more (General Members)	Any age
20 or more (Safety Members)	Any age
5 or more, and at least 10 years of active employment	Age 55
with a sponsoring agency covered by OCERS (Part-	
time Members)	
Any	Age 70

The provisions and benefits provided by OCFA to its safety and general members as of June 30, 2015 are summarized below:

Benefits Provided to Safety Members					
			Representation / Bargaining Unit / Employee Hire Date		
			Orange County		
			Professional	Orange County Fire	
			Firefighters	<b>Authority Chief</b>	
			Association	Officers Association	Unrepresented
					Executive
		Benefit			Management in Safety
Plan	Tier	Formula	Firefighter Unit	Fire Management Unit	Positions
<b>Plan</b> E	Tier I	<b>Formula</b> 3.0% at 50	Firefighter Unit Prior to 7/1/2012	Fire Management Unit Prior to 7/1/2012	Prior to 7/1/2011
	Tier I II			<u> </u>	
Е	I	3.0% at 50	Prior to 7/1/2012	Prior to 7/1/2012	Prior to 7/1/2011
E F	I II	3.0% at 50 3.0% at 50	Prior to 7/1/2012 Prior to 7/1/2012	Prior to 7/1/2012 Prior to 7/1/2012	Prior to 7/1/2011 Prior to 7/1/2011
E F	I II	3.0% at 50 3.0% at 50	Prior to 7/1/2012 Prior to 7/1/2012 On or After 7/1/2012	Prior to 7/1/2012 Prior to 7/1/2012 On or After 7/1/2012	Prior to 7/1/2011 Prior to 7/1/2011 On or After 7/1/2011

	Benefits Provided to General Members						
			Representation	n / Bargaining Unit / Emp	loyee Hire Date		
			Orange County	Management			
			<b>Employees Association</b>	Association	Unrepresented		
			General and		Executive		
		Benefit	Supervisory	Administrative	Management in		
Plan	Tier	Formula	Management	Management	<b>General Positions</b>		
I	I	2.7% at 55	Prior to 7/1/2011	Prior to 12/1/2012	Prior to 12/1/2012		
J	II	2.7% at 55	Prior to 7/1/2011	Prior to 12/1/2012	Prior to 12/1/2012		
N	II	2.0% at 55	On or After 7/1/2011	On or After 12/1/2012	On or After 12/1/2012		
			(with reciprocity)	(with reciprocity)	(with reciprocity)		
IJ	II	2.5% at 67	On or After 1/1/2013	On or After 1/1/2013	On or After 1/1/2013		

## **Contributions**

Each year, an actuarial valuation is performed for OCERS to determine funding contributions for each agency member within their assigned rate group and plan on an actuarial basis. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability (UAAL).

The table below summarizes OCFA's required employer contribution rates and employee rates (paid by OCFA) for the year ended June 30, 2015:

				<b>Employer Contribution Rates</b>		Employee	
Category	Plan	Tier	Benefit Formula	Normal Cost	UAAL	Total	Contribution Rates (See Below)
	Е	T	3.0% at 50	26.16%	23.67%	49.83%	9.75%-13.81%
Safety	E	1	5.0% at 50	20.10%	25.07%	49.83%	
Safety	F	II	3.0% at 50	26.16%	23.67%	49.83%	13.37%-19.82%
Safety	R	II	3.0% at 55	21.12%	23.73%	44.85%	12.62%-18.72%
Safety	V	II	2.7% at 57 (PEPRA)	16.41%	24.55%	40.96%	13.00%-21.25%
General	I	I	2.7% at 55	13.92%	22.78%	36.70%	10.45%-16.31%
General	J	II	2.7% at 55	13.92%	22.78%	36.70%	9.99%-16.31%
General	N	II	2.0% at 55	14.01%	22.98%	36.99%	7.59%-13.32%
General	U	II	2.5% at 67 (PEPRA)	8.50%	23.31%	31.81%	7.25%-12.00%

OCFA assumes the contribution cost for both the employer and employee. However, employees in each unit have agreed through their respective Memorandums of Understanding or Personnel and Salary Resolution to reimburse OCFA for a portion of their retirement costs. The retirement reimbursement is deducted from the employee's compensation earnable and continues throughout the employee's entire term of employment with OCFA.

Employee reimbursement rates vary depending on the individual employee's hire date and unit, and are summarized below for the year ended June 30, 2015.

Employee Hire Date	Benefit Formula	<b>Employee Reimbursement Rate</b>			
Safety – Firefighter Unit					
Prior to 1/1/2011	3.0% at 50	9.0%* as of 7/1/2014;			
		11.0% ** as of 11/14/2014			
1/1/2011-6/30/2012	3.0% at 50	9.0% as of 7/1/2014;			
On or After 7/1/2012 (with reciprocity)	3.0% at 55	11.0% as of 11/14/2014			
On or After 1/1/2013 (without reciprocity)	2.7% at 57 (PEPRA)	50% of Normal Cost			
Safety – Fit	refighter Management	Unit			
Prior to 1/1/2011	3.0% at 50	8.25%			
1/1/2011-6/30/2012	3.0% at 50	9.0%			
On or After 7/1/2012 (with reciprocity)	3.0% at 55	9.0%			
On or After 1/1/2013 (without reciprocity)	2.7% at 57 (PEPRA)	50% of Normal Cost			
Safety –	Executive Managemen				
Prior to 7/1/2011	3.0% at 50	9.0% as of 7/1/2014;			
On or After 7/1/2011 (with reciprocity)	3.0% at 55	11% as of 3/6/2015, capped at			
		maximum employee contribution			
On or After 1/1/2013 (without reciprocity)	2.7% at 57 (PEPRA)	50% of Normal Cost			
	al and Supervisory Ma	U .			
Prior to 7/1/2011	2.7% at 55	9.0% as of 7/1/2014;			
On or After 7/1/2011 (with reciprocity)	2.0% at 55	11.0% as of 3/7/2015, capped at			
		maximum employee contribution			
On or After 1/1/2013 (without reciprocity)	2.5% at 67 (PEPRA)	50% of Normal Cost			
	Administrative Manager				
Prior to 12/1/2012	2.7% at 55	8.25%			
On or After 12/1/2012 (with reciprocity)	2.0% at 55	9.0%			
On or After 1/1/2013 (without reciprocity)	2.5% at 67 (PEPRA)	50% of Normal Cost			
	- Executive Manageme				
Prior to 12/1/2012	2.7% at 55	9.0% as of 7/1/2014;			
On or After 12/1/2012 (with reciprocity)	2.0% at 55	11% as of 3/6/2015, capped at			
		maximum employee contribution			
On or After 1/1//2013 (without reciprocity)  * Consists of a 7.0% employee payroll deduction	2.5% at 67 (PEPRA)	50% of Normal Cost			

<sup>\*</sup> Consists of a 7.0% employee payroll deduction and a 2.0% Healthcare Converted Retirement Contribution credit for savings obtained as a result of modifications to the OCPFA Health Plan Agreement.

For the year ended June 30, 2015, employer and employee contributions remitted to OCERS, including the amounts recognized as part of OCFA's pension expense in the government-wide financial statements, were as follows:

			Governmental	Government-
			Funds	wide
	Employer	Employee	Pension	Pension
	<b>Contributions</b>	<b>Contributions</b>	<b>Expenditures</b>	<u>Expenses</u>
Contributions paid by OCFA	\$82,699,618	\$ 4,863,538	\$87,563,156	\$ 87,563,156
Contributions paid by employees		11,091,209		11,091,209
Contributions remitted to OCERS	<u>\$82,699,618</u>	<u>\$15,954,747</u>		98,654,365
Net adjustments and accruals				28,769,195
Total			<u>\$87,563,156</u>	<u>\$127,423,560</u>

<sup>\*\*</sup> Consists of a 9.0% employee payroll deduction and a 2.0% Healthcare Converted Retirement Contribution credit for savings obtained as a result of modifications to the OCPFA Health Plan Agreement.

## (b) Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2015, OCFA reported net pension liabilities for its proportionate share of the net pension liability with OCERS as follows:

	Proportionate
	Share of Net
	Pension Liability
Safety	\$404,329,372
General	62,638,951
Total net pension liability	<u>\$466,968,323</u>

OCFA's net pension liability with OCERS is measured as the proportionate share of the net pension liability. The net pension liability of each member agency is measured as of December 31, 2014, and the total pension liability for each member agency used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2013, rolled forward to December 31, 2014, using standard update procedures. OCFA's proportion of the net pension liability was based on a projection of OCFA's long-term share of contributions to the pension plan relative to the projected contributions of all participating agencies, actuarially determined. OCFA's proportionate share of the total OCERS net pension liability as of June 30, 2014 and 2015 was as follows:

	Proportion at		Proportion at
	June 30, 2014	Increase (Decrease	June 30, 2015
	Amount %	Amount %	Amount %
Safety	\$372,209,258 7.1%	\$32,120,114 0.9	% \$404,329,372 8.0%
General	<u>70,442,090</u> 1.3%	<u>(7,803,139)</u> (0.19	6) <u>62,638,951</u> 1.2%
Total net pension liability	<u>\$442,651,348</u> 8.4%	<u>\$24,316,975</u> 0.8	% <u>\$466,968,323</u> 9.2%

For the year ended June 30 2015, OCFA recognized pension expense of \$127,423,560. At June 30, 2015, OCFA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows</b>	Deferred Inflows
	of Resources	of Resources
Employer contributions subsequent to measurement date	\$33,366,000	\$ -
Differences between actual and expected experience in		
the Total Pension Liability	-	(17,416,376)
Changes in assumptions	30,141,106	(3,769,496)
Net differences between projected and actual earnings		
on plan investments	22,254,337	<u>-</u> _
Total	<u>\$85,761,443</u>	<u>\$(21,185,872)</u>

Deferred outflows of resources related to contributions subsequent to the measurement date totaling \$33,366,000 will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will also be recognized as an adjustment to pension expense as follows:

Year ended	
<u>June 30,</u>	<u>Amount</u>
2016	\$ 7,292,394
2017	7,292,394
2018	7,292,394
2019	7,292,391
2020	1,728,809
2021	311,189
Thereafter	
Total	\$31,209,571

## (c) Actuarial Assumptions

The total pension liability in the December 31, 2013, actuarial valuation was determined using the following actuarial assumptions:

	Safety	General	
Valuation Date	December 31, 2013		
Measurement Date	December 31, 2014, rolled forward	ard on an actuarial basis	
Actuarial Cost Method	Entry age normal		
Actuarial Assumptions:			
• Discount rate	7.25%		
<ul> <li>Inflation</li> </ul>	3.00%		
Investment rate of return	7.25%, net of pension plan inves	stment expense, including inflation	
Salary increases	5.00% to 17.50% (varying by service, including inflation)	4.25% to 13.50% (varying by service, including inflation)	
Mortality:			
o Healthy	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 with ages set back two years.	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020.	
o Disabled	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020.	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 with ages set forward six years for males and set forward three years for females.	
o Beneficiaries	Beneficiaries are assumed to have the same mortality as a General Member of the opposite sex who is receiving a service (non-disability) retirement.		
o Employee Contribution Rates	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 with ages set back two years weighted 80% male and 20% female.	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 weighted 40% male and 60% female.	

The mortality tables shown above were determined to contain sufficient provision appropriate to reasonably reflect future mortality improvement, based on a review of the mortality experience in the January 1, 2011 through December 31, 2013 Actuarial Experience Study completed by OCERS.

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 7.25% as of December 31, 2014, and December 31, 2013. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of both December 31, 2014, and December 31, 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation, and subtracting expected investment expenses and a risk margin. The target allocation (approved by the OCERS Retirement Board) and projected arithmetic real rates of return for each major asset class, after deducting inflation but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

		Long-term Expected
Asset Class	<b>Target Allocation</b>	Real Rate of Return
Large Cap U.S. Equity	14.90%	5.92%
Small/Mid Cap U.S. Equity	2.73%	6.49%
Developed International Equity	10.88%	6.90%
Emerging International Equity	6.49%	8.34%
Core Bonds	10.00%	0.73%
Global Bonds	2.00%	0.30%
Emerging Market Debt	3.00%	4.00%
Real Estate	10.00%	4.96%
Diversified Credit (U.S. Credit)	8.00%	4.97%
Diversified Credit (Non-U.S. Credit)	2.00%	6.76%
Hedge Funds	7.00%	4.13%
GTAA	7.00%	4.22%
Real Return	10.00%	5.86%
Private Equity	6.00%	9.60%
Total	<u>100.00%</u>	

### Sensitivity of the Net pension Liability to Changes in the Discount Rate

The following presents OCFA's proportionate share of the net pension liability with OCERS, calculated using the discount rate of 7.25%, as well as what OCFA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate.

	1% Decrease	Current Discount	1% Increase
	<u>(6.25%)</u>	Rate (7.25%)	(8.25%)
Total proportionate share of			
net pension liability	<u>\$687,825,250</u>	<u>\$466,968,323</u>	\$285,369,791

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OCERS financial reports.

## (23) Retirement Plan for Part-Time Employees

#### (a) General Information about the Plan

## Plan Description and Administration

OCFA administers the Extra Help Retirement Plan (Plan), a single-employer defined benefit pension plan that provides retirement benefits for its less than half-time and extra help employees. The Plan was established on January 1, 1997, and is accounted for in the Extra Help Retirement Plan fiduciary fund. The Board establishes and amends all Plan provisions, and has the authority to change contribution rates and investment types. A separate, audited pension plan report is not available.

#### Benefits Provided

The Plan provides retirement benefits in the form of a lifetime annuity. Retirement benefits for Plan members are calculated at the rate of 2% of career earnings during the first thirty years of credited service. Upon retirement, participants are eligible to receive their benefit either as a lump sum payment or as a monthly payment. If employment with the OCFA is terminated prior to retirement and the value of the employee's contributions with interest is \$3,500 or less, the employee may receive an immediate lump sum distribution in lieu of any future benefits payable under the Plan. If the value of the terminated employee's contributions with interest exceeds \$3,500, the employee may elect to receive a lump sum distribution or leave the contributions on deposit until he or she reaches retirement age.

During the year ended June 30, 2015, lump sum distributions totaling \$6,459 were made to five participants. Currently, there are no participants collecting retirement benefits.

## Plan Membership

As of June 30, 2015, Plan membership consisted of the following:

	Balance as of June 30, 2015		
	\$3,500 or	More than	
Plan Members (or Beneficiaries)	<u>Less</u>	<u>\$3,500</u>	<u>Total</u>
Inactive; currently receiving benefits	-	-	-
Inactive; entitled to but not yet receiving benefits	36	3	39
Active	<u>39</u>	<u>2</u>	<u>41</u>
Total plan members	<u>75</u>	<u>5</u>	<u>80</u>

#### **Contributions**

All eligible half-time and extra help employees hired on or after January 1, 1997, are required to contribute a percentage of compensation corresponding to an age-based table included in the Plan. Age is determined as attained age on every January 1. Employee contributions rates range from 2.5% to 7.5% based on age. After 30 years of credited service, OCFA is responsible for the employee's Plan contributions.

Employee contributions are credited with 5% interest compounded semi-annually. Any interest earnings credited to the Plan in excess of actual investment earnings are reported as employer contributions.

During the year ended June 30, 2015, employee and employer contributions totaled \$11,831 and \$2,481, respectively.

## (b) Investments

#### Method Used to Value Investments

Investments are reported at fair value.

#### *Investment Policy*

Contributions are deposited into the OCFA's Local Agency Investment Fund (LAIF), which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. LAIF is functionally equivalent to a non-SEC regulated government mutual fund invested in fixed income debt securities. LAIF is overseen by the Local Agency Investment Advisory Board which consists of five members, in accordance with State statute.

#### **Concentrations**

All Plan assets are invested in the Local Agency Investment Fund, which is reported at fair value of the pool shares.

### (c) Net Pension Liability

Net pension liability is measured as the total pension liability, less the pension plan's fiduciary net position. The Plan's net pension liability is measured as of June 30, 2015, using a bi-annual actuarial valuation as of January 1, 2014, rolled forward to June 30, 2015 using standard update procedures. A summary of components of the Plan's net pension liability as of June 30, 2015, is shown below, followed by principal assumptions and methods used to determine the net pension liability.

Total pension liability	\$313,389
Plan fiduciary net position	(73,031)
Net pension liability	<u>\$240,358</u>
Plan fiduciary net position as a % of total pension liability	23.3%

### **Actuarial Assumptions**

Actuarial calculations reflect a long-term perspective. Calculations are based on the benefits provided under the terms of the Plan in effect at the time of each valuation and on the pattern of sharing of costs between the OCFA and plan members to that point. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. The total pension liability in the January 1, 2014, actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	January 1, 2014
Measurement Date	June 30, 2015, rolled forward on an actuarial basis
Actuarial Cost Method	Entry age normal
Actuarial Assumptions:	
Discount rate	3.75%, net of pension investment expense, including inflation
• Inflation	3.00%
Salary increases	3.00%, including merit, seniority, and inflation
Investment rate of return	3.75%
Mortality	RP-2000 mortality table for combined healthy participants to 2014
•	for mortality according to Scale BB
Experience study	Given the size of the plan, there was not enough data available to
	conduct a credible experience study. The assumptions are not
	anticipated to produce significant cumulative actuarial gains or
	losses over time. The liabilities and data are analyzed each year in
	order to identify any trends of experience deviating from the
	actuarial assumptions.

Form of payment	Participants who have 5 years or less of credited service or have a contribution balance less than or equal to \$3,500 are assumed to take an immediate lump sum upon termination or retirement. Participants who have worked more than 5 years or have attained age 55 are assumed to commence a modified cash refund annuity starting at age 65.		
Retirement	100% retirement at age 65		
Termination	Service Rate		
	0 years 30%		
	1-3 years 50%		
	4 years 25%		
	5+ years 5%		
Plan Assets	The employee contributions are deposited into the Authority's		
	LAIF account. The LAIF account is managed by the State		
	Treasurer's Office and is invested in fixed income securities.		
	Quoted market value was used as the fair value of assets.		

## **Discount Rate**

The discount rate used to measure the total pension liability was 3.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## (d) Changes in the Net Pension Liability

Changes in the Plan's net pension liability for the year were as follows:

	Total Pension	Plan Fiduciary	Net Pension
	<u>Liability</u>	Net Position	Liability/(Asset)
Balance at June 30, 2014	\$310,120	<u>\$64,464</u>	\$245,656
Changes in the year:			
Difference between actual and			
expected experience	9,728	-	9,728
Contributions – employer	-	2,481	(2,481)
Contributions – plan members	-	11,831	(11,831)
Net investment income	-	714	(714)
Benefit payments, including refunds			
of employee contributions	(6,459)	(6,459)	<u>-</u>
Net changes	3,269	8,567	(5,298)
Balance at June 30, 2015	<u>\$313,389</u>	<u>\$73,031</u>	<u>\$240,358</u>

### Sensitivity of the Net pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 3.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.75%) or one percentage point higher (4.75%) than the current rate:

	1% Decrease	Current Discount	1% Increase
	<u>(2.75%)</u>	Rate (3.75%)	<u>(4.75%)</u>
Net pension liability	\$338,894	\$240,358	\$182,260

## Pension Plan Fiduciary Net Position

As previously mentioned, the Plan does not issue a separate stand-alone financial report. More detailed information on the Plan's fiduciary net position is presented on pages 43 and 44 of this report.

## (e) Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30 2015, OCFA recognized pension expense of \$9,364. At June 30, 2015, OCFA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows</b>	Deferred Inflows
	of Resources	of Resources
Employer contributions subsequent to measurement date	\$2,481	\$ -
Differences between actual and expected experience in	-	(8,567)
the Total Pension Liability		
Changes in assumptions	-	-
Net differences between projected and actual earnings		
on plan investments	<del>_</del>	
Total	<u>\$2,481</u>	<u>\$(8,567)</u>

Deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Given the size of the Plan, there was not enough data available to conduct a credible experience study. Accordingly, all other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will also be recognized as an adjustment to pension expense in the year ended June 30, 2016.

## (24) Defined Benefit Retiree Medical Plan – Other Post-Employment Benefits (OPEB)

## (a) Plan Description

The OCFA provides a post-employment Retiree Medical Plan (Plan), a single-employer defined benefit plan, for its full-time employees hired prior to January 1, 2007. The Plan, which was established on January 1, 1997, and amended on September 28, 2006, provides a monthly grant toward the cost of retirees' health insurance coverage. The Board establishes and amends all Plan provisions through negotiations with labor bargaining units.

The Plan's assets are held in an irrevocable trust for the exclusive benefit of Plan participants and are administered by the Orange County Employees Retirement System (OCERS). Funds are held in a trust account established pursuant to Section 401(h) of the Internal Revenue Code and are held separate from the assets of the OCERS retirement system, except for investment purposes. A publicly available financial report can be obtained from OCERS at 2223 Wellington Avenue, Santa Ana, California 92701.

Prior to the amendment on September 28, 2006, all Plan activity was accounted for in the OCFA's Retiree Medical Fund. Thereafter, plan assets were remitted to OCERS and are no longer reported in the OCFA's financial statements.

All retirees and full-time employees hired prior to January 1, 2007, are eligible to participate in the Plan. Following is a schedule of active Plan participants (excluding any terminated/declined participants) as of June 30 for the current and previous two fiscal years.

		Current Retirees	Current	
As of	Active	and Surviving	Deferred	Active Plan
<u>June 30</u>	<b>Employees</b>	<u>Spouses</u>	<u>Retirees</u>	<u>Participants</u>
2013	768	528	3	1,299
2014	703	569	3	1,275
2015	641	622	3	1.266

## (b) Funding Policy

Current, active employees are required to contribute 4% of their pay through payroll deductions to the OCFA. (Prior to September 28, 2006, the required contribution rate was 1% of pay.) The OCFA periodically remits Plan contributions to the trust administered by OCERS in amounts authorized to be contributed by the Board of Directors.

#### (c) Benefits

Participating employees who are credited with at least one year of service are eligible to receive Plan benefits upon retirement. A participating employee who terminates employment with the OCFA for reasons other than retirement is eligible to begin receiving Plan benefits at age 55. Participants must be covered under a qualified health plan, Medicare or a recognized health insurance plan.

The amount of the monthly grant is based on years of credited service and is applied as a credit towards the cost of the retiree's monthly medical insurance premium. For the year ended June 30, 2015, there were 622 eligible retirees who received monthly benefits aggregating to an annual total of \$3,985,111. In addition, there were three deferred retirees who received monthly benefits directly from the OCFA totaling \$5,019.

### (d) Annual OPEB Cost and Net OPEB Obligation/Asset

The OCFA's Annual OPEB Cost is equal to the annual required contribution to the Plan, plus an adjustment for the cumulative difference between the Annual OPEB Cost and the OCFA's actual contributions for the year. The cumulative difference is called the Net OPEB Obligation (NOPEBO) (or a Net OPEB Asset if annual required contributions are over-funded). For the year ended June 30, 2015, the OCFA's annual OPEB cost was \$13,704,972, as determined by an actuarial valuation with a measurement date as of July 1, 2014, and was calculated as follows:

Annual Required Contribution (ARC)	\$14,953,772
Interest on the Net OPEB Obligation (NOPEBO)	2,404,266
Actuary's adjustment on the ARC	(3,653,066)
Annual OPEB Cost	\$13,704,972

During the year ended June 30, 2015, the OCFA's actual contributions totaled \$4,237,163 resulting in an increase to the NOPEBO of \$9,467,809 (the difference between the Annual OPEB Cost and actual contributions). The outstanding balance of the NOPEBO as of June 30, 2015, was \$57,553,126. Following is a schedule of employer contributions, as well as a calculation of the OCFA's Net OPEB Asset (Obligation) for the current and previous two fiscal years.

			% of Annual	Net Increase to	Cumulative Net
FYE	Annual	Actual	<b>OPEB</b> Cost	Net OPEB	<b>OPEB Obligation</b>
<u>June 30</u>	<b>OPEB Cost</b>	<b>Contributions</b>	<b>Contributed</b>	<b>Obligation</b>	at June 30
2013	\$13,689,125	\$4,759,104	34.77%	\$8,930,021	\$38,317,138
2014	14,461,381	4,693,202	32.45%	9,768,179	48,085,317
2015	13,704,972	4,237,163	30.92%	9,467,809	57,553,126

The Annual OPEB Cost includes an implicit subsidy for safety members under the age of 65. Accordingly, the Actual Contributions also include implicit insurance for the current and previous two fiscal years:

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Amounts irrevocably transferred to OCERS trust:			
Active employees	\$2,601,233	\$2,758,828	\$2,974,566
Retirees and other plan members	714,338	723,690	552,371
Subtotal	3,315,571	3,482,518	3,526,937
Implicit insurance premiums paid on behalf of retirees	916,573	1,205,520	1,227,387
Amounts paid directly to retirees	5,019	5,164	4,780
Total actual contributions	\$4,237,163	\$4,693,202	<u>\$4,759,104</u>

## (e) Funded Status and Funding Progress

The following schedule of funding progress shows whether the actuarial value of Plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. A required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits over time.

	(a)	(b)	(b-a)	(a/b)	(c)	(b-a)/c
		Entry Age				UAAL as
	Actuarial	Actuarial	Unfunded			a % of
As of	Value of	Accrued	AAL	Funded	Covered	Covered
July 1	<u>Assets</u>	Liability (AAL)	(UAAL)	<u>Ratio</u>	<u>Payroll</u>	<u>Payroll</u>
2010	\$21,549,574	\$147,709,326	\$126,159,752	14.59%	\$81,391,495	155.00%
2012	28,910,090	156,623,184	127,713,094	18.46%	75,432,000	169.31%
2014	36,945,371	179,056,290	142,110,919	20.63%	66,021,000	215.25%

## (f) Actuarial Methods and Assumptions

Actuarial calculations reflect a long-term perspective. Calculations are based on the benefits provided under the terms of the Plan in effect at the time of each valuation and on the pattern of sharing of costs between the OCFA and plan members to that point. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The funded status of the Plan and the annual required contributions of the OCFA are subject to revision as actual results are compared with past expectations and new estimates are made about the future. The annual required contribution for the year ended June 30, 2015, was determined by an actuarial valuation of the Plan dated July 1, 2014. Unfunded liabilities are amortized over a closed period ending June 30, 2036. The principle assumptions and methods used to determine the annual required contribution were as follows:

Valuation date	July 1, 2014	
Actuarial cost method	Entry age normal	
Amortization method	30 years beginning July 1, 2006,	
	closed, level dollar	
Remaining amortization period	22 years as of July 1, 2014	
Asset valuation method	Market value	
Actuarial assumptions:		
Asset rate of return	7.25%	
Discount rate	5.0%, blended using a short-term rate	
	of 4.25% for portion of expected	
	benefits not expected to be paid from	
	contributions and return on assets	
Projected salary increases	N/A	
Wage inflation	3.25%	
• Increase in retiree medical grant 5.0%		

Plan membership:	
<ul> <li>Current retirees and surviving spouses</li> </ul>	573
Current active members	697
<ul> <li>Terminated participants entitled but not yet eligible</li> </ul>	13
Declined	14

## (25) Retiree Defined Contribution Healthcare Expense Reimbursement Plan

On September 28, 2006, the OCFA created the Orange County Fire Authority Retiree Defined Contribution Healthcare Expense Reimbursement Plan (Plan), an employer-sponsored defined contribution benefit plan. The Plan, which became effective January 1, 2007, provides for the reimbursement of medical, dental and other healthcare expenses of retirees. The Board establishes and amends all Plan provisions in conjunction with its negotiated labor contracts and is subject to all applicable requirements of the Myers-Milias-Brown Act and any other applicable law. Plan assets are held in trust in a VantageCare Retirement Health Savings Plan that is administered by the International City Management Association Retirement Corporation (ICMA-RC).

All active, full-time employees who became employed by the OCFA on or after January 1, 2007, are required to contribute 4% of their gross pay through payroll deductions to the OCFA. All contributions, investment income, realized and unrealized gains and losses are credited to individual recordkeeping accounts maintained in the name of each Plan participant. Account assets are invested as directed by the participant from among investment funds selected by the OCFA. Participants are eligible to receive Plan benefits upon reaching retirement age, including those who terminate employment with the OCFA for reasons other than retirement. Required and actual employee contributions totaled \$1,695,785 for the year ended June 30, 2015.

#### (26) Short-term Debt

On July 1, 2014, OCFA issued \$44,000,000 of 2014-2015 Tax and Revenue Anticipation Notes (TRAN) at an interest rate of 0.75%, for the purpose of financing seasonal cash flow requirements for General Fund expenditures during the fiscal year ending June 30, 2015. The TRAN, plus accrued interest in the amount of \$329,083, was repaid on June 30, 2015. Short-term debt activity pertaining to the TRAN was as follows for the year ended June 30, 2015:

	Beginning			Ending
	<b>Balance</b>	Additions	<u>Payments</u>	<b>Balance</b>
Principal	\$ -	\$44,000,000	\$(44,000,000)	\$ -
Accrued interest	<del>_</del>	329,083	(329,083)	
	<u>\$</u>	<u>\$44,329,083</u>	<u>\$(44,329,083)</u>	<u>\$ -</u>

## (27) Subsequent Events

### (a) Short-term Debt

On July 1, 2015, OCFA issued \$36,260,000 of 2015-2016 Tax and Revenue Anticipation Notes (TRAN) at an interest rate of 2.0%, for the purpose of financing seasonal cash flow requirements for General Fund expenditures during the fiscal year ending June 30, 2016. In accordance with

California law, the TRAN are considered general obligations of the OCFA, but are payable only out of the taxes, income, revenue, cash receipts, or other moneys received or accrued by the OCFA during Fiscal Year 2015/16 that are lawfully available for payment of the TRAN principal and accrued interest. The TRAN matures on June 30, 2016.











Required Supplementary Information

## **Required Supplementary Information**

#### **OCERS Retirement Plan**

OCFA participates in the Orange County Employees Retirement System (OCERS), a cost-sharing multipleemployer, defined benefit pension plan that provides retirement, disability, and death benefits to general and safety members.

## Extra Help Retirement Plan

OCFA administers a single-employer, defined benefit pension plan that provides retirement benefits for OCFA's less than half-time and extra help employees. Plan assets are accounted for in the Extra Help Retirement fiduciary fund.

### **Retiree Medical Plan**

OCFA provides a single-employer, defined benefit plan for OCFA's full-time employees hired prior to January 1, 2007, which provides a monthly grant toward the cost of retirees' health insurance coverage. Plan assets are held in an irrevocable trust for the exclusive benefit of Plan participants and are administered by the Orange County Employees Retirement System (OCERS).



## Orange County Fire Authority Safety Message

## **Wildfire Preparedness**

Ready, Set, Go! (Part 2 of 3)

(Continued from Page 46)

Firefighters train hard to prepare for wildfires. Residents need to do the same!

## **Set**

- ✓ Pack your vehicle with your emergency items.
- ✓ Stay aware of the latest news from local media and your local fire department for updated information.

(Continued on Page 116)

# OCERS Retirement Plan A Cost-Sharing, Multiple-Employer Defined Benefit Pension Plan As of June 30, 2015 Last Ten Fiscal Years (A)

## Schedule of OCFA's Proportionate Share of the Net Pension Liability

	Fiscal Year Ended			
	June 30, 2014			June 30, 2015
OCFA's proportion of the net pension liability		8.37%		9.19%
OCFA's proportionate share of the net pension liability	\$	442,651,348	\$	466,968,323
OCFA's covered payroll	\$	154,623,385	\$	155,674,648
OCFA's proportionate share of the net pension liability as a percentage of covered payroll		286.28%		299.96%
OCFA's proportionate share of plan fiduciary net position as a percentage of proportionate share of the total pension	l	69.66%		70.35%
Plan's fiduciary net position	\$ 1	0,821,318,000	\$	11,536,106,000
Plan's fiduciary net position as a percentage of the total pension liability		67.16%		69.42%

## **Notes to Schedule:**

(A) Fiscal year ended June 30, 2015 was the first year of implementation; therefore only two years of data are available for presentation. Other years will be added as they become available

# OCERS Retirement Plan A Cost-Sharing, Multiple-Employer Defined Benefit Pension Plan As of June 30, 2015 Last Ten Fiscal Years

## **Schedule of Contributions**

	Fiscal Year Ended					
	June 30, 2006	<b>June 30, 2007</b>	<b>June 30, 2008</b>	June 30, 2009		
Required contributions (actuarially determined) Actual contributions Contribution excess (deficiency)	\$ 30,418,467 30,418,467 \$	\$ 33,753,068 33,753,068 \$	\$ 35,709,526 35,709,526 \$ -	\$ 37,183,082 37,183,082 \$ -		
Covered payroll	\$ 91,208,308	\$ 95,823,423	\$ 100,313,038	\$ 104,571,731		
Actual contributions as a percentage of covered payroll	33.35%	35.22%	35.60%	35.56%		
Notes to Schedule:				_		
Valuation dates (D)	12/31/2003	12/31/2004	12/31/2005	12/31/2006		
Actuarial cost method		Entry Age	Entry Age	Entry Age		
Amortization method Assumed payroll growth		Level % of Pay 3.50%	Level % of Pay 3.50%	Level % of Pay 3.50%		
Remaining amortization period: Closed amortization of balance As of	n/a n/a	30 years 12/31/2004	29 years 12/31/2004	28 years 12/31/2004		
Asset valuation method	Market value	Market value	Market value	Market value		
Investment rate of return	7.50%	7.75%	7.75%	7.75%		
Inflation	4.00%	3.50%	3.50%	3.50%		
Real salary increases	n/a	0.00%	0.00%	0.00%		
Projected salary increases: Safety General	4.50% 4.50%	3.50%-9.50% 4.10%-10.50%	3.50%-9.50% 4.10%-10.50%	3.50%-9.50% 4.10%-10.50%		
Cost of living adjustments	n/a	3.00%	3.00%	3.00%		
Retirement age		50-70 years	50-70 years	50-70 years		
Mortality	(A)	(B)	(B)	(B)		

- (A) 1983 Group Annuity Table
- (B) 1994 Group Annuity Mortality Table
- (C) RP-2000 Combined Healthy Mortality Table
- (D) Rates are effective 18 months after the valuation date for the fiscal year that begins July 1.

June 30, 2010	June 30, 2011	June 30, 2012	June 30, 2013	June 30, 2014	June 30, 2015
			-		
\$ 42,331,507	\$ 45,543,856	\$ 55,756,764	\$ 61,206,670	\$ 57,795,043	\$ 66,186,858
42,331,507	45,543,856	55,756,764	61,206,670	63,030,796	87,563,156
\$ -	\$ -	\$ -	\$ -	\$ 5,235,753	\$ 21,376,298
\$ 106,718,627	\$ 107,268,263	\$ 111,444,130	\$ 128,121,447	\$ 125,869,628	\$ 128,215,528
39.67%	42.46%	50.03%	47.77%	50.08%	68.29%
12/31/2007	12/31/2008	12/31/2009	12/31/2010	12/31/2011	12/31/2012
Entry Age	Entry Age				
•	•	Level % of Pay	•	•	•
3.50%	3.50%	3.50%	3.50%	3.75%	3.75%
27 years	26 years	25 years	24 years	23 years	22 years
12/31/2004	12/31/2004	12/31/2004	12/31/2004	12/31/2004	12/31/2004
Market value	Market value				
7.75%	7.75%	7.75%	7.75%	7.75%	7.25%
3.50%	3.50%	3.50%	3.50%	3.50%	3.25%
0.00%	0.00%	0.00%	0.00%	0.25%	0.50%
4.500/ 12.500/	4.500/ 12.500/	4.500/ 12.500/	4.500/ 12.500/	A 750/ 17 750/	4.750/ 17.750/
4.50%-13.50% 4.50%-11.50%	4.50%-13.50% 4.50%-11.50%	4.50%-13.50% 4.50%-11.50%	4.50%-13.50% 4.50%-11.50%	4.75%-17.75% 4.75%-13.75%	
3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
50-70 years	50-70 years	50-70 years	50-70 years	50-75 years	50-75 years
(C)	(C)	(C)	(C)	(C)	(C)

# Extra Help Retirement Plan A Single-Employer Defined Benefit Pension Plan As of June 30, 2015 For the Last Ten Fiscal Years (A)

## Schedule of Changes in Net Pension Liability and Related Ratios

	Fiscal Year Ended			
	<b>June 30, 2014</b>		Jun	ne 30, 2015
Total pension liability:		_		_
Service cost	\$	8,030	\$	-
Interest		11,484		-
Differences between expected and actual experience		(3,269)		9,728
Benefit payments, including refunds of member contributions		(8,676)		(6,459)
Net change in total pension liability		7,569		3,269
Total pension liability - beginning		302,551		310,120
Total pension liability - ending (a)		310,120		313,389
Plan fiduciary net position:				
Contributions - employer		2,117		2,481
Contributions - plan members		13,542		11,831
Net investment income		586		714
Benefit payments, including refunds of member contributions		(8,676)		(6,459)
Net change in plan fiduciary net position		7,569		8,567
Total pension net position - beginning		56,895		64,464
<b>Total pension net position - ending (b)</b>		64,464		73,031
Net pension liability - ending (a - b)	\$	245,656	\$	240,358
Plan fiduciary net position as a				
percentage of the total pension liability		20.79%		23.30%
Covered payroll	\$	205,340	\$	205,340
Net pension liability as a percentage of covered payroll		119.63%		117.05%
<b>Employer contributions:</b>				
Required and actual contributions	\$	2,117	\$	2,481
Actual contributions as a percentage of required contributions		100.00%		100.00%

## **Notes to Schedule:**

(A) GASB Statements No. 67 and No. 68 were implemented during Fiscal Year 2013/14 and Fiscal Year 2014/15, respectively. Additional years will be added to this schedule as they become available in the future.

**Actuarial** 

### ORANGE COUNTY FIRE AUTHORITY

## Extra Help Retirement Plan A Single-Employer Defined Benefit Pension Plan As of June 30, 2015 Last Three Actuarial Valuations (A)

## **Schedule of Funding Progress**

	A	Ctuariar
	Valu	ation Dated
	Janu	ary 1, 2014
Total pension liability	\$	313,389
Total pension net position		64,464
Net pension liability (NPL)	\$	248,925
Funded ratio		20.57%
T dilded Tatio		20.3770
Covered payroll	\$	205,340
NPL as a percentage of covered payroll		121.23%
Notes to Schedule:		
	Valu	ation Dated ary 1, 2014
Changes in size or composition of plan members:		
Inactive; currently receiving benefits		-
Inactive; entitled to but not yet receiving benefits		10

(A) GASB Statements No. 67 and No. 68 were implemented during Fiscal Year 2013/14 and Fiscal Year 2014/15, respectively. The actuarial valuation dated January 1, 2014, was the first actuarial valuation completed for the plan. Additional years will be added to this schedule as they become available in the future.

Active

Total plan members

53

63

Extra Help Retirement Plan
A Single-Employer Defined Benefit Pension Plan
As of June 30, 2015
For the Last Ten Fiscal Years (A)

**Schedule of Investment Returns** 

Fiscal Year Ended					
June 30, 2014 June 30, 2013					

Annual money-weighted rate of return, net of investment expense

#### 0.97%

1.24%

## **Notes to Schedule:**

- (A): GASB Statement No. 67, which requires ten years of history for this schedule, was implemented during Fiscal Year 2013/14. Additional years will be added as they become available in the future.
- (B) OCFA also reports the OCERS Retirement Plan, a cost-sharing, multiple-employer defined benefit pension plan. OCERS issues a publicly available financial report that includes ten-year information regarding that Plan's money-weighted rate of return on pension plan investments. The separate OCERS report can be obtained from OCERS at 2223 Wellington Avenue, Santa Ana, California 92701.

# Retiree Medical Plan A Single-Employer Defined Benefit Plan As of June 30, 2015 Last Three Actuarial Valuations

## **Schedule of Funding Progress**

	Actuarial Valuation Dated				
	July 1, 2010	July 1, 2012	July 1, 2014		
Entry age actuarial accrued liability (AAL)	\$147,709,326	\$156,623,184	\$179,056,290		
Actuarial value of assets	21,549,574	28,910,090	36,945,371		
Unfunded AAL (UAAL)	\$ 126,159,752	\$ 127,713,094	\$ 142,110,919		
Funded ratio	14.59%	18.46%	20.63%		
Covered payroll	\$ 81,391,495	\$ 75,432,000	\$ 66,021,000		
UAAL as a percentage of covered payroll	155.00%	169.31%	215.25%		

Actu	arial Valuation D	Dated		
July 1, 2010 July 1, 2012 July 1, 201				
388	471	573		
896	804	697		
5	9	13		
n/a	13	14		
1,289	1,297	1,297		
	July 1, 2010  388 896 5 n/a	388 471 896 804 5 9 n/a 13		

# Retiree Medical Plan A Single-Employer Defined Benefit Plan As of June 30, 2015 Last Three Fiscal Years

## Schedule of Contributions from the Employer and Other Contributing Entities

	Fiscal Year Ended					
	Ju	ne 30, 2013	Jı	ıne 30, 2014	J	une 30, 2015
Annual OPEB cost		\$13,689,125		\$14,461,381		\$13,704,972
Actual contributions		4,759,104		4,693,202		4,237,163
Net increase to Net OPEB obligation	\$	8,930,021	\$	9,768,179	\$	9,467,809
		·				20.024
Percentage of annual OPEB cost contributed		34.77%		32.45%		30.92%

## **Notes to Schedule:**

Changes in assumptions: The discount rate changed per the table below.

 Actuarial Valuation Dated

 July 1, 2010
 July 1, 2012
 July 1, 2014

 5.50%
 5.50%
 5.00%

Discount rate











Supplementary Schedules

## **Major Governmental Funds**

## Capital Projects Funds

## **Facilities Maintenance and Improvements**

This fund is used to account for significant capital projects that provide for either the maintenance or improvement of OCFA's facilities. During Fiscal Year 2014/15, the Board of Directors approved the closure of this fund effective July 1, 2014.

## **Communications and Information Systems**

This fund is used to account for the significant acquisition, improvement, or replacement of specialized communications and information technology systems and/or equipment.

## Fire Apparatus

This fund is used to account for the significant acquisition, improvement, or replacement of fire apparatus, including vehicles, trailers, and helicopters.

#### **Fire Stations and Facilities**

This fund is used to account for the significant acquisition, improvement, replacement, or construction of fire stations and facilities.

Facilities Maintenance and Improvements
Budgetary Comparison Schedule
Year ended June 30, 2015
(With Comparative Data for Prior Year)

	2015				2014	
				Variance with		
	Rudget	Amounts	Actual	Final Budget Positive	Actual	
	Original	Final	Amounts	(Negative)	Amounts	
Budgetary fund balance, July 1	\$ 2,710,702	\$ 2,710,702	\$ 2,710,702	\$ -	\$ 2,584,684	
<b>Resources (inflows):</b>						
Charges for services	298,296	-	-	-	238,129	
Use of money and property	5,552	-	-	-	17,398	
Miscellaneous	-	-	-	-	39,233	
Transfers in	-	-	-	-	1,078,745	
<b>Total resources (inflows)</b>	303,848	-	_	-	1,373,505	
Amounts available						
for appropriations	3,014,550	2,710,702	2,710,702	<u> </u>	3,958,189	
Charges to appropriation (outflows):						
Services and supplies	866,312	-	-	-	1,247,487	
Capital outlay	437,500	-	-	_	-	
Transfers out	-	2,710,702	2,710,702	-	-	
Total charges						
to appropriations	1,303,812	2,710,702	2,710,702		1,247,487	
Budgetary fund balance, June 30	\$ 1,710,738	\$ -	\$ -	\$ -	\$ 2,710,702	

## ORANGE COUNTY FIRE AUTHORITY Communications and Information Systems Budgetary Comparison Schedule

Year ended June 30, 2015 (With Comparative Data for Prior Year)

	2015				2014
				Variance with Final Budget	
	Budget A	Amounts	Actual	Positive	Actual
	Original	Final	Amounts	(Negative)	Amounts
Budgetary fund balance, July 1	\$ 18,051,752	\$ 18,051,752	\$ 18,051,752	\$ -	\$19,079,126
<b>Resources (inflows):</b>					
Use of money and property	23,109	45,340	57,488	12,148	109,385
Miscellaneous	_	253,528	253,528	-	129,909
Transfers in	584,592	3,000,906	3,000,906	-	2,449,115
<b>Total resources (inflows)</b>	607,701	3,299,774	3,311,922	12,148	2,688,409
Amounts available					
for appropriations	18,659,453	21,351,526	21,363,674	12,148	21,767,535
Charges to					
appropriation (outflows):					
Services and supplies	2,545,498	274,703	132,460	142,243	1,420,510
Capital outlay	1,776,609	7,546,275	1,441,647	6,104,628	2,295,273
Transfers out		1,133,712	1,133,712		
Total charges					
to appropriations	4,322,107	8,954,690	2,707,819	6,246,871	3,715,783
Budgetary fund	<b>44422</b>	<b>4.4.6.0</b>	<b>4.0 4.0 4.7 0.7 </b>	ф <b>сел</b> о 0.10	<b>440054 ==</b>
balance, June 30	\$14,337,346	\$12,396,836	\$18,655,855	\$ 6,259,019	\$18,051,752

# Fire Apparatus Budgetary Comparison Schedule Year ended June 30, 2015 (With Comparative Data for Prior Year)

	2015				2014
				Variance with	
				Final Budget	
	Budget A	Amounts	Actual	<b>Positive</b>	Actual
	Original	<b>Final</b>	Amounts	(Negative)	Amounts
Budgetary fund balance, July 1	\$ 29,496,881	\$ 29,496,881	\$ 29,496,881	\$ -	\$30,875,249
<b>Resources (inflows):</b>					
Charges for services	1,381,161	1,381,161	1,381,161	-	1,362,214
Use of money and property	49,958	74,275	87,984	13,709	175,421
Miscellaneous	-	155,579	155,579	-	79,719
Developer contributions	-	643,106	527,289	(115,817)	-
Transfers in					1,842,515
<b>Total resources (inflows)</b>	1,431,119	2,254,121	2,152,013	(102,108)	3,459,869
Amounts available					
for appropriations	30,928,000	31,751,002	31,648,894	(102,108)	34,335,118
Charges to					
appropriation (outflows):					
Services and supplies	83,896	-	3,072	(3,072)	86,958
Capital outlay	7,890,479	13,542,825	3,673,667	9,869,158	2,219,556
Principal retirement	2,276,963	2,276,963	2,276,963	-	2,219,152
Interest and fiscal charges	254,760	254,760	254,760		312,571
Total charges					
to appropriations	10,506,098	16,074,548	6,208,462	9,866,086	4,838,237
<b>Budgetary fund</b>					
balance, June 30	\$ 20,421,902	\$ 15,676,454	\$ 25,440,432	\$ 9,763,978	\$29,496,881

# Fire Stations and Facilities Budgetary Comparison Schedule Year ended June 30, 2015 (With Comparative Data for Prior Year)

	2015				2014	
	Budget A	Amounts	Actual	Variance with Final Budget Positive	Actual	
	Original	Final	Amounts	(Negative)	Amounts	
Budgetary fund balance, July 1	\$ 15,409,887	\$ 15,409,887	\$ 15,409,887	\$ -	\$ 16,683,531	
<b>Resources (inflows):</b>						
Use of money and property	22,618	42,548	44,075	1,527	89,100	
Miscellaneous	-	150,172	150,172	-	76,949	
Developer contributions	-	7,128,450	7,779,918	651,468	1,271,400	
<b>Total resources (inflows)</b>	22,618	7,321,170	7,974,165	652,995	1,437,449	
Amounts available						
for appropriations	15,432,505	22,731,057	23,384,052	652,995	18,120,980	
Charges to appropriation (outflows):						
Services and supplies	-	-	37,696	(37,696)	-	
Capital outlay	4,491,421	11,033,349	10,826,114	207,235	2,711,093	
Total charges to appropriations	4,491,421	11,033,349	10,863,810	169,539	2,711,093	
Budgetary fund balance, June 30	\$ 10,941,084	\$11,697,708	\$ 12,520,242	\$ 822,534	\$ 15,409,887	

## Components of General Fund Combining Balance Sheet June 30, 2015

(With Comparative Data for Prior Year)

	General Operating Fund	General Fund CIP
Assets:	Φ 20 25 ( (70	Φ 45< 040
Cash and investments	\$ 39,356,678	\$ 456,342
Receivables:	2.552.672	
Accounts, net	2,552,672	-
Accrued interest	27,902	116.606
Prepaid costs and other assets	31,010,462	116,686
Due from other governments, net	6,967,289	
	\$ 79,915,003	\$ 573,028
Liabilities:		
Accounts payable	\$ 2,773,783	\$ 174,634
Accrued liabilities	12,828,886	· ,
Unearned revenue	3,234,898	_
Due to other governments	10,072,547	_
Total liabilities	28,910,114	174,634
Deferred Inflows of Resources:		
Unavailable revenue	316,087	_
Total deferred inflows of resources	316,087	
Fund balances:		
Nonspendable - prepaid costs	31,010,462	116,686
Restricted for:	31,010,402	110,000
Operations Department	55,538	_
Community Risk Reduction Department	55,550	_
Committed to - SFF cities enhancements	_	_
Assigned to:	_	_
Capital improvement program	_	233,180
Workers' compensation	_	-
Executive Management	98,415	_
Operations Department	46,859	_
Community Risk Reduction Department	354	_
Business Services Department	66,963	_
Support Services Department	259,845	_
Organizational Planning Department	33,890	_
Communications and IT projects	-	48,528
Unassigned	19,116,476	-
Total fund balances	50,688,802	398,394
Total liabilities, deferred inflows of resources, and fund balances	\$ 79,915,003	\$ 573,028

				Total General Fund	
	uctural Fire	Self			
	tlement	Insurance	Eliminations	2015	2014
\$ 7	746,405	\$ 68,598,216	\$ -	\$ 109,157,641	\$ 93,740,510
	_	-	-	2,552,672	2,117,990
	-	-	-	27,902	54,196
	-	-	-	31,127,148	30,565,638
	-			6,967,289	9,964,127
\$ 7	746,405	\$ 68,598,216	\$ -	\$ 149,832,652	\$ 136,442,461
Φ.				<b>.</b>	
\$	55,140	\$ 103,420	\$ -	\$ 3,106,977	\$ 2,329,494
	-	-	-	12,828,886	11,540,122
	-	-	-	3,234,898	3,012,482
-	-	- 102 100		10,072,547	3,055,935
	55,140	103,420		29,243,308	19,938,033
	_			316,087	1,000,139
	-			316,087	1,000,139
	-	_	_	31,127,148	30,560,638
	-	-	-	55,538	32,015
	-	-	-	-	267
(	691,265	-	-	691,265	784,617
				233,180	
	-	68,494,796	-	68,494,796	60,921,529
	_	00,434,730	_	98,415	90,529
	_	_	_	46,859	75,416
	_	_	_	354	73,110
	_	_	-	66,963	58,254
	_	_	_	259,845	90,364
	-	-	-	33,890	-
	-	-	-	48,528	-
				19,116,476	22,890,660
	691,265	68,494,796		120,273,257	115,504,289
\$ '	746,405	\$ 68,598,216	\$ -	\$ 149,832,652	\$ 136,442,461

# Components of General Fund Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2015 (With Comparative Data for Prior Year)

	General	
	Operating	General
	<b>Fund</b>	Fund CIP
Revenues:		
Taxes	\$ 205,141,237	\$ -
Intergovernmental	23,565,214	-
Charges for services	100,619,516	-
Use of money and property	444,481	-
Miscellaneous	1,120,697	
Total revenues	330,891,145	
<b>Expenditures:</b>		
Current - public safety:		
Salaries and benefits	299,800,664	-
Services and supplies	33,289,388	488,508
Capital outlay	456,560	246,810
Debt service:		
Interest and fiscal charges	330,741	
Total expenditures	333,877,353	735,318
Excess (deficiency) of revenues		
over (under) expenditures	(2,986,208)	(735,318)
Other financing sources (uses):		
Transfers in	2,710,702	1,133,712
Transfers out	(3,000,906)	-
Sale of capital and other assets	134,123	-
Insurance recoveries	32,948	
<b>Total other financing sources (uses)</b>	(123,133)	1,133,712
Net change in fund balances	(3,109,341)	398,394
Fund balances, beginning of year	53,798,143	
Fund balances, end of year	\$ 50,688,802	\$ 398,394

Stı	ructural Fire	,	Self				Total Gen	aral	Fund
Ent	titlement		urance	Elimir	ations	2015		ici ai	2014
\$	_	\$		\$		\$	205,141,237	\$	190,873,689
Ψ	_	Ψ	_	Ψ	_	Ψ	23,565,214	Ψ	19,111,811
	_	13	3,811,667	(13.8	311,667)		100,619,516		96,104,840
	2,643		204,851	,	-		651,975		540,980
	-		· -		-		1,120,697		1,352,043
	2,643	14	1,016,518	(13,8	811,667)		331,098,639		307,983,363
	-		-	(13,8	311,667)		285,988,997		257,134,030
	95,995	$\epsilon$	5,443,251		-		40,317,142		37,432,923
	-		-		-		703,370		455,496
	_		-		_		330,741		109,274
	95,995		5,443,251	(13,8	311,667)		327,340,250		295,131,723
	(93,352)	7	7,573,267				3,758,389		12,851,640
			_				3,844,414		
	_		_		_		(3,000,906)		(5,370,375)
	_		_		_		134,123		77,077
	_		-		-		32,948		360,803
	-		-		-		1,010,579		(4,932,495)
	(93,352)	7	7,573,267				4,768,968		7,919,145
	784,617	60	),921,529				115,504,289	1	107,585,144
\$	691,265	\$ 68	3,494,796	\$	-	\$	120,273,257	\$	115,504,289

### Components of General Fund Combining Original Budget Year ended June 30, 2015

	General		Structural
	Operating	General	Fire
	<b>Fund</b>	Fund CIP	Entitlement
Budgetary fund balance, July 1	\$ 53,798,143	\$ -	\$ 784,617
Resources (inflows):			
Taxes	195,471,965	-	-
Intergovernmental	11,137,559	-	-
Charges for services	100,016,486	-	-
Use of money and property	886,749	-	1,496
Miscellaneous	950,700	-	-
Sale of capital and other assets	50,000	-	-
Total resources (inflows)	308,513,459	_	1,496
Amounts available for appropriations	362,311,602		786,113
Charges to appropriation (outflows):			
Salaries and benefits	298,156,224	-	-
Services and supplies	25,904,940	-	-
Capital outlay	34,127	-	-
Interest and fiscal charges	895,000	-	-
Transfers out	584,592	-	-
Total charges to appropriations	325,574,883	-	
Budgetary fund balance, June 30	\$ 36,736,719	\$ -	\$ 786,113

		Total
Self		<b>General Fund</b>
Insurance	<b>Eliminations</b>	2015
\$ 60,921,529	\$ -	\$ 115,504,289
-	-	195,471,965
-	-	11,137,559
13,811,667	(13,811,667)	100,016,486
143,401	-	1,031,646
_	-	950,700
_	-	50,000
13,955,068	(13,811,667)	308,658,356
74,876,597	(13,811,667)	424,162,645
-	(13,811,667)	284,344,557
10,872,378	-	36,777,318
-	-	34,127
-	-	895,000
-	-	584,592
10,872,378	(13,811,667)	322,635,594
\$ 64,004,219	\$ -	\$ 101,527,051

### Components of General Fund Combining Final Budget Year ended June 30, 2015

	General Operating Fund	General Fund CIP	Structural Fire Entitlement
Budgetary fund balance, July 1	\$ 53,798,143	\$ -	\$ 784,617
Resources (inflows):			
Taxes	204,827,822	_	_
Intergovernmental	22,054,738	-	-
Charges for services	99,053,676	-	_
Use of money and property	389,728	_	2,326
Miscellaneous	1,145,842	-	-
Transfers in	2,710,702	1,133,712	_
Sale of capital			
and other assets	115,148	-	-
Insurance recoveries	5,135	-	-
Total resources (inflows)	330,302,791	1,133,712	2,326
Amounts available for appropriations	384,100,934	1,133,712	786,943
Charges to appropriations (outflows):			
Salaries and benefits	306,889,129	_	-
Services and supplies	36,499,106	1,269,013	216,213
Capital outlay	1,040,939	339,245	_
Interest and fiscal charges	329,083	-	-
Transfers out	3,000,906	-	-
Total charges to appropriations	347,759,163	1,608,258	216,213
Budgetary fund balance, June 30	\$ 36,341,771	\$ (474,546)	\$ 570,730

		Total
Self		<b>General Fund</b>
Insurance	<b>Eliminations</b>	2015
\$60,921,529	\$ -	\$ 115,504,289
-	-	204,827,822
-	-	22,054,738
13,811,667	(13,811,667)	99,053,676
178,207	-	570,261
-	-	1,145,842
-	-	3,844,414
-	-	115,148
-	-	5,135
13,989,874	(13,811,667)	331,617,036
74,911,403	(13,811,667)	447,121,325
-	(13,811,667)	293,077,462
6,891,895	-	44,876,227
-	-	1,380,184
-	-	329,083
-	-	3,000,906
6,891,895	(13,811,667)	342,663,862
\$68,019,508	\$ -	\$ 104,457,463



### Orange County Fire Authority Safety Message

### Wildfire Preparedness

Ready, Set, Go! (Part 3 of 3)

(Continued from Page 94)

Firefighters train hard to prepare for wildfires. Residents need to do the same!

### Go!

- ✓ Leave early! Knowing when to leave, what to take, where to go, and how to get there will prevent you and your family from being caught in smoke, fire, or road congestion while evacuating during a wildfire.
- ✓ Following your Action Plan makes you prepared and firefighters able to best maneuver the wildfire, ensuring you and your family's safety.

## Statistical Section



### **Overview of the Statistical Section**

The Statistical Section provides a context for understanding information in the financial statements, note disclosures and required supplementary information and how that information relates to the OCFA's overall financial health. The detailed schedules presented in the Statistical Section are grouped into five sections pertaining to financial trends, revenue capacity, debt capacity, demographic and economic information, and operating information.

*Financial Trends Information* – These schedules contain trend information to assist the reader in understanding how the OCFA's financial performance and well-being have changed over time.

**Revenue Capacity Information** – These schedules contain information to assist the reader in assessing property taxes, the OCFA's most significant local revenue source.

**Debt Capacity Information** – These schedules present information to assist the reader in assessing the affordability of the OCFA's current levels of outstanding debt and its ability to issue additional debt in the future.

**Demographic and Economic Information** – These schedules offer demographic and economic indicators to assist the reader in understanding the environment within which the OCFA's financial activities take place.

*Operating Information* – These schedules contain data to assist the reader in understanding how the information in the financial report relates to the services provided by and the activities performed by the OCFA.



### Orange County Fire Authority Safety Message

## Disaster Preparedness (Part 1 of 3)

Disaster can force you to evacuate your neighborhood or confine you to your home. Roads, water, gas, electricity, and telephone service may be cut off.

If a disastrous event overwhelms or delays your community's first responders, are you prepared to go it alone for at least 72 hours?

### Make a Kit

- ✓ Build a first aid and survival kit for your home, car, and workplace. For details on how to build your own kit, visit the Orange County American Red Cross website at <a href="http://www.redcross.org/ca/orange-county">http://www.redcross.org/ca/orange-county</a>.
- ✓ Learn how to use a fire extinguisher.

(Continued on Page 128)

### **Financial Trends Information**

*Net Position by Component* – Presents net position of the OCFA's governmental activities by the three individual components of net position for each of the last ten fiscal years.

*Changes in Net Position* – Presents the changes in net position of governmental activities for each of the last ten fiscal years.

*Fund Balances of Governmental Funds* – Presents information on the fund balances of the General Fund and the aggregate of all other governmental funds for each of the last ten fiscal years.

Changes in Fund Balances of Governmental Funds – Presents information on the changes in fund balances for total governmental funds for each of the last ten fiscal years, including the ratio of debt service expenditures to noncapital expenditures.

### Net Position by Component Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year ended June 30				
	2006	2007	2008	2009	
Governmental activities:					
Net investment in capital assets	\$ 122,819,640	\$ 138,152,825	\$ 163,340,815	\$ 172,293,178	
Restricted	18,673,581	15,179,905	11,331,122	7,394,371	
Unrestricted	74,568,019	93,182,195	120,539,628	129,119,689	
Total governmental activities net position	\$ 216,061,240	<u>\$ 246,514,925</u>	<u>\$ 295,211,565</u>	\$ 308,807,238 (1)	

SOURCE: OCFA Comprehensive Annual Financial Reports

### NOTES:

- (1) Restricted net position as of June 30, 2009, pertained to requirements of the revenue bonds issued to construct the Regional Fire Operations and Training Center. Those revenue bonds were issued in Fiscal Year 2001/02 and repaid in full during Fiscal Year 2009/10.
- (2) Restricted net position as of June 30, 2012, included a one-time, \$1.5 million unperformed purchase order for self-contained breathing apparatus that was funded by a federal grant.
- (3) GASB Statement No. 68 was implemented during Fiscal Year 2014/15, which required a \$362 million restatement to beginning net position in order to fully reflect net OCFA's net pension liabilities. This adjustment contributed to an overall negative balance in unrestricted net position as of June 30, 2015.

2010	2011	2012	2013	2014	2015
\$ 183,717,406	\$ 186,297,543	\$ 183,584,385	\$ 181,363,364	\$ 180,917,654	\$ 190,800,116
1,623,121	1,627,233	3,252,969	1,690,858	1,076,322	588,770
115,965,726	99,704,595	81,450,846	74,510,482	61,760,639	(360,513,259)
\$ 301,306,253	\$ 287,629,371	\$ 268,288,200 (2)	\$ 257,564,704	\$ 243,754,615	\$ (169,124,373) (3)
		(2)			(3)

### Changes in Net Position Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year ended June 30				
Governmental Activities	2006	2007	2008	2009	
Expenses - public safety:					
Salaries and benefits	\$ 166,930,470	\$ 187,129,443	\$ 199,095,873	\$ 209,092,693	
Services and supplies	25,905,315	27,139,113	31,669,603	31,425,592	
Depreciation and amortization	7,277,623	7,000,915	7,399,902	7,923,947	
Interest on long-term debt	1,522,705	1,871,983	1,410,673	1,718,137	
Total program expenses	201,636,113	223,141,454	239,576,051	250,160,369	
Program revenues - public safety:					
Charges for services	56,509,909	61,130,982	69,187,051	67,305,621	
Operating grants					
and contributions	6,650,839	5,537,722	6,835,746	5,981,800	
Capital grants and contributions	2,730,652	4,172,358	22,092,218	140,903	
Total program revenues	65,891,400	70,841,062	98,115,015	73,428,324	
Net program revenues (expenses)	(135,744,713)	(152,300,392)	(141,461,036)	(176,732,045)	
General revenues:					
Property taxes	152,747,044	166,639,162	182,536,717	184,696,756	
Investment income	4,875,101	7,912,428	6,295,464	3,704,964	
Gain on disposal of capital assets	-	-	-	-	
Miscellaneous	573,389	903,992	730,733	1,925,998	
Total general revenues	158,195,534	175,455,582	189,562,914	190,327,718	
Changes in net assets	\$ 22,450,821	\$ 23,155,190	\$ 48,101,878	\$ 13,595,673	
		, <del></del>	(1)		

SOURCE: OCFA Comprehensive Annual Financial Reports

### NOTES:

- (1) During Fiscal Year 2007/08, three fire stations valued at \$17.9 million were contributed to OCFA by The Irvine Company and recognized as revenue (capital grants and contributions).
- (2) The City of Santa Ana became a member city of OCFA during Fiscal Year 2011/12 (April 2012).
- (3) GASB Statement No. 68 was implemented during Fiscal Year 2014/15, which required that pension expense be adjusted annually to fully reflect the accrual-based cost incurred during the year. OCFA recognized an increase to its pension expense totaling \$39.9 million during the year ended June 30, 2015. That amount is included within salaries and benefits.

2010	2011	2012	2013	2014	2015
\$ 211,729,989	\$ 221,031,439	\$ 240,084,607	\$ 264,067,489	\$ 266,764,367	\$ 335,419,737
24,318,065	30,736,034	37,069,099	45,879,501	47,912,808	46,073,201
8,432,793	8,970,508	9,300,853	9,793,491	9,612,453	9,050,195
855,577	677,910	494,014	367,701	311,327	582,565
245,336,424	261,415,891	286,948,573	320,108,182	324,600,955	391,125,698
63,743,942	61,975,963	76,347,126	102,875,410	106,874,513	113,150,325
5,784,969	5,963,648	6,580,681	19,523,853	10,339,966	11,410,019
1,415,618	395,180	3,926,275	2,811,180	1,462,540	9,182,195
70,944,529	68,334,791	86,854,082	125,210,443	118,677,019	133,742,539
(174,391,895)	(193,081,100)	(200,094,491)	(194,897,739)	(205,923,936)	(257,383,159)
179,001,919	177,181,086	177,728,290	181,720,253	190,873,689	205,141,237
1,006,128	611,408	524,602	(136,493)	823,010	839,864
-	39,803	79,705	11,924	21,834	63,953
890,127	835,021	2,420,723	4,329,603	1,200,195	1,235,004
180,898,174	178,667,318	180,753,320	185,925,287	192,918,728	207,280,058
\$ 6,506,279	\$ (14,413,782)	\$ (19,341,171)	\$ (8,972,452)	\$ (13,005,208)	\$ (50,103,101)
		(2)			(3)

### Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year ended June 30					
	2006	2007	2008	2009		
General Fund:						
Reserved	\$ 2,392,327	\$ 1,476,790	\$ 1,519,961	\$ 1,417,069		
Unreserved	48,163,349	54,391,252	60,436,769	67,926,629		
Nonspendable	-	-	-	-		
Restricted	-	-	-	-		
Committed	-	-	-	-		
Assigned	-	-	-	-		
Unassigned						
Total General Fund	\$ 50,555,676	\$ 55,868,042	\$ 61,956,730	\$ 69,343,698		
All other governmental funds:						
Reserved	\$ 12,162,589	\$ 14,066,095	\$ 8,446,422	\$ 14,752,366		
Unreserved, reported in:						
Special revenue funds	32,488,801	46,998,762	62,633,870	75,515,265		
Capital projects funds	8,875,958	5,602,562	16,718,235	13,344,809		
Debt service funds	16,204,380	12,648,661	8,738,484	4,752,258		
Nonspendable	-	-	-	-		
Restricted	-	-	-	-		
Assigned						
Total all other governmental funds	\$ 69,731,728	\$ 79,316,080	\$ 96,537,011	\$ 108,364,698		

SOURCE: OCFA Comprehensive Annual Financial Reports

### NOTES:

(1) OCFA implemented GASB Statement No. 54 during the fiscal year ended June 30, 2011. This statement eliminated the previous fund balance categories (reserved and unreserved), and replaced them with five new categories (nonspedable, restricted, committed, assigned, unassigned). Fund balance amounts as of June 30, 2010, and thereafter reflect the new categories; however, all previous fiscal years are presented using the old categories.

	2010		2011		2012		2013		2014		2015
<b>c</b>		¢		ď		ď		¢		ď	
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	117,473		23,186,680		22,756,709		26,727,849		30,560,638		31,127,148
	111,305		111,980		1,699,787		137,676		32,282		55,538
	861,116		797,935		1,372,789		1,268,160		784,617		691,265
	37,621,864		35,550,989		34,715,397		53,668,608		61,236,092		69,282,830
	41,985,648		25,592,531		25,751,128		25,782,851		22,890,660		19,116,476
\$	80,697,406	\$	85,240,115	\$	86,295,810	\$	107,585,144	\$	115,504,289	\$	120,273,257
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	_		_		_		-		-		_
	_		-		-		_		-		-
	-		-		-		_		-		-
	567,349		478,449		405,815		352,318		284,349		32,946
	1,015,700		1,515,253		1,553,182		1,553,182		1,044,040		533,232
	87,476,588		78,023,210		74,037,637		67,317,090		64,340,833		56,050,351
\$	89,059,637 (1)	\$	80,016,912	\$	75,996,634	\$	69,222,590	<u>\$</u>	65,669,222	\$	56,616,529

### Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

		Fiscal Year e	nded June 30						
	2006	2007	2008	2009					
Revenues:									
Taxes	\$ 152,747,044	\$ 166,639,162	\$ 182,536,717	\$ 184,696,756					
Intergovernmental	12,737,022	15,643,174	24,168,953	18,898,459					
Charges for services	50,431,293	53,191,997	53,510,278	54,125,964					
Use of money and property	5,284,539	8,379,245	7,336,664	4,148,889					
Miscellaneous	581,708	428,475	982,487	2,517,891					
Developer contributions	2,730,652	1,096,262	1,744,392						
Total revenues	224,512,258	245,378,315	270,279,491	264,387,959					
Expenditures:									
Current - public safety:									
Salaries and benefits	166,670,733	186,074,623	195,481,030	203,790,256					
Services and supplies	23,188,784	27,146,936	31,386,487	28,561,308					
Capital outlay	10,838,654	9,714,765	13,323,621	32,624,294					
Debt service:									
Principal retirement	5,033,119	5,186,766	4,867,453	5,933,911					
Interest and fiscal charges	1,985,533	2,414,453	2,526,877	2,119,347					
Issuance costs									
Total expenditures	207,716,823	230,537,543	247,585,468	273,029,116					
Excess (deficiency) of revenues									
over (under) expenditures	16,795,435	14,840,772	22,694,023	(8,641,157)					
Other financing sources (uses):									
Transfers in	18,435,635	24,350,337	29,914,910	30,257,506					
Transfers out	(18,435,635)	(24,350,337)	(29,914,910)	(30,257,506)					
Issuance of long-term debt	5,841,858	-	-	21,515,238					
Refinanced long-term debt	-	-	-	-					
Sale of capital and other assets	92,824	55,946	93,807	93,480					
Insurance recoveries				81,576					
Total other financing sources (uses)	5,934,682	55,946	93,807	21,690,294					
Net change in fund balances	\$ 22,730,117	\$ 14,896,718	\$ 22,787,830	\$ 13,049,137					
Debt service as a percentage of									
noncapital expenditures	3.6%	3.4%	3.2%	3.3%					
SOURCE: OCFA Comprehensive Annua	SOURCE: OCFA Comprehensive Annual Financial Reports								

2010	2011	2012	2013	2014	2015
\$ 179,001,919	\$ 177,181,086	\$ 177,728,290	\$ 181,720,253	\$ 190,873,689	\$ 205,141,237
14,202,209	11,080,619	12,894,882	28,883,649	19,111,811	23,565,214
55,325,007	56,582,867	65,556,905	95,904,052	97,705,183	102,000,677
1,341,991	822,002	660,621	(20,556)	932,284	841,522
1,333,170	1,320,856	2,753,421	5,111,908	1,677,853	1,679,976
551,365	43,200	10,140	538,260	1,271,400	8,307,207
251,755,661	247,030,630	259,604,259	312,137,566	311,572,220	341,535,833
206,942,045	211,801,889	228,452,010	255,301,913	257,134,030	285,988,997
28,521,125	28,207,018	30,737,551	32,613,137	40,187,878	40,490,370
9,647,853	9,899,979	932,034	5,420,102	7,681,418	16,644,798
13,370,586	1,911,912	2,139,694	2,162,809	2,219,152	2,276,963
1,459,383	890,067	635,351	484,851	421,845	585,501
		286,599			
259,940,992	252,710,865	263,183,239	295,982,812	307,644,323	345,986,629
(8,185,331)	(5,680,235)	(3,578,980)	16,154,754	3,927,897	(4,450,796)
10,608,277	4,137,811	_	381,222	5,370,375	6,845,320
(10,608,277)	(4,137,811)	-	(381,222)	(5,370,375)	(6,845,320)
-	-	16,756,078	-	-	-
-	-	(16,377,093)	-	-	-
162,533	434,914	146,317	58,051	77,077	134,123
71,445	8,405	89,095	53,529	360,803	32,948
233,978	443,319	614,397	111,580	437,880	167,071
\$ (7,951,353)	\$ (5,236,916)	\$ (2,964,583)	\$ 16,266,334	\$ 4,365,777	\$ (4,283,725)
5.9%	1.2%	1.1%	0.9%	0.9%	0.9%



### Orange County Fire Authority Safety Message

## Disaster Preparedness (Part 2 of 3)

(Continued from Page 118)

### Make a Disaster Plan

- ✓ Meet with your family, neighbors, coworkers, and schools to create a plan, share responsibilities, and work together as a team.
- ✓ Pick two places to meet:
  - Outside your home, in case of a sudden emergency.
  - Outside your neighborhood, in case you can't return home.
- ✓ Have an "out-of-state contact" for family members to call. For a card, visit <u>www.ocfa.org</u>.
- ✓ Post emergency numbers and teach children how to call 9-1-1 for assistance.
- ✓ Conduct fire and emergency evacuation drills.
- ✓ Consider food and shelter for pets.

(Continued on Page 138)

### **Revenue Capacity Information**

Assessed Value and Estimated Actual Value of Taxable Property – Presents information on the assessed property values of each city and the unincorporated area within the OCFA's jurisdiction for each of the last ten fiscal years.

**Property Tax Rates of Direct and Overlapping Governments** – Presents the County of Orange's direct property tax rate, as well as the rates of any overlapping governments that are applied to the same revenue base.

*Principal Property Tax Payers* – Presents information about the OCFA's ten largest property tax payers for the current fiscal year, as compared to nine fiscal years ago.

**Property Tax Levies and Collections** – Presents information on the levy and subsequent collection of OCFA's property taxes for each of the last ten fiscal years.

## ORANGE COUNTY FIRE AUTHORITY Assessed Value (1) and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

(dollars in thousands)

Jurisdiction	FY 2005/06	FY 2006/07	FY 2007/08	FY 2008/09
Buena Park	\$ 6,112,028	\$ 6,750,905	\$ 7,351,653	\$ 7,611,793
Placentia	4,189,586	4,628,986	4,991,175	5,070,123
San Clemente	9,999,404	11,366,168	12,486,976	12,855,038
Santa Ana (4)	n/a	n/a	n/a	n/a
Seal Beach	3,189,870	3,585,301	3,875,902	4,256,884
Stanton	1,774,670	1,972,744	2,184,177	2,195,788
Tustin	7,046,325	8,170,655	9,070,627	9,958,561
Westminster	5,589,577	6,215,306	6,640,057	6,775,451
Total cash contract cities (3)	37,901,460	42,690,065	46,600,567	48,723,638
Aliso Viejo	6,176,940	6,968,167	7,499,861	7,792,144
Cypress	4,704,566	5,085,127	5,421,886	5,604,677
Dana Point	6,998,388	7,693,012	8,532,709	8,879,909
Irvine	33,764,042	39,280,256	44,382,983	47,257,608
Laguna Hills	4,909,424	5,313,973	5,736,525	5,692,646
Laguna Niguel	10,355,469	11,347,524	12,073,542	12,227,117
Laguna Woods	1,963,825	2,118,937	2,262,295	2,295,254
Lake Forest	9,258,757	10,165,487	10,896,488	11,189,197
La Palma	1,397,213	1,509,520	1,636,875	1,685,812
Los Alamitos	1,333,656	1,416,837	1,515,499	1,582,738
Mission Viejo	11,473,222	12,449,764	13,246,125	13,357,566
Rancho Santa Margarita	5,989,888	6,575,282	6,977,082	6,921,865
San Juan Capistrano	4,780,297	5,260,585	5,794,133	5,961,050
Villa Park	1,148,109	1,234,034	1,311,588	1,355,557
Yorba Linda	8,865,186	9,969,593	10,909,311	11,165,576
Unincorporated	17,991,705	19,843,722	21,846,485	22,212,379
Total SFF jurisdictions (2)	131,110,687	146,231,820	160,043,387	165,181,095
Percentage change from prior year	10.95%	11.53%	9.44%	3.21%
Total assessed valuation	\$169,012,147	\$188,921,885	\$206,643,954	\$213,904,733
Total direct tax rate	0.12%	0.11%	0.11%	0.11%

SOURCE: County of Orange, Auditor-Controller, Assessed Valuations by Fiscal Year http://acapps.ocgov.com/txfdr\_eGov/av/default\_egov.asp

### NOTES:

- (1) Assessed value is stated at taxable full cash value. These values may include an increased value over the base year for that portion of the city or district which lies within a redevelopment agency.
- (2) Assessed value for these cities is part of the Structural Fire Fund (SFF).
- (3) These cities pay for services on a cash contract basis. Assessed value is shown for comparison only.
- (4) Santa Ana joined OCFA on April 20, 2012.

FY 2009/10	FY 2010/11	FY 2011/12	FY 2012/13	FY 2013/14	FY 2014/15
\$ 7,438,787	\$ 7,478,553	\$ 7,484,717	7,602,927	7,886,342	8,313,496
4,967,651	4,969,023	5,007,558	5,080,849	5,203,417	5,519,085
12,631,337	12,431,717	12,356,019	12,506,118	12,824,727	13,666,851
n/a	n/a	20,100,864	20,339,779	21,119,683	22,075,383
4,241,221	4,282,032	4,434,345	4,480,557	4,580,472	4,891,060
2,070,815	2,042,112	2,063,293	2,073,752	2,144,270	2,297,508
9,501,069	9,419,294	9,378,899	9,502,173	9,732,381	10,292,805
6,698,153	6,779,972	6,935,762	7,023,383	7,176,141	7,628,669
47,549,033	47,402,703	67,761,457	68,609,538	70,667,433	74,684,857
7,553,177	7,459,562	7,511,408	7,605,524	7,877,812	8,440,740
5,529,005	5,514,794	5,560,190	5,666,354	5,854,809	6,104,218
8,763,402	8,687,748	8,735,352	8,844,364	9,126,750	9,787,132
47,212,001	46,538,576	47,136,231	48,646,093	51,002,248	55,693,885
5,589,417	5,460,470	5,463,649	5,513,066	5,643,545	5,961,947
11,883,056	11,892,951	11,991,939	12,116,601	12,402,919	13,270,851
2,273,717	2,214,363	2,186,990	2,193,624	2,237,288	2,424,736
10,915,562	10,744,518	10,721,083	10,885,724	11,238,775	11,920,081
1,695,126	1,698,469	1,698,169	1,718,007	1,744,907	1,829,353
1,589,309	1,616,120	1,603,255	1,638,193	1,674,933	1,778,110
13,104,698	13,157,979	13,226,115	13,320,574	13,639,460	14,533,544
6,617,903	6,605,397	6,623,819	6,679,191	6,759,144	7,231,597
5,835,957	5,817,501	5,799,444	5,833,269	6,039,344	6,443,224
1,359,734	1,353,409	1,372,687	1,398,666	1,466,599	1,527,255
10,897,981	10,936,312	11,262,427	11,484,958	11,857,840	12,668,130
21,447,511	21,485,307	21,509,471	21,332,072	21,915,863	23,573,390
162,267,556	161,183,476	162,402,229	164,876,280	170,482,236	183,188,193
-1.76%	-0.67%	0.76%	1.52%	3.40%	7.45%
\$209,816,589	\$208,586,179	\$230,163,686	\$ 233,485,818	\$ 241,149,669	\$ 257,873,050
0.11%	0.11%	0.11%	0.11%	0.11%	0.10%

(5) In 1978, the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1 % based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only re-assessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

## ORANGE COUNTY FIRE AUTHORITY Property Tax Rates of Direct and Overlapping Governments Last Ten Fiscal Years

	C	ounty of Orange (B	)	OCFA (B)
	Overlapping	Direct		Direct
	Basic Operating			Basic Operating
	Levy	Debt Service	Total	Levy
2006	1.00000	0.00000	1.00000	0.0012
2007	1.00000	0.00000	1.00000	0.0011
2008	1.00000	0.00000	1.00000	0.0011
2009	1.00000	0.00000	1.00000	0.0011
2010	1.00000	0.00000	1.00000	0.0011
2011	1.00000	0.00000	1.00000	0.0011
2012	1.00000	0.00000	1.00000	0.0011
2013	1.00000	0.00000	1.00000	0.0011
2014	1.00000	0.00000	1.00000	0.0011
2015	1.00000	0.00000	1.00000	0.0010
	(A)	(A)		(C)

### SOURCE:

- (A) County of Orange, Auditor-Controller, Tax Rate Books by Fiscal Year http://acapps.ocgov.com/txfdr\_Civica/tr/index\_egov.asp
- (B) Data for the entire County of Orange is not limited to the cities/unincorporated areas served by the Orange County Fire Authority. Data for OCFA is limited to its member cities that are part of the Structural Fire Fund (SFF).
- (C) Direct tax rate calculation per the "Assessed Value and Estimated Actual Value of Taxable Property" schedule included in this report.

NOTE: This schedule presents tax rates per \$100 of assessed/full cash value.

### ORANGE COUNTY FIRE AUTHORITY Principal Property Tax Payers

### Current and Nine Years Ago

(Dollars in Thousands)

		Fiscal Y	ear 20	05/06 (A)	Fiscal Year 2014/15 (B)			
		Actual		Percent of		Actual		Percent of
		Taxes		Total Taxes		Taxes		Total Taxes
Property Tax Payer	_]	Levied	Rank	Levied		Levied	Rank	Levied
The Irvine Company	\$	48,788	1	1.28%	\$	106,692	1	1.97%
Walt Disney World Co.	\$	28,169	2	0.74%				
Walt Disney World	\$	7,644	6	0.20%	_			
Walt Disney Parks & Resorts US	Φ.	25 912	-		\$	50,529	_ 2	0.93%
		35,813	-		\$	50,529	-	
Southern California Edison Company	\$	17,776	4	0.50%	\$	31,303	3	0.58%
Heritage Fields El Toro					\$	10,503	4	0.19%
United Laguna Hills Mutual	\$	6,792	7	0.18%	\$	7,825	5	0.14%
Pacific Bell Telephone Company (AT&T)					\$	7,672	6	0.14%
Oxy USA, Inc.					\$	6,977	7	0.13%
OC/SD Holdings, LLC					\$	5,091	8	0.09%
Southern California Gas Company					\$	4,727	9	0.09%
Linn Western Operating Inc.					\$	4,611	10	0.09%
Irvine Apartment Communities	\$	18,995	3	0.50%				
SBC Communications, California	\$	7,727	5	0.20%				
Irvine Co. of W. VA.	\$	5,309	8	0.14%				
Maguire Properties - Park Place	\$	4,318	9	0.11%				
Irvine Community Development	\$	4,127	10	0.11%				

### SOURCES:

- (A) OCFA Comprehensive Annual Financial Report for Fiscal Year 2005/06
- (B) County of Orange, Treasurer-Tax Collector, Tax Collector Top 10 Taxpayer List for Fiscal Year 2014/15 (http://ttc.ocgov.com/proptax/toptaxpayers)

### NOTE:

This schedule presents data for the entire County of Orange and is not limited to the cities/unincorporated areas served by the Orange County Fire Authority.

### ORANGE COUNTY FIRE AUTHORITY Property Tax Levies and Collections Last Ten Fiscal Years

(dollars in thousands)

Callagtion of

																Collec	tion	of
																Proper	ty Ta	ax
		C	ollected with	in the	Collectio	n of F	rior Year		Collectio	n c	of	Total Collec	ction to			Incren	nent (	(4)
		F	iscal Year of	Levy	]	Levie	s	Pen	alties and	In	terest	Date	:	_	]	Pass-T	hrou	gh
Fiscal	Taxes																	
Year	Levied for											Total						
ended	the Fiscal			% of	Teeter	Deli	nquencies	Deli	inquency			Amounts	% of					
June 30	Year		Amount	Levy	Plan	an	d Other	Pe	nalties	In	terest	Collected	Levy	_	R	DA	Н	&S
2006	\$ 154,294	\$	149,252	96.7%	\$ 2,104	\$	290	\$	42	\$	101	\$ 151,789	98.4%	;	\$	-	\$	-
2007	\$ 168,777	\$	160,990	95.4%	\$ 4,023	\$	506	\$	74	\$	974	\$ 166,567	98.7%		\$	-	\$	-
2008	\$ 182,400	\$	174,208	95.5%	\$ 6,157	\$	812	\$	125	\$	471	\$ 181,773	99.7%		\$	-	\$	-
2009	\$ 184,776	\$	176,080	95.3%	\$ 5,985	\$	878	\$	157	\$	226	\$ 183,326	99.2%		\$	-	\$	-
2010	\$ 179,914	\$	158,509	88.1%	\$ 3,683	\$	493	\$	110	\$	100	\$ 162,895	90.5%	(3)	\$	-	\$	-
2011	\$ 178,812	\$	172,543	96.5%	\$ 2,510	\$	246	\$	79	\$	58	\$ 175,436	98.1%		\$	-	\$	-
2012	\$ 179,564	\$	173,169	96.4%	\$ 2,324	\$	262	\$	79	\$	46	\$ 175,880	97.9%	9	\$ 3	3,468	\$	-
2013	\$ 184,029	\$	178,299	96.9%	\$ 1,674	\$	157	\$	30	\$	37	\$ 180,197	97.9%	9	\$ 6	5,248	\$ 10	),269
2014	\$ 192,876	\$	187,828	97.4%	\$ 1,371	\$	49	\$	32	\$	37	\$ 189,317	98.2%	9	\$ 6	5,958	\$	208
2015	\$ 207,775	\$	202,356	97.4%	\$ 1,336	\$	50	\$	32	\$	38	\$ 203,812	98.1%	9	\$ 8	3,110	\$	605

SOURCE: County of Orange, Auditor-Controller, Tax Ledger Detail by Fiscal Year http://tax.ocgov.com/acledger/choice\_eGov.asp

#### NOTES:

- (1) The Teeter Plan apportions delinquencies on a current year basis for Secured Property Taxes. Prior to Fiscal Year 2005/06, both interest earnings and the apportionment from the Teeter Plan were combined on this schedule with the amount collected within the fiscal year of levy.
- (2) Prior to Fiscal Year 2005/06, collection of delinquent amounts and related penalties were combined for presentation on this schedule.
- Due to a Proposition 1A borrowing by the State, the property tax apportionment in Fiscal Year 2009/10 was reduced by \$14,648,105. These funds were restored by a securitization mechanism and, had they been included in the tax ledger, collections would have been \$177,543,386 (96.2% of levy collected within the fiscal year and 98.7% of levy collected to date).
- (4) Upon dissolution of California redevelopment agencies during Fiscal Year 2011/12, property tax increment formerly remitted to OCFA by its member city redevelopment agencies was instead deposited into the newly formed Redevelopment Property Tax Trust Fund (RPTTF) from which the Auditor/Controller made disbursements on behalf of the successor agencies. There is no tax levy associated with these collections; thus, they have been excluded from the "% of levy collected" calculations.

### **Debt Capacity Information**

Ratios of Outstanding Debt by Type – Presents information on the OCFA's total outstanding debt for each of the last ten fiscal years, including the ratio of outstanding debt to median family income and the calculation of outstanding debt per capita.

**Ratios of General Bonded Debt Outstanding** – Presents information on net bonded debt that will be repaid by general OCFA resources for each of the last ten fiscal years, including the ratio of outstanding debt to total assessed property value and the calculation of net bonded debt per capita.

The following schedules are not included in the OCFA's CAFR:

Computation of Legal Debt Margin - OCFA is not subject to a legal debt margin.

*Pledged Revenue Coverage* – Debt of the OCFA is not secured by a pledged revenue stream.

*Computation of Direct and Overlapping Bonded Debt* – OCFA is not obligated for any direct, bonded debt.

### ORANGE COUNTY FIRE AUTHORITY **Ratios of Outstanding Debt by Type Last Ten Fiscal Years**

(dollars in thousands)

	Governmental Activities (A)		(B)							
Fiscal		(	Capital			County of	Debt as a	Population		
Year			Lease		Total	Orange Median	Percentage of	(OCFA	Debt	
ended	Revenue	P	urchase	Ou	tstanding	Household	Household	Jurisdiction	per	
June 30	Bonds	Ag	reements		Debt	Income	Income	Only)	Capita	_
2006	\$ 16,670	\$	9,952	\$	26,622	\$78	34130.8%	1,346	\$20	
2007	\$ 13,570	\$	7,865	\$	21,435	\$79	27132.9%	1,359	\$16	
2008	\$ 10,365	\$	6,203	\$	16,568	\$84	19723.8%	1,376	\$12	
2009	\$ 7,040	\$	25,109	\$	32,149	\$86	37382.6%	1,387	\$23	
2010	\$ -	\$	18,778	\$	18,778	\$87	21583.9%	1,403	\$13	
2011	\$ -	\$	16,866	\$	16,866	\$84	20078.6%	1,355	\$12	
2012	\$ -	\$	15,106	\$	15,106	\$85	17771.8%	1,694	\$9	(1)
2013	\$ -	\$	12,943	\$	12,943	\$84	15408.3%	1,712	\$8	
2014	\$ -	\$	10,724	\$	10,724	\$85	12616.5%	1,734	\$6	
2015	\$ -	\$	8,447	\$	8,447	\$86	9822.1%	1,755	\$5	

### SOURCES:

- Details regarding OCFA's outstanding debt can be found in the notes to the financial statements. (A)
- (B) U.S. Department of Housing and Urban Development, Median Family Income Documentation System by Fiscal Year (estimate) http://www.huduser.org/portal/datasets/il.html
- (C) California Department of Finance, Population and Housing Estimates as of January 1 http://www.dof.ca.gov/research/demographic/reports/estimates

#### NOTE:

(1) The population data presented in this schedule includes only the cities and unincorporated county areas served by the OCFA. Since the City of Santa Ana became a member of the OCFA in April 2012, its population data is not included with population totals prior to Fiscal Year 2011/12. The Fiscal Year 2011/12 population total includes 327,731 for the City of Santa Ana.

## ORANGE COUNTY FIRE AUTHORITY Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

(amounts in thousands)

(A)	(B)	(C)	(D)

Fiscal	Population				Amounts			Ratio of Net	N	let	
Year	(OCFA		Gross	A	vailable in		Net	Bonded Debt	Bo	nded	
ended	Jurisdiction		Bonded	De	ebt Service	В	onded	to Assessed	Deb	ot per	
June 30	Only)	Assessed Value	Debt		Fund	I	Debt	Value	Ca	pita	
2006	1,346	\$ 169,012,147	\$ 16,670	\$	2,806	\$ 1	3,864	0.01%	\$	10	
2007	1,359	\$ 188,921,885	\$ 13,570	\$	2,806	\$ 1	0,764	0.01%	\$	8	
2008	1,376	\$ 206,643,954	\$ 10,365	\$	2,806	\$	7,559	0.00%	\$	5	
2009	1,387	\$ 213,904,733	\$ 7,040	\$	2,806	\$	4,234	0.00%	\$	3	
2010	1,403	\$ 209,816,589	\$ -	\$	-	\$	-	0.00%	\$	-	(1)
2011	1,355	\$ 208,586,179	\$ -	\$	-	\$	-	0.00%	\$	-	
2012	1,694	\$ 230,163,686	\$ -	\$	-	\$	-	0.00%	\$	-	
2013	1,712	\$ 233,485,818	\$ -	\$	-	\$	-	0.00%	\$	-	
2014	1,734	\$ 241,149,669	\$ -	\$	-	\$	-	0.00%	\$	-	
2015	1,755	\$ 257,873,050	\$ -	\$	_	\$	_	0.00%	\$	_	

### **SOURCES**:

- (A) California Department of Finance, Population and Housing Estimates as of January 1 http://www.dof.ca.gov/research/demographic/reports/estimates
- (B) County of Orange, Auditor-Controller, Assessed Valuations by Fiscal Year http://acapps.ocgov.com/txfdr\_eGov/av/default\_egov.asp
- (C) Orange County Fire Authority, Finance Division, Accounting Section
- (D) Minimum reserve requirement per bond documents

### NOTE:

(1) OCFA's revenue bonds were repaid during Fiscal Year 2009/10.



### Orange County Fire Authority Safety Message

## Disaster Preparedness (Part 3 of 3)

(Continued from Page 128)

### **If Disaster Strikes**

- ✓ Work with your Community Emergency Response Teams (CERT), Community Emergency Preparedness Academy Teams (CEPA), and Business Emergency Response Teams (BERT).
- ✓ Check for injuries and give first-aid.
- ✓ Listen for news and information.
- ✓ Clean up spilled bleach, gasoline, medicine, and other hazardous materials.
- ✓ Shut off any damaged utilities.

### **Demographic and Economic Information**

*Demographic and Economic Indicators* – Presents information regarding population, personal income, per capita income and the unemployment rate for the County of Orange for each of the last ten fiscal years.

**Population and Housing Statistics** – Presents information on population and housing units of each city and the unincorporated area within the OCFA's jurisdiction for the current fiscal year, as compared to nine fiscal years ago.

*Principal Employers* – Presents information about the ten largest employers within the OCFA's jurisdiction for the current fiscal year, as compared to nine fiscal years ago.

### Demographic and Economic Indicators Last Ten Fiscal Years

(amounts in thousands)

	(A)		(B)			(C)
Calendar	Population	-	Γotal Personal			
Year	(Orange County)		Income	Per C	Capita Income	Unemployment Rate
2006	3,062	\$	141,169,400	\$	46,104	6.0
2007	3,078	\$	153,446,600	\$	49,853	5.0
2008	3,104	\$	155,068,400	\$	49,958	4.4
2009	3,135	\$	145,247,400	\$	46,331	4.8
2010	3,166	\$	147,195,100	\$	46,492	6.9
2011	3,030	\$	155,259,400	\$	51,241	10.9
2012	3,056	\$	166,634,100	\$	54,527	11.8
2013	3,082	\$	169,792,800	\$	55,092	11.4
2014	3,114	\$	176,636,600	\$	56,723	10.1
2015	3,147	\$	182,720,200	\$	58,062	9.0

### **SOURCES:**

- (A) California Department of Finance, Population and Housing Estimates as of January 1 http://www.dof.ca.gov/research/demographic/reports/estimates
- (B) Chapman University Economic & Business Review, Annual History and Forecasts Years 2011-2014 updated as of June 30, 2015. Most recent year is an estimate.
- (C) Bureau of Labor Statistics (www.bls.gov/lau), Local Area Unemployment Statistics, Los Angeles-Long Beach-Anaheim, CA Metropolitan Statistical Area (The 2007-2013 figures reflect revised inputs, reestimation, and new statewide control. The 2015 figure is a six-month average for a partial year January June.)

### NOTE:

Data presented on this schedule is for the County of Orange and is not limited to the cities/county unincorporated areas served by the OCFA.

### ORANGE COUNTY FIRE AUTHORITY Population and Housing Statistics

**Current Year and Nine Years Ago** 

	Population			Housing Units			
Jurisdiction	2006	<u>2015</u>	% Change	2006	<u>2015</u>	% Change	
Aliso Viejo	44,807	50,204	12.0%	17,968	19,354	7.7%	
Buena Park	81,082	82,767	2.1%	24,001	24,726	3.0%	
Cypress	48,697	49,184	1.0%	16,477	16,155	-2.0%	
Dana Point	36,549	34,208	-6.4%	15,900	15,972	0.5%	
Irvine	192,167	250,384	30.3%	71,652	92,961	29.7%	
Laguna Hills	33,115	30,994	-6.4%	11,152	10,996	-1.4%	
Laguna Niguel	65,959	64,836	-1.7%	24,793	25,456	2.7%	
Laguna Woods	18,272	16,652	-8.9%	13,629	13,079	-4.0%	
Lake Forest	77,605	80,070	3.2%	26,384	27,454	4.1%	
La Palma	16,028	15,965	-0.4%	5,131	5,234	2.0%	
Los Alamitos	11,966	11,779	-1.6%	4,378	4,380	0.0%	
Mission Viejo	99,291	96,652	-2.7%	34,276	34,619	1.0%	
Placentia	50,966	52,427	2.9%	16,402	17,098	4.2%	
Rancho Santa Margarita	48,969	49,125	0.3%	16,678	17,309	3.8%	
San Clemente	66,077	65,399	-1.0%	26,648	26,116	-2.0%	
San Juan Capistrano	35,954	36,223	0.7%	11,714	12,215	4.3%	
Santa Ana (A)	350,167	335,264	-4.3%	75,292	77,477	2.9%	
Seal Beach	25,388	24,684	-2.8%	14,490	14,535	0.3%	
Stanton	38,635	39,219	1.5%	11,079	11,323	2.2%	
Tustin	71,383	79,601	11.5%	25,281	27,262	7.8%	
Villa Park	6,199	5,960	-3.9%	2,020	2,020	0.0%	
Westminster	92,103	92,106	0.0%	27,397	27,738	1.2%	
Yorba Linda	66,427	67,719	1.9%	21,534	22,974	6.7%	
Unincorporated	118,774	124,014	4.4%	38,664	40,151	3.8%	
Total OCFA, adjusted (A)	1,696,580	1,755,436	3.5%	552,940	586,604	6.1%	
Total non-OCFA	1,364,955	1,392,219	2.0%	466,072	482,846	3.6%	
<b>Total Orange County</b>	3,061,535	3,147,655	2.8%	1,019,012	1,069,450	4.9%	
			_			_	
Total OCFA, adjusted	1,696,580			552,940			
Less: Santa Ana	(350,167)			(75,292)			
Total OCFA, actual	1,346,413	1,755,436	30.4%	477,648	586,604	22.8%	

SOURCE: California Department of Finance, Population and Housing Estimates Table E-5 As of January 1, 2005 and 2014 (http://www.dof.ca.gov/research/demographic/reports/estimates)

### NOTE:

(A) Before Santa Ana became on OCFA member city in April 2012, the city's data was included in the "non-OCFA" total. However, Santa Ana's 2005 data has been identified separately for comparison purposes.

### Principal Employers Current and Nine Years Ago

	Fiscal Year 2005/06			Fiscal Year 2014/15			
			Percent of			Percent of	
	Number of		Total	Number of		Total	
Employer	Employees	Rank	<b>Employment</b>	Employees	Rank	Employment	
Walt Disney Co.	21,000	1	1.38%	25,000	1	1.56%	
University of California, Irvine	15,500	3	1.02%	22,253	2	1.39%	
County of Orange	17,597	2	1.16%	18,035	3	1.12%	
St. Joseph Health System	8,975	5	0.59%	12,062	4	0.75%	
Boeing Co.	11,160	4	0.73%	6,890	5	0.43%	
Kaiser Permanente				6,040	6	0.38%	
Bank of America Corporation				6,000	7	0.37%	
Walmart				6,000	8	0.37%	
MemorialCare Health System				5,635	9	0.35%	
Target Corporation	5,436	10	0.36%	5,400	10	0.34%	
Albertson's Inc.	8,700	6	0.57%				
Tenet Healthcare Corp.	8,389	7	0.55%				
Yum! Brands Inc.	6,500	8	0.43%				
SBC Communications Inc.	5,658	9	0.37%				

### SOURCE:

County of Orange Fiscal Year 2013/14 Comprehensive Annual Financial Report for 2005 and 2014

### NOTE:

Data presented on this schedule is for the County of Orange and is not limited to the cities/county unincorporated areas served by the OCFA.

### **Operating Information**

**Authorized Positions by Function/Fund/Department** – Presents the number of funded and authorized positions by function/fund/department for each of the last ten fiscal years.

Authorized Positions by Unit – Presents the number of authorized positions by unit for each of the last ten fiscal years.

*Frozen Positions by Department* – Presents the number of frozen positions by department as of June 30 for each of the last ten fiscal years.

*Jurisdiction Information* – Presents information on the OCFA's member agencies, square mile area served, population served, and number of fire stations for each of the last ten fiscal years.

*Incidents by Type* – Presents the number of OCFA major incidents by category for each of the last ten fiscal years.

*Incidents by Member Agency* – Presents the number of OCFA major incidents by member agency for each of the last ten fiscal years.

*Incidents by Major Category Definitions* – Provides OCFA's definitions for categories of major incidents.

Capital Equipment by Category – Presents the historical cost and quantity of capital equipment by category for each of the last eight fiscal years.

*Capital Vehicles by Category* – Presents the historical cost and quantity of capital vehicles by category for each of the last eight fiscal years.

*Map of Division/Battalion Boundaries and Station Locations* – This Orange county map identifies the areas included within OCFA's jurisdiction, the boundaries of its divisions/battalions, and the locations of all OCFA fire stations.

*List of Stations by Member Agency* – Presents a list of OCFA fire stations and street addresses by member agency.

**Description of the Organization, Programs and Service Delivery** – Provides an overview of the activities and responsibilities carried out by each of the OCFA's five departments.

# ORANGE COUNTY FIRE AUTHORITY Authorized Positions by Function/Fund/Department Last Ten Fiscal Years

Public Safety		As of June 30								
Fund/Department	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Funded positions:										
Executive Management	44	44	45	45	45	35	33	33	40	36 ( <b>E,F</b> )
Operations	857	877	892	902	878	881	1,001 ( <b>B</b> )	994	968 ( <b>D</b> )	966 ( <b>F</b> )
Community Risk Reduction	76	74	76	72	65	67	76	76	96 ( <b>D</b> )	98
Business Services	74	77	77	77	73	48 (A)	47	47	48	53 (E)
Support Services	33	35	35	35	34	55 (A)	88 (B)	88	88	86 ( <b>F</b> )
Organizational Planning	-	-	-	-	-	-	-	-	-	5 <b>(F)</b>
General Operating Fund	1,084	1,107	1,125	1,131	1,095	1,086	1,245	1,238	1,240	1,244
Facilities Replacement RFOTC	1	1 -	1 -	1 -	1 -	-	-	-	-	-
Structural Fire Entitlement	2	2	-	-	-	-	-	-	_	-
<b>Total funded positions</b>	1,087	1,110	1,126	1,132	1,096	1,086	1,245	1,238	1,240	1,244
	•						(C)			
Unfunded positions:										
Limited term and/or										
grant-funded positions	-	-	-	-	-	-	1	3	3	3
Frozen positions	4	1	1	50	86	95	93	102	100	97
<b>Total unfunded positions</b>	4	1	1	50	86	95	94	105	103	100
Total authorized positions	1,091	1,111	1,127	1,182	1,182	1,181	1,339	1,343	1,343	1,344

SOURCE: Orange County Fire Authority, Treasury & Financial Planning Division, Budget Section

#### NOTE:

- (A) During Fiscal Year 2010/11, Information Technology (23 positions) was transferred from Business Services to Support Services.
- (B) During Fiscal Year 2011/12, the Emergency Command Center (32 positions) was transferred from Operations to Support Services.
- (C) The net increase of 159 total funded employees during Fiscal Year 2011/12 included 163 authorized/funded positions for employees transitioning from the City of Santa Ana (151 Operations; 9 Community Risk Reduction; 3 Support Services).
- (D) During Fiscal Year 2013/14, Crews & Equipment (26 positions) was transferred form Operations to Community Risk Reduction.
- (E) During Fiscal Year 2014/15, the Clerk of the Authority (5 positions) was transferred form Executive Management to Business Services.
- (F) During Fiscal Year 2014/15, the Organizational Planning Department was created by transferring positions from Executive Management (Human Resources 1 position); Operations (Emergency Planning and Coordination 1 position); and Support Services (Strategic Services 3 positions).

# ORANGE COUNTY FIRE AUTHORITY

# **Authorized Positions by Unit Last Ten Fiscal Years**

	-				A	s of Jun	e 30			
Unit	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Firefighter	778	792	808	863	863	863	1,010	1,011	1,011	1,011
Fire Management	40	41	41	41	41	41	45	45	45	45
General	192	198	197	197	197	196	203	205	205	205
Supervisory Management	27	27	28	28	28	28	28	28	27	27
Supported Employment	4	4	4	4	4	4	4	4	4	4
Administrative Management	43	42	42	42	42	42	42	43	44	44
Executive Management	7	7	7	7	7	7	7	7	7	8
Total authorized positions	1,091	1,111	1,127	1,182	1,182	1,181	1,339	1,343	1,343	1,344
Increase (decrease) from prior fiscal year	1	20	16	55	-	(1)	158	4	-	1
							<b>(A)</b>			

SOURCE: OCFA Treasury & Financial Planning Division, Budget Section

<sup>(</sup>A) The net increase of total authorized positions during Fiscal Year 2011/12 included 163 authorized positions for employees transitioning from the City of Santa Ana (147 Firefighter Unit, 4 Fire Management Unit, 11 General Unit, and 1 Supervisory Management Unit).

# ORANGE COUNTY FIRE AUTHORITY Frozen Positions by Department

# **Last Ten Fiscal Years**

					As of J	June 30				
Department	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Suppression:										
Operations:										
Firefighter	-	-	-	15	15	18	18	18	18	18
Fire Apparatus Engineer	-	-	-	3	13	18	18	24	24	24
Fire Captain	-	-	-	3	16	24	24	27	27	27
Battalion Chief (Staff Position)	-	-	-	-	2	2	2	2	2	2
Fire Pilot	-	-	-	-	-	-	-	-	1	1
Hand Crew Firefighter	-	-	-	22	22	-	-	-	-	-
Heavy Fire Equipment Operator	1	-	-	-	-	1	1	1	1	1
Subtotal Suppression	1	-	-	43	68	63	63	72	73	73
Non-Suppression:										
Executive Management:										
Executive Management	-	-	-	-	-	1	-	-	-	-
Human Resources	-	-	-	-	-	4	4	4	4	3
Corporate Communications/										
Communications and Public Affairs	-	-	-	-	-	1	-	-	-	-
Subtotal Executive Management	-	-	-	-	-	6	4	4	4	3
Operations	-	-	-	-	-	-	1	2	1	1
Community Risk Reduction	1	1	1	6	12	16	15	15	14	12
Business Services	1	-	-	1	5	6	6	5	4	4
Support Services	1	-	-	-	1	4	4	4	4	4
Organizational Planning	-	-	-	-	-	-	-	-	-	-
<b>Subtotal Non-Suppression</b>	3	1	1	7	18	32	30	30	27	24
Total frozen positions	4	1	1	50	86	95	93	102	100	97

SOURCE: Orange County Fire Authority, Treasury & Financial Planning Division, Budget Section

## **ORANGE COUNTY FIRE AUTHORITY**

# Jurisdiction Information Last Ten Fiscal Years

	(A)	(B)	(C)	(A)		New and Closed Station(s)
Fiscal	Number					
Year	of	Square		Number		
Ended	Member	Mile Area	Population	of		
June 30	Agencies	Served	Served	Stations	+/-	Description
2006	23	551	1,346,413	61	1	New Station 47 (Irvine/Shady Canyon)
2007	23	551	1,358,595	60	(1)	Closed Station 52 (Crews & Equipment)
2008	23	550	1,375,509	61	1	New Station 27 (Irvine/Portola Springs)
2009	23	550	1,387,171	62	1	New Station 20 (Irvine/Great Park)
2010	23	550	1,403,072	62	-	
2011	23	548	1,355,090	61	(1)	Closed Station 3 (County/Sunset Beach)
2012	24	576	1,694,010	71	10	New Stations 70 through 79 (Santa Ana)
2013	24	571	1,712,234	71	-	
2014	24	571	1,733,563	71	-	
2015	24	571	1,755,436	72	1	New Station 56 (County/Rancho Mission Viejo)

# SOURCES:

- (A) Orange County Fire Authority, Clerk of the Authority
- (B) Orange County Fire Authority, Geographic Information Systems
- (C) California Department of Finance, Population and Housing Estimates as of January 1 http://www.dof.ca.gov/research/demographic/reports/estimates

NOTE: The City of Santa Ana became an OCFA member city in Fiscal Year 2011/12.

# ORANGE COUNTY FIRE AUTHORITY Incidents by Type Last Ten Fiscal Years

Fiscal Year											
ended June	Fire/		Rescue/		Service	Good	False	Natural			
30 (1)	Explosion	Ruptures	EMS	Hazmat	Call	Intent	Alarm	Disaster	Other	Total	_
2005	1,923	169	52,348	1,559	5,246	10,990	4,434	47	552	77,268	
2006	1,972	179	54,461	1,402	5,271	11,413	4,543	4	417	79,662	
2007	2,155	179	55,863	1,465	5,475	10,636	4,734	5	209	80,721	
2008	1,946	178	57,871	1,353	5,257	10,933	4,835	10	547	82,930	
2009	1,795	169	58,358	1,080	5,508	10,839	4,503	3	294	82,549	
2010	1,464	164	59,408	1,049	5,703	10,979	4,300	25	349	83,441	
2011	1,541	158	61,870	1,011	6,157	12,897	4,293	51	249	88,227	(2
2012	1,635	157	66,383	965	6,457	12,802	4,065	4	192	92,660	(3
2013	2,004	219	80,167	1,100	7,753	14,786	5,710	1	149	111,889	(3
2014	1,936	220	83,762	1,254	6,978	12,411	6,238	6	220	113,025	
2015	1,898	229	94,740	1,220	6,996	12,046	6,515	5	345	123,994	

SOURCE: Orange County Fire Authority, Organizational Planning Department, Strategic Services

# NOTES:

- (1) Response statistics are normally reported on a calendar year basis in other reports. These statistics have been reported on the fiscal year basis, July through June.
- (2) Beginning in Fiscal Year 2010/11, totals were revised to include incidents outside of OCFA jurisdiction that involved OCFA units and personnel (Auto/Mutual Aid Given).
- (3) The City of Santa Ana joined the OCFA effective April 20, 2012. Fiscal Year 2011/12 data includes the portion of the fiscal year during which the city was a member of OCFA. Fiscal Year 2012/13 data includes the first full year of Santa Ana activity.

# ORANGE COUNTY FIRE AUTHORITY Incidents by Member Agency Last Ten Fiscal Years

Fiscal Year ended June 30 (1)

	-			1.12	cai i cai c	maca June	50 (1)			
Member Agency	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Aliso Viejo	1,993	1,939	2,060	1,998	2,005	2,094	2,071	2,226	2,194	2,420
Buena Park	5,368	5,431	5,528	5,668	5,676	5,652	5,836	5,849	6,057	6,569
Cypress	2,489	2,518	2,552	2,504	2,600	2,490	2,556	2,699	2,633	2,833
Dana Point	2,490	2,660	2,700	2,650	2,787	2,870	2,772	2,950	2,925	3,297
Irvine	10,797	11,216	11,632	11,385	11,981	12,214	11,969	12,485	12,896	13,875
La Palma	772	798	760	760	754	778	750	808	925	1,036
Laguna Hills	2,373	2,494	2,434	2,421	2,558	2,614	2,542	2,579	2,584	2,675
Laguna Niguel	2,944	3,017	3,101	3,079	3,094	3,255	3,358	3,476	3,685	3,584
Laguna Woods	4,300	4,275	4,349	4,350	4,399	4,560	4,717	4,748	4,306	4,847
Lake Forest	4,103	4,289	4,170	4,272	4,320	4,334	4,230	4,459	4,297	4,651
Los Alamitos	1,012	1,033	1,032	1,083	1,080	1,055	1,101	1,199	1,123	1,254
Mission Viejo	5,809	5,794	6,139	6,424	6,363	6,379	6,355	6,760	6,791	7,072
Placentia	2,797	2,678	2,829	2,699	2,696	2,837	2,714	2,846	2,806	2,981
Rancho Santa										
Margarita	1,946	1,879	2,002	1,965	2,009	2,015	2,105	1,983	2,111	2,254
San Clemente	3,619	3,684	3,863	3,678	3,961	3,813	3,999	4,187	4,334	4,668
San Juan Capistrano	2,452	2,554	2,569	2,526	2,429	2,580	2,617	2,701	2,934	3,164
Santa Ana (3)	n/a	n/a	n/a	n/a	n/a	n/a	3,654	18,915	19,303	21,465
Seal Beach	3,257	3,283	3,453	3,388	3,503	3,375	3,617	3,571	3,343	3,783
Stanton	2,368	2,343	2,438	2,420	2,401	2,597	2,660	2,878	2,879	3,113
Tustin	3,608	3,845	3,865	3,761	3,744	4,055	4,196	4,582	4,614	5,205
Villa Park	309	319	324	329	336	388	363	392	338	378
Westminster	5,950	5,684	5,795	5,835	5,724	5,882	6,012	6,486	6,201	6,880
Yorba Linda	2,814	2,991	3,100	3,134	2,937	2,928	3,125	3,277	3,185	3,547
Unincorporated	6,092	5,997	6,235	6,220	6,084	6,087	5,991	6,312	6,073	6,496
	79,662	80,721	82,930	82,549	83,441	84,852	89,310	108,368	108,537	118,047
Auto/Mutual Aid Given (2)	n/a	n/a	n/a	n/a	n/a	3,375	3,350	3,521	4,488	5,947
Total	79,662	80,721	82,930	82,549	83,441	88,227	92,660	111,889	113,025	123,994

SOURCE: Orange County Fire Authority, Organizational Planning Department, Strategic Services

## NOTES:

- (1) Response statistics are normally reported on a calendar year basis in other reports. These statistics have been reported on the fiscal year basis, July through June.
- (2) Beginning in Fiscal Year 2010/11, methodology was revised to include incidents outside of OCFA jurisdiction that involved OCFA units and personnel (Auto/Mutual Aid Given).
- (3) The City of Santa Ana joined the OCFA effective April 20, 2012. Fiscal Year 2011/12 data is reported only for the portion of the fiscal year during which the city was a member of OCFA. Fiscal Year 2012/13 data includes the first full year of Santa Ana activity.

# ORANGE COUNTY FIRE AUTHORITY Incidents by Major Category Definitions

**Fire, Explosion:** This category includes fire responses, even if the fire has been extinguished upon arrival. This category also includes combustion explosions with no resulting fire. Examples of this category include structure fires, rubbish fires, dumpster fires and vehicle fires.

**Over-Pressure Rupture:** This category includes vessels or containers that suffer failure or near failure due to extreme pressure from either an outside source, such as direct heating, or internally due to a cooling system failure or over-filling, such as a propane tank. Examples of this category also include explosions from bombs, dynamite or similar explosives.

**Rescue/EMS Call:** This category includes all medical aids, illness and heart attacks, as well as traffic accidents and missing persons.

**Hazardous Condition Standby:** This category includes Hazardous Materials incidents; electrical wire arcing; suspected drug labs; or situations where there is a perceived problem that may prove to be a potential emergency.

**Service Call:** This category includes incidents for persons in distress, such as a lock-in or lock-out of a vehicle or dwelling creating an emergency situation or critical need, and smoke or odor problems. This category would also include moving units from one station to another to provide area coverage.

Good Intent Call: This category includes incidents that are cleared prior to arrival, such as a medical aid where the injured party has left the scene, or the initial information indicated that there were injuries and upon arrival no persons were injured. This category may also include calls where the informant has mistaken steam for smoke.

**False Alarm:** Some examples of the incidents in this category are malicious mischief calls, system malfunctions and the accidental tripping of an interior alarm sensor or device.

**Natural Disaster:** This category includes incidents that are not normal occurrences, such as earthquakes, lightning strikes, hurricanes and other weather or natural events.

**Other:** This includes citizen complaints and reports of fire code or ordinance violations.

SOURCE: Orange County Fire Authority, Organizational Planning Department, Strategic Services

# ORANGE COUNTY FIRE AUTHORITY Capital Equipment by Category Last Eight Fiscal Years

	June 30, 2	800	June 30, 20	009	
Category	Historical Cost	Quantity	Historical Cost	Quantity	
Air fill station	\$ 53,179	2	\$ 53,179	2	
Aboveground storage tank	678,014	8	678,014	8	
Audio visual equipment	784,559	25	784,559	25	
Boat	36,504	4	36,504	4	
Camera, thermal imaging	1,205,722	89	1,205,722	89	
Camera, other	47,387	4	47,387	4	
Communications equipment	1,456,590	37	1,465,264	38	
Computer	85,459	5	91,328	6	
Defibrillator	1,324,920	74	1,341,790	75	
Exercise equipment	34,177	5	44,260	6	
Fleet equipment	162,771	16	162,771	16	
Forklift	102,994	3	102,994	3	
Generator	564,051	25	553,049	24	
GPS equipment (AVL regional interoperability projects)	1,391,000	2	1,391,000	2	
Hazmat equipment	248,782	20	248,782	20	
Helicopters and improvements:					
Helicopter	7,294,218	2	28,854,977	4	
Helicopter, rotor blades	-	-	151,573	2	
Helicopter, fast fin kits	-	-	-	-	
Helicopter equipment	421,615	16	670,576	37	
Hydraulic tool	97,746	18	97,746	18	
Kitchen equipment	33,403	4	33,403	4	
Laptop	53,782	9	53,782	9	
Manikin	73,144	12	73,144	12	
Miscellaneous equipment	385,042	27	447,889	29	
Mobile radio project (FY 2003/04 - FY 2004/05)	2,424,594	1	2,424,594	1	
Mobile radio	110,199	17	116,008	18	
Network equipment	976,386	29	976,386	29	
Office equipment	500,659	7	635,138	8	
Portable building	179,863	9	219,564	12	
Portable radio	-	-	25,640	5	
Printer	99,499	9	99,499	9	
Projector	34,565	5	34,565	5	
Router	25,980	2	37,405	4	
Scanner	-	_	-	-	
Search equipment	192,378	13	192,377	13	
Server	1,224,377	72	1,090,643	80	
Software	6,636,035	47	6,709,908	52	
Switch	232,515	11	232,515	11	
Tablet	-	-	-	_	
Tent	122,237	12	122,237	12	
Trailer	419,725	16	433,283	17	
Workstation	1,634,122	24	1,641,243	25	
	\$ 31,348,193	681	\$ 53,580,698	738	
	÷ 21,3 10,173		<del>+ 22,230,070</del>	750	

SOURCE: Orange County Fire Authority, Finance Division, Accounting Section

NOTE: Previous CAFR's presented quantities of select front-line equipment. Beginning in FY 2010/11, historical cost and quantities of all capital equipment are presented. Data is available in this format beginning in Fiscal Year 2007/08. More years will be added as they become available.

(Continued on next page)

# ORANGE COUNTY FIRE AUTHORITY Capital Equipment by Category (Continued)

	June 30, 2	2010	June 30, 2011		
Category	Historical Cost	Quantity	Historical Cost	Quantity	
Air fill station	\$ 53,179	2	\$ 53,179	2	
Aboveground storage tank	678,014	8	678,014	8	
Audio visual equipment	768,132	23	754,726	23	
Boat	23,412	2	23,412	2	
Camera, thermal imaging	1,205,722	89	1,223,802	91	
Camera, other	41,577	3	41,577	3	
Communications equipment	1,465,264	38	1,488,213	41	
Computer	82,126	5	82,126	5	
Defibrillator	1,149,858	90	1,149,858	90	
Exercise equipment	35,622	5	35,622	5	
Fleet equipment	162,771	16	170,441	16	
Forklift	102,994	3	88,098	2	
Generator	553,049	24	510,078	23	
GPS equipment (AVL regional interoperability projects)	1,391,000	2	1,391,000	2	
Hazmat equipment	248,782	20	248,782	20	
Helicopters and improvements:					
Helicopter	28,854,977	4	28,854,977	4	
Helicopter, rotor blades	319,149	4	319,149	4	
Helicopter, fast fin kits	-	_	_	_	
Helicopter equipment	747,865	40	770,085	42	
Hydraulic tool	97,746	18	195,119	31	
Kitchen equipment	33,403	4	33,403	4	
Laptop	62,732	10	56,632	9	
Manikin	73,144	12	67,452	11	
Miscellaneous equipment	495,934	31	559,561	35	
Mobile radio project (FY 2003/04 - FY 2004/05)	2,424,594	1	2,424,594	1	
Mobile radio	116,008	18	116,008	18	
Network equipment	967,465	28	967,465	28	
Office equipment	648,440	8	648,440	8	
Portable building	226,348	13	226,348	13	
Portable radio	25,640	5	25,640	5	
Printer	77,218	7	77,218	7	
Projector	25,838	4	25,838	4	
Router	37,405	4	37,405	4	
Scanner	-	_	_	_	
Search equipment	211,366	15	204,105	14	
Server	1,148,057	88	1,049,533	82	
Software	7,068,488	55	7,068,488	55	
Switch	264,893	14	282,393	16	
Tablet	-	_	, -	_	
Tent	122,237	12	122,237	12	
Trailer	423,376	16	423,376	16	
Workstation	1,641,243	25	1,641,243	25	
	\$ 54,075,068	766	\$ 54,135,637	781	
	$\psi$ $J = 7,07J,000$	700	Ψ 27,133,037	701	

	June 30, 2	012	June 30, 2	013	June 30, 2	014	June 30, 20	015
His	torical Cost	Quantity	Historical Cost	Quantity	Historical Cost	Quantity	Historical Cost	Quantity
\$	53,179	2	\$ 53,179	2	53,179	2	\$ 53,179	2
	678,014	8	678,014	8	678,014	8	678,014	8
	716,800	18	716,800	18	716,800	18	734,581	20
	31,515	4	31,515	4	31,515	4	31,515	4
	1,251,757	104	1,117,422	97	1,214,725	113	1,167,318	107
	11,171	1	11,171	1	11,171	1	33,713	4
	1,512,740	42	1,533,009	44	1,458,744	39	1,458,744	39
	82,126	5	82,126	5	82,126	5	90,386	6
	1,528,398	105	1,528,398	105	1,526,069	105	1,526,069	105
	35,622	5	35,622	5	35,622	5	35,622	5
	172,042	16	172,042	16	172,042	16	189,888	17
	93,177	3	93,177	3	93,177	3	93,177	3
	504,562	22	504,562	22	504,562	22	504,562	22
	1,391,000	2	1,391,000	2	1,391,000	2	1,391,000	2
	337,453	24	336,275	23	432,282	23	479,786	26
	28,854,977	4	28,854,977	4	28,854,977	4	28,854,977	4
	319,149	4	319,149	4	319,149	4	319,149	4
	-	-	-	-	148,104	2	148,104	2
	778,885	42	787,062	43	780,245	42	942,245	43
	368,216	55	377,287	56	401,133	60	468,400	67
	33,403	4	33,403	4	33,403	4	33,403	4
	44,108	7	29,058	5	29,058	5	29,058	5
	67,452	11	67,452	11	67,452	11	67,452	11
	597,167	40	643,040	46	660,496	49	702,500	52
	2,424,594	1	2,424,594	1	2,424,594	1	2,424,594	1
	107,671	17	107,671	17	107,671	17	82,659	14
	804,981	27	952,374	30	1,321,172	31	1,288,223	29
	648,440	8	638,472	7	632,865	6	632,865	6
	226,348	13	236,843	14	274,656	14	352,872	17
	25,640	5	79,452	15	79,452	15	143,605	27
	72,039	7	72,039	6	72,039	6	72,039	6
	10,372	2	10,372	2	10,372	2	10,372	2
	37,405	4	37,405	4	37,405	4	37,405	4
	-	-	-	-	-	-	5,489	1
	163,944	11	163,944	11	196,302	13	210,657	14
	1,027,950	81	1,022,818	81	997,288	79	1,000,858	69
	7,074,050	55	7,117,506	56	7,117,506	56	9,176,979	50
	282,393	16	282,393	16	312,760	17	312,760	17
	-	-	-	_	-	-	5,455	1
	122,237	12	122,237	12	122,237	12	122,237	12
	437,742	16	527,629	18	512,761	18	523,455	18
	1,641,243	25	1,641,243	25	1,641,243	25	1,641,243	25
\$	54,569,962	828	\$ 54,832,732	843	55,555,368	863	\$ 58,076,609	875

# ORANGE COUNTY FIRE AUTHORITY

# Capital Vehicles by Category Last Eight Fiscal Years

June 30, 2008 June 30, 2009

Category	Hist	torical Cost	Quantity	Historical Cost	Quantity
Air Utility	\$	629,011	3	\$ 629,011	3
Ambulance		464,082	5	464,082	5
Battalion Chief Vehicle		1,203,251	25	1,300,458	26
Brush Chipper		34,289	2	34,289	2
Crew Cab		176,403	4	176,403	4
Crew-Carrying Vehicle		297,336	4	297,336	4
Dump Truck		66,366	1	66,366	1
Fire Command		402,755	2	402,755	2
Fire Dozer		445,205	4	723,403	4
Foam Tender		152,245	1	152,245	1
Fuel Tender		226,392	2	226,392	2
Hazmat Unit		674,962	2	674,962	2
Heavy Rescue Unit		-	-	649,343	1
Hose Tender		103,189	1	103,189	1
Lift Truck		_	-	-	-
Loader		_	-	-	-
Paramedic Van		1,449,569	22	1,449,569	22
Parade Engine		35,000	2	35,000	2
Patrol		1,539,901	19	1,539,901	19
Patrol, Compressed Air Foam System (CAFS)		_	-	488,603	7
Pickup Truck		1,352,388	42	1,562,434	41
Road Grader		102,396	1	102,396	1
Sedan		123,991	7	123,991	7
Squad		578,998	7	578,998	7
Stakeside		34,289	1	34,289	1
Sport Utility Vehicle (SUV)		2,849,285	104	2,809,830	103
Telesquirt		2,617,035	8	2,617,035	8
Transport Tractor		399,409	5	506,673	5
Truck, 90', 100' and 110' Tractor Drawn Aerials		1,737,166	3	4,428,314	5
Truck, 75' Quint		2,717,185	6	2,717,185	6
Truck, 90' Quint		4,827,476	10	4,429,851	9
Truck, 100' Quint		-	-	-	-
Truck, Other		427,613	5	427,613	5
Truck, Compressed Air Foam System (CAFS)		-	-	-	-
Type 1 Engine		22,538,064	87	21,865,361	82
Type 1 Wildland Urban Interface Engine		-	-	-	-
Type 2 Engine		1,862,087	13	1,752,417	12
Type 3 Engine		914,455	8	4,673,626	18
Utility		176,422	5	176,422	5
Van		681,041	29	648,591	27
Water Tender		753,535	5	753,535	5
	\$	52,592,791	445	\$ 59,621,868	455

SOURCE: Orange County Fire Authority, Finance Division, General Accounting Unit

NOTE: Previous CAFR's presented quantities of select front-line vehicles. Beginning in FY 2010/11, historical cost and quantities of all capital vehicles are presented. Data is available in this format beginning in Fiscal Year 2007/08. More years will be added as they become available.

	June 30, 2	010	June 30, 20	011	June 30, 2	012	June 30, 20	013
His	storical Cost	Quantity	Historical Cost	Quantity	Historical Cost	Quantity	Historical Cost	Quantity
\$	629,011	3	\$ 629,011	3	\$ 820,733	4	\$ 820,733	
Ф	935,731	8	776,283	6	776,283	6	776,283	4 6
	1,300,458	26	1,488,518	28	1,518,914	29	1,518,914	29
	34,289	20	34,289	20	34,289	2	34,289	2
	139,057	3	139,057	3	69,009	2	69,009	2
	297,336	4	297,336	4	452,373	4	452,373	4
	66,366	1	66,366	1	66,366	1	66,366	1
	402,755	2	402,755	2	402,755	2	402,755	2
	723,403	4	723,403	4	723,403	4	723,403	4
	152,245	1	152,245	1	152,245	1	152,245	1
	226,392	2	226,392	2	376,164	3	376,164	3
	674,962	2	674,962	2	1,077,646	3	1,077,646	3
	658,107	1	658,107	1	658,107	1	658,107	1
	103,189	1	103,189	1	103,189	1	103,189	1
	71,780	1	71,780	1	71,780	1	71,780	1
	-	_	-	_	, -	_	-	_
	1,393,496	21	1,860,604	22	1,860,604	22	1,860,604	22
	35,000	2	35,000	2	-	_	-	-
	1,539,901	19	1,539,901	19	1,539,901	19	1,539,901	19
	858,456	12	858,456	12	858,456	12	858,456	12
	1,590,978	41	1,590,978	41	1,796,208	49	1,943,905	51
	102,396	1	102,396	1	102,396	1	102,396	1
	83,753	4	61,256	3	61,256	3	61,256	3
	578,998	7	578,998	7	578,998	7	578,998	7
	34,289	1	34,289	1	34,289	1	34,289	1
	2,866,442	107	2,820,880	104	2,658,508	98	2,637,875	97
	2,358,138	7	2,099,242	6	2,344,077	7	1,995,305	6
	506,673	5	506,673	5	506,673	5	506,673	5
	4,428,314	5	4,428,314	5	4,943,110	8	4,938,110	7
	2,717,185	6	3,536,736	7	3,124,257	6	3,124,257	6
	4,429,851	9	4,429,851	9	3,562,035	7	3,562,035	7
	-	-	-	-	2,354,146	2	2,354,146	2
	427,613	5	427,613	5	427,538	5	427,538	5
	-	-	-	-	21,649	1	44,058	2
	26,065,677	91	25,031,630	84	26,638,285	90	26,638,285	90
	1,702,359	4	2,127,949	5	2,127,949	5	3,451,627	8
	1,020,651	7	305,219	2	152,610	1	152,610	1
	4,105,746	13	4,105,746	13	4,105,746	13	3,871,874	11
	161,801	4	161,801	4	145,169	3	145,169	3
	639,778	25	623,608	24	623,608	24	623,608	24
	753,535	5	753,535	5	753,535	5	753,535	5
\$	64,816,111	462	\$ 64,464,368	447	\$ 68,624,259	458	\$ 69,509,766	459

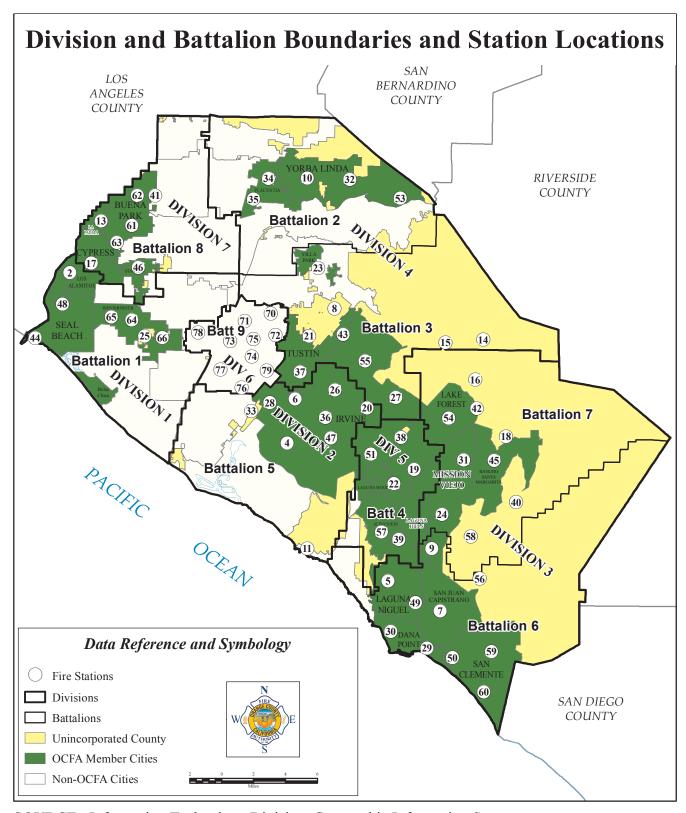
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# ORANGE COUNTY FIRE AUTHORITY Capital Vehicles by Category (Continued)

June 30, 2014 June 30, 2015

Category	Historical Cost	Quantity	Historical Cost	Quantity
Air Utility	\$ 820,733	4	\$ 820,733	4
Ambulance	674,739	5	573,194	4
Battalion Chief Vehicle	1,518,914	29	1,518,914	29
Brush Chipper	34,289	2	34,289	2
Crew Cab	-	-	-	_
Crew-Carrying Vehicle	452,373	4	452,373	4
Dump Truck	66,366	1	66,366	1
Fire Command	820,829	4	674,655	3
Fire Dozer	723,403	4	550,978	2
Foam Tender	152,245	1	152,245	1
Fuel Tender	376,164	3	376,164	3
Hazmat Unit	1,077,646	3	1,077,646	3
Heavy Rescue Unit	658,107	1	658,107	1
Hose Tender	103,189	1	103,189	1
Lift Truck	71,780	1	71,780	1
Loader	-	-	81,996	1
Paramedic Van	1,860,604	22	1,860,604	22
Parade Engine	-	-	-	-
Patrol	1,539,901	19	1,539,901	19
Patrol, Compressed Air Foam System (CAFS)	858,456	12	858,456	12
Pickup Truck	2,081,006	53	2,081,006	53
Road Grader	102,396	1	102,396	1
Sedan	44,994	2	44,994	2
Squad	578,998	7	578,998	7
Stakeside	34,289	1	34,289	1
Sport Utility Vehicle (SUV)	2,560,913	94	2,505,906	92
Telesquirt	1,736,407	5	1,736,407	5
Transport Tractor	506,673	5	506,673	5
Truck, 90', 100' and 110' Tractor Drawn Aerials	4,938,110	7	4,938,110	7
Truck, 75' Quint	3,124,257	6	3,124,257	6
Truck, 90' Quint	3,562,035	7	3,062,553	6
Truck, 100' Quint	2,354,146	2	2,354,146	2
Truck, Other	592,188	7	768,076	11
Truck, Compressed Air Foam System (CAFS)	44,058	2	44,058	2
Type 1 Engine	28,363,285	92	28,442,065	90
Type 1 Wildland Urban Interface Engine	3,451,627	8	3,451,627	8
Type 2 Engine	152,610	1	152,610	1
Type 3 Engine	4,653,221	13	4,653,221	13
Utility	145,169	3	145,169	3
Van	623,608	24	451,395	19
Water Tender	753,535	5	753,535	5
	\$ 72,213,263	461	\$ 71,403,081	452

### ORANGE COUNTY FIRE AUTHORITY



SOURCE: Information Technology Division, Geographic Information Systems

# ORANGE COUNTY FIRE AUTHORITY List of Stations by Member Agency



City of Aliso Viejo #57, 57 Journey, 92656



City of La Palma #13, 7822 Walker St. 90623



City of Buena Park #61, 8081 Western Ave. 90620 #62, 7780 Artesia Blvd. 90621 #63, 9120 Holder St. 90620



Cities of Laguna Hills / Laguna Woods #22, 24001 Paseo de Valencia. Laguna Hills 92653



City of Cypress #17, 4991 Cerritos Ave. 90630



City of Laguna Niguel #5, 23600 Pacific Island Dr. 92677 #39, 24241 Avila Rd. 92677



City of Dana Point #29, 26111 Victoria Blvd. 92624 #30, 23831 Stonehill Dr. 92629



#49, 31461 St. of the Golden Lantern 92677



City of Irvine

#4, 2 California Ave. 92612 #6, 3180 Barranca Pkwy. 92606 #20, 6933 Trabuco Rd., 92618 #26, 4691 Walnut Ave. 92604 #27, 12400 Portola Springs 92618 #28, 17862 Gillette Ave. 92614 #36, 301 E. Yale Loop 92604 #38, 26 Parker 92618 #47, 47 Fossil 92603 #51, 18 Cushing 92618 #55, 4955 Portola Pkwy. 92620



City of Lake Forest #19, 23022 El Toro Rd. 92630

#42, 19150 Ridgeline Rd., 92679 #54, 19811 Pauling Ave., 92610



City of Los Alamitos

#2, 3642 Green Ave. 90720



City of Mission Viejo

#9, #9 Shops at Mission Viejo 92691 #24, 25862 Marguerite Pkwy. 92692 #31, 22426 Olympiad Rd. 92692



City of Placentia

#34, 1530 N. Valencia 92870 #35, 110 S. Bradford 92870



## City of Tustin

#37, 15011 Kensington Park Dr. 92780 #43, 11490 Pioneer Way 92782



# City of Rancho Santa Margarita

#45, 30131 Aventura 92688



### City of Villa Park

#23, 5020 Santiago Canyon Rd. 92869



### City of San Clemente

#50, 670 Camino de Los Mares 92672 #59, 48 Avenida La Pata 92673 #60, 100 Avenida Victoria 92672



#### City of Westminster

#64, 7351 Westminster Blvd. 92683 #65, 6061 Hefley St. 92683 #66, 15061 Moran St. 92683



# City of San Juan Capistrano

#7, 31865 Del Obispo 92675



### City of Yorba Linda

#10, 18422 E. Lemon Dr. 92886 #32, 20990 Yorba Linda Blvd. 92887 #53, 25415 La Palma Ave. 92887

County of Orange, Unincorporated

#15, 27172 Silverado Canyon Rd., Silverado

#16, 28891 Modjeska Canyon Rd., Silverado

#18, 30942 Trabuco Canyon Rd., Trabuco

#25, 8171 Bolsa Ave., Midway City 92655

#56, 56 Sendero Way, Rancho Mission Viejo

#40, 25082 Vista del Verde, Coto de Caza 92679

#21, 1241 Irvine Blvd., Tustin 92780

#8, 10631 Skyline Dr., Santa Ana 92705 #11, 259 Emerald Bay, Laguna Beach 92651

#14, P.O. Box 12, Silverado 92676



#### City of Santa Ana

#70, 2301 Old Grand 92701

#71, 1029 West 17th St. 92706

#72, 1668 East 4th St. 92701

#73, 419 Franklin 92703

#74, 1427 South Broadway 92707

#75, 120 West Walnut 92701

#76, 950 West MacArthur 92707

#77, 2317 South Greenville 92704

#78, 501 North Newhope 92703

#79, 1320 East Warner 92705



#### City of Seal Beach

#44, 718 Central Ave. 90740

#48, 3131 N. Gate Rd. 90740



#### **Specialty Stations**

92676

Canyon 92679

Airport Rescue & Firefighting #33, 374 Paularino, Costa Mesa 92626

#58, 58 Station Way, Ladera Ranch 92694



### City of Stanton

#46, 7871 Pacific St. 90680



### Helicopter Operations

#41, 3900 W. Artesia Ave., Fullerton 92633

# ORANGE COUNTY FIRE AUTHORITY Description of the Organization, Programs and Service Delivery June 30, 2015

#### **EXECUTIVE MANAGEMENT**

Orange County Fire Authority (OCFA) is managed by an appointed Fire Chief and five Assistant Chiefs. Service activities are organized into five departments – Operations, Community Risk Reduction, Business Services, Support Services, and Organizational Planning.

Executive Management is responsible for planning, organizing, evaluating fire and emergency services, and providing direction to all departments within the organization. Executive Management also ensures that the types and levels of services provided are consistent with Board policy and the adopted budget. The following divisions report directly to the Fire Chief and are not included in one of the five departments:

Communications and Public Affairs facilitates many of the traditional organizational communications functions that include public information and media relations, public education and community outreach, legislative affairs, and multi-media services.

The **Human Resources Division** provides programs and services designed to support the OCFA and its employees in the achievement of its mission and objectives.

- Employee Benefits is responsible for the administration of employee benefit programs, including health, accidental death and dismemberment, dental, vision, life, disability and optional benefit plans. This section is also responsible for administrative duties and services to employees covering most areas of the Human Resources Division.
- Employee Relations oversees classification and compensation studies, recruitment and selection, labor negations, and Memorandum of Understanding (MOU) administration.
- Risk Management administers OCFA's general liability insurance, workers' compensation self-insurance program, and occupational safety and health programs.

**General Counsel** – The OCFA contracts with the firm of Woodruff, Spradlin, & Smart located in Costa Mesa, California for its legal services. General Counsel reports directly to the Board of Directors.

#### OPERATIONS DEPARTMENT

The Operations Department is responsible for providing command and control direction regarding daily operations and all fire suppression activities, including resource utilization, deployment and staffing during major emergencies and disaster or extreme weather staffing conditions. Also included are other fire services such as community volunteer services, emergency medical services, training and safety, and air operations.

Operations Training and Safety (Training) – Training delivers and facilitates all operations personnel training activities. This includes research, development and implementation of a variety of training courses, including basic and advanced firefighter techniques and administrative and supervisory training. Training coordinates and administers recruit and promotional training academies including reserve firefighters, firefighters, lateral paramedics, engineers and officer academies. Training also maintains a strong working relationship with Santa Ana College and the California Joint Apprentice Commission (CFFJAC) and is a leader in training research and development of the Orange County Training Officers Board locally, and the Training Resources and Data Exchange (TRADE) nationally. This section also serves in a lead capacity on issues of employee and incident safety, with training officers doubling as incident safety officers.

**Divisions I through VII** – There are seven operational divisions, each under the command of a Division Chief, encompassing geographical areas throughout the OCFA's jurisdiction. Divisions are divided into field battalions, which are under the command of Battalion Chiefs. Within these field battalions are 72 fire stations that provide for regional emergency response to all structure fires, medical aids, rescues, hazardous materials incidents and wildland fires. Battalion Chiefs also oversee various support activities and specialty resources, which are described in more detail below.

Division I	•	<b>Battalion 1</b> primarily serves the cities of Los Alamitos, Seal Beach, and Westminster, as well as the unincorporated communities of Midway City and Rossmoor.  Division I also assists with the provision of emergency services to Seal Beach Naval Weapons
		Station and the Joint Forces Training Base in Los Alamitos.
Division II	•	Battalion 5 primarily serves the city of Irvine and the unincorporated community of Emerald Bay.
	•	Division II provides emergency services to the University of California, Irvine (UCI), John Wayne Airport (JWA), and the Orange County Great Park. The division also provides administration, oversight, and training for the Airport Rescue Fire Fighting (ARFF) services and the Fire Exploring Program.
Division III	•	<b>Battalion 6</b> primarily serves the cities of Dana Point, San Clemente, and San Juan Capistrano, as well as other unincorporated areas of southern Orange County.
	•	<b>Battalion 7</b> primarily serves the cities of Mission Viejo and Rancho Santa Margarita, as well as the unincorporated communities of Coto de Caza, Trabuco Canyon, Modjeska Canyon, Ladera Ranch, and other unincorporated areas of southern Orange County.
	•	Division III is also responsible for the ongoing oversight and management of the Staffing Program, which ensures correct, 24/7 staffing levels at all stations; the Staffing Committee; and the employee transfer process within the Operations Department.

# **Battalion 2** primarily serves the cities of Placentia and Yorba Linda, as well as the unincorporated communities of Tonner Canyon, Carbon Canyon, and Chino Hills State Park. Battalion 3 primarily serves the cities Tustin and Villa Park; a portion of northern Irvine; and the Division IV unincorporated communities of Cowan Heights, Lemon Heights, Orange Park Acres, Irvine Lake, and Silverado Canyon. Community Volunteer Services (CVS) is responsible for the coordination of Reserve Firefighters (RFF) who provide emergency medical aid, fire suppression and support services responding out of three stand-alone fire stations, five combination fire stations (both RFF and career personnel assigned), one RFF Fire Crew location, and one RFF Helicopter Crew location. CVS also administers and coordinates the OCFA Chaplain Program. Battalion 4 primarily serves the cities of Aliso Viejo, Laguna Hills, Laguna Niguel, Laguna Division V Woods, and Lake Forest, as well as portions of Irvine. Division V oversees specialized emergency response capabilities and equipment for the Urban Search and Rescue task force, which includes the Swift Water Rescue program and the Mass Casualty Unit. **Battalion 9** primarily serves the city of Santa Ana. **Emergency Medical Services** (EMS) manages the delivery of medical services by OCFA's emergency medical technicians (EMT) and paramedics. This includes the implementation of the continuing quality improvement program; continuing education for both career and reserve personnel; ongoing review of patient care; supply and equipment evaluation and purchasing; monitoring and tracking of paramedic licensure and EMT certifications; ambulance contract Division VI administration oversight; and paramedic recruitment, selection, evaluation, and accreditation. In addition, EMS serves as a liaison to county and state regulatory agencies, hospitals, ambulance providers, and other EMS groups. The Wellness and Fitness (WEFIT) program reports to EMS. Responsibilities include scheduling wellness exams; coordinating peer fitness trainers; providing employee health education and fitness programs; and providing physical training for academy recruits. The division also provides administration, oversight, and training for the Hazardous Materials Response Team (HMRT) and the Fire and Law Enforcement Joint Hazard Assessment Team (JHAT). **Battalion 8** primarily serves the cities of Buena Park, Cypress, La Palma, and Stanton. Division VII **Air Operations** is responsible for coordination of the OCFA's helicopters. OCFA currently maintains firefighting helicopters used for emergency responses throughout the year for wildland and wildland urban interface fires and special rescues such as swift and still water rescues, medical rescue support and disaster mitigation.

Division VII also provides oversight for the OCFA Equipment Committee.

#### COMMUNITY RISK REDUCTION DEPARTMENT

The Community Risk Reduction Department contributes to community safety and prosperity through the systematic mitigation of risk. Staff work with the development community and partner agencies to help build safe communities; with community stakeholders and residents to maintain and enhance safety at the neighborhood level; and with other agencies and stakeholders to evaluate losses and improve mitigation through engineering, education and enforcement.

**Investigation Services** – The Investigation Services Division is responsible for investigating or reviewing fires to determine definitive causes for use in developing intervention strategies. After the initial origin and cause investigation is complete, follow-up investigations on criminal fires are conducted in cooperation with local, state and federal law enforcement agencies. Criminal cases are filed with the District Attorney's Office, while juvenile-related fires may be handled through the Fire F.R.I.E.N.D.S. diversion program. The follow-up of non-criminal fire is conducted with the cooperation of local building officials and technical experts, with the intended result to reduce the reoccurrence of fires by accurately determining the root cause of all fires.

**Planning and Development** – The Planning and Development Division ensures that new developments meet state and local fire and life safety requirements.

- Plan Review serves as the entry point into OCFA's planning and development process. Front counter and plan review staff work closely with the development community, as well as partner agency planning and building staff, to facilitate development and construction consistent with accepted safety practices and adopted standards. Responsibilities including reviewing conceptual community design proposals and building fire protection systems, as well as specific hazardous processes to ensure that appropriate design features have been integrated into each project. Staff also facilitate the adoption and implementation of the latest fire code every three years, and develop local amendments to address risks unique to Orange County.
- New Construction Inspections is the second major component of OCFA's planning and development
  process. Staff assume responsibility for each project once actual construction commences, and work with
  contractors to ensure that projects are constructed in a manner consistent with adopted fire and life safety
  standards.
- Planning and Development also administers the **Smoke Alarm Program**, an educational vehicle to deliver the message that working smoke alarms save lives. The program incorporates the United States Fire Administration's campaign line of "*Install, Inspect, Protect*" as the precursor to the overall educational message, and uses it to explain the process of installing, inspecting, and protecting your home.

**Pre-Fire Management** – The Pre-Fire Management Division focuses on the systematic reduction and mitigation of risk in the community.

• The Community Wildfire Mitigation program coordinates all efforts within OCFA specific to wildland fire prevention. The focus is to eliminate the loss of life; reduce the risk of wildfire to the communities and the environment; and reduce loss of property from wildfire.

- The **Fuel Modification** program complements both the Plan Review and New Construction Inspection programs for projects located in areas where vegetation poses a hazard to buildings and occupants. Staff assesses hazards and works with developers to apply special vegetation treatments and building construction features designed to reduce wildfire risk.
- **Crews and Equipment** is responsible for coordinating firefighting hand crews and heavy fire equipment. In addition to training and emergency response, responsibilities include preventative mitigation projects such as fire road and fuel break construction maintenance and projects at OCFA facilities.

**Safety and Environmental Services (S&ES)** – The Safety and Environmental Services Division works with business and building owners and managers to ensure they understand the need and process for maintaining facilities and fire/life safety systems that are safe for occupants. The program consists of annual maintenance inspections based on the occupancy classifications and associated risks. Additionally, program staff issue permits for hazardous processes and special activities.

#### BUSINESS SERVICES DEPARTMENT

The Business Services Department provides public records oversight; all financial functions; purchasing, receiving, shipping, warehousing and mail operations; and treasury and financial planning services.

Clerk of the Authority – The Clerk of the Authority (COA) facilitates the Board's policy-making process; records and validates the proceedings of the Board and Committees; and provides timely and thorough access to public records. The COA ensures the legislative process is open and public by publishing and posting notices as required by law. It administers the activities pertaining to Board legislation, processes Board/Committee-approved agenda items, manages public records requests, and researches and disseminates information concerning Board/Committee actions to both OCFA staff and the public. The COA is the Fair Practice Commission's filing official for the OCFA. The office is responsible for processing all subpoenas for business records and witnesses.

**Finance Division** – The Finance Division provides all financial functions, as well as treasury support services. The Finance Division oversees the accounting, reporting, planning and auditing of all OCFA financial records. It is also responsible for developing policies and procedures designed to protect and safeguard OCFA's financial assets. Specific functions and responsibilities include accounts receivable; general accounting (including financial reporting and the monitoring and inventorying of OCFA's fixed and controlled assets); cost accounting (including grants and incident restitutions); accounts payable (including procurement cards and travel-related disbursements); payroll; and timekeeping.

**Purchasing and Materiel Management** – The Purchasing Division administers the centralized procurement of all supplies, services, equipment, and construction services through competitive solicitations. Through centralized procurement, OCFA achieves standardized bidding and evaluation procedures; economies of scale on agency purchases; and an open, fair and competitive procurement process. The Purchasing Division is also responsible for developing and administering procurement policies and procedures and the procurement card program.

• The Materiel Management (Service Center) section provides shipping, receiving, and warehousing services for the OCFA; performs mail processing and delivery services; certifies and maintains breathing apparatus;

provides repair and fabrication services on equipment, woodworking, safety garments, and tools; manages the acquisition and distribution of bulk supplies and equipment; provides logistical support for both minor and major emergencies; and administers surplus disposition.

**Treasury and Financial Planning** – The Treasury and Financial Planning Division is responsible for providing cash management, budget development, and administrative support to the OCFA. Treasury services include monitoring cash balances, managing the investment portfolio in compliance with OCFA's investment policy, issuing and administering long and short-term debt, providing oversight for the deferred compensation program, and providing analytical support for the Employee Benefits section. Financial planning services include preparation of the budget, monthly analysis and reporting of revenue and expenditure activities, annual reviews of OCFA's financial health, financial forecasting, and special financial studies. Additional responsibilities include maintenance of lease-purchase agreements and various administrative support functions.

#### SUPPORT SERVICES DEPARTMENT

The Support Services Department provides support to all departments of the OCFA. Responsibilities include emergency command; preventative maintenance, repair, acquisition, outfitting and disposal of vehicles and apparatus; system development, acquisition, installation and repair of communication and information systems hardware and software; and facility design, construction, repair and maintenance.

Emergency Command Center – The Emergency Command Center (ECC) is responsible for the dispatching function, which includes receiving emergency calls via 911, radio and other telecommunication links; assigning and controlling appropriate emergency response resources; managing unassigned resources to ensure adequate coverage; and providing a communication link for ambulances, law enforcement and other response agencies to fire emergencies. The ECC continues to maintain the Fire Station Order File, an essential component for Computer Aided Dispatch (CAD) operations.

Fleet Services – The Fleet Services Division provides a full line of services to meet the needs of all vehicle and fire apparatus operated by the OCFA. Fleet Services is responsible for all scheduled preventative maintenance; major repairs on all vehicles and fire apparatus in the fleet; twenty-four hour field repair service and tire repair; renovations and upgrades needed to meet changing equipment outfitting needs; recommending apparatus rotations in the attempt to meet mileage and life goals; and testing/certifying specialty equipment. It also develops vehicle/apparatus specifications and oversees the procurement, safety, manufacturing, and quality assurance of all vehicles/apparatus. Fleet Services is responsible for all bulk fuel ordering and administration of the Voyager fuel card accounts.

**Information Technology Division** – The Information Technology Division is responsible for the development, operation, maintenance and security of OCFA's computers, network and overall technical infrastructure; the development and support of information systems applications and databases; maintenance of centralized enterprise Geographic Information System (GIS) and mapping capabilities; and the acquisition and maintenance of emergency communications equipment. Activities include development and monitoring of IT standards and guidelines; internal and external network development and coordination; and evaluation, selection and deployment for all computers, printers and automation software and hardware purchases, upgrades and replacements. Additional activities include the analysis, design, programming, implementation, maintenance

and security for existing and future computer systems; oversight or the installation of radios and Mobile Data Computers (MDC's) in emergency apparatus; and oversight for fire station alarm systems.

**Property Management** – The Property Management Division builds, manages and maintains the real property and durable infrastructure of the OCFA. Construction management responsibilities include design, planning and construction of stations built by OCFA, and planning assistance and construction consultation for developer and city built fire stations. Facilities management oversees preventative maintenance, repairs, alterations and improvements of the Regional Fire Operations and Training Center (RFOTC) and fire stations. Property Management also oversees utility usage, energy conservation and regulatory compliance.

#### ORGANIZATIONAL PLANNING DEPARTMENT

The Organizational Planning Department oversees emergency management planning, performance improvement, and organization-wide strategic and advanced planning.

Emergency Planning and Coordination (EPAC) coordinates OCFA's emergency planning with federal, state and local jurisdictions and agencies; manages the Department Operations Center (DOC) during major emergencies; serves as the OCFA liaison to any agency requiring information on emergency response or planning; and represents the OCFA on working task forces such as the State and Federal Terrorism Task Force, Orange County Intelligence Assessment Center, Nuclear Power Authority, and Marine Disaster. This section coordinates all United States Forest Service (USFS), California Department of Forestry (CDF) and Fire Protection (CALFIRE) contract issues, contract counties review and automatic aid issues. EPAC also maintains and updates all city and county emergency plans, the Multi-Agency Mutual Aid Plan, California Emergency Management Agency (CALEMA) Mutual Aid Plan, Orange County Fire Service Operations Area Annex and Mutual Aid Plan, and the OCFA Supplement Response Guidebook.

**Organizational Training & Development** facilitates progress and processes that foster learning and development opportunities.

**Strategic Services** provides strategic and advanced planning functions for OCFA. Areas of responsibility include analyzing and monitoring impacts of development, annexation and incorporations; initiating agreements with developers for acquisition of new facilities; and researching demographic issues in order to determine appropriate service levels and benchmarks. Strategic Services also coordinates the OCFA Strategic Plan; responds to requests for parcel information, station location, Insurance Services Office (ISO) ratings and demographic information; and prepares proposals for fire services, accreditation and special reports as required.